

DOCUMENTATION IN PUBLIC ADMINISTRATION

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INDEX AND ABSTRACTS OF ARTICLES

ACCIDENTS, TRAFFIC

BAGADE, M.V. Diagnostic analysis of accident-prone environment. *Journal of Transport Management*, 9(12) Dec. 85, p. 25-9.

RAMAKRISHNAN, R. Road accidents in India. *Civic Affairs*, 32(12) July 85, p. 29-39.

SRINIVASAN, N.S. and MAHESH CHAND. Accident risk index of Indian states. *Journal of Transport Management*, 9(12) Dec. 85, p. 32-45.

ACCOUNTING

SINHA, GOKUL. Accounting theory: a frame of reference. *Management Accountant*, 20(12) Dec. 85, p. 668-70.

ADMINISTRATIVE CONTROL

SETHI, NARENDRA K. (St. Johns Univ., New York) and KIRK D. HICBEY. (N.C.R. Corporation Jamaica, N.Y.) Planning and controlling the creative function in enterprise. *Management in Government*, 17(1) Apr.-June 85, p. 5-38.

The present article deals with planning and controlling the creative role in the organization. The article consists of four parts. The creative question is addressed first, followed by a detailed description of the creative processes, a discussion of project planning and control techniques follows, ending with opinion in regard to the importance of goal-setting for the creative individual.

ADMINISTRATIVE DECENTRALISATION

FRY GERALD W. Decentralization as a management and development strategy: a Thai case study. *Asian Journal of Public Administration*, 5(2) Dec. 83, p. 45-53.

HERZIK, ERIC B. and JOHN P. PELISSERO. Decentralization, redistribution and community development: a reassessment of the small cities CDBG program. *Public Administration Review*, 46(1) Jan.-Feb. 86, p. 31-6.

SCHROEDER, LARRY. Decentralization in rural Bangladesh. *Asian Survey*, 25(11) Nov. 85, p. 1134-47.

TOWNSHEND, J.V. A mayor for Paris—an early example of decentralization. *Public Administration (U.K.)*, 64(4) Winter 84, p. 455-72.

ADMINISTRATIVE LAW

SPECIAL issue on law and public affairs. *Public Administration Review*, 45 (Supple.) Nov. 85, p. 633-804.

Contents: Conflict or constructive tension: the changing relationship of judges and administrators, by Phillip J. Cooper; The politics of partnership, by R. Shep Melnick; The political world of federal judges as managers, by Tinsley E. Yarbrough; Managing the business of the Supreme Court, by David M. O'Brien; Judicial administration to the 21st century, by Mark W. Cannon; Managerial judges: the potential costs, by Judith

Resnik; Police management in the 1980s : from decrementalism to strategic thinking, by Charles H. Levine; The Attorney General's view of the Supreme Court : toward a jurisprudence of original intention, by Edwin Meese III; Judicial mis-judgements about the lawmaking process: the legislative veto case, by Louis Fisher; Organizing law enforcement as well as organized crime, by Rudolph W. Giuliani; Congress, the executives and the court : the great resale price maintenance affair of 1983, by Michael W. Dolan; Safeguarding our federalism : lessons for the states from the Supreme Court, by Douglas Ross, Community communications *vs.* city of Boulder : an intergovernmental paradox, by Stephen Chapple; A message from Garcia, by S. Kenneth Howard; Governmental tort litigation and the balance of power, by Kenneth O. Eikenberry; Liability of federal officials : an analysis of alternatives, by Charles R. Wise; Prison industries : turning warehouses into factories with fences, by Warren E. Burger; Public safety and private police, by James K. Stewart; Corporate environmental programmes and litigation : the role of lawyer-managers in environmental management, by Frank B. Friedman; When have we punished enough, by Edwin W. Zedlewski; Model-based U.S. prison population projections, by Thomas F. Rich and Arnold I. Barnett; The crime victim movement at its first decade, by Lucy N. Friedman; Implementing criminal justice reform, by Stephen S. Trott; A practitioner's approach to selective incapacitation, by Stephen Goldsmith.

ADMINISTRATIVE REORGANISATION
CONAUT, JAMES. (Rutgers Univ.) Reorganization and the bottom line. *Public Administration Review*, 46(1) Jan.-Feb. 86, p. 48-56.

Chief executives at both the national and state levels regularly promise to

reduce the cost and improve the performance of government by overhauling the bureaucracy. Modern political scientists, however, tend to dismiss these claims as empty rhetoric. Indeed reorganization for economy and efficiency (the traditional model) has been, largely discredited in the contemporary academic literature and it has been replaced by a new (political) model. Yet, the fact remains that we know very little about the bottom line results of reorganization because empirical analysis is almost nonexistent. In this paper, the bottom line results of a 1982 statewide reorganization in New Jersey are systematically analysed. Based on the findings of this analysis, the author concludes that the pendulum has swung too far in one direction with the current and nearly exclusive emphasis on the political dimensions of reorganization.—*Reproduced.*

ADULT EDUCATION

BAXI, UPENDRA. Draft graduates for adult literacy. *Mainstream*, 24(23) 8 Feb. 86, p. 10, 34.

ADVERTISING

BANKA, RENUKA. Accepting or rejecting—advertisement : a case study. *Vidura*, 22(5 & 6) Oct.-Dec. 85, p. 291-2.

MISRA, DASARATHI. Advertising and the rural consumer. *Vidura*, 22(5 & 6) Oct.-Dec. 85, p. 246-8.

AGRICULTURAL CREDIT

GAUTAM, VIRENDER, K.N. RAI and SUDHIR K. CHAUDHARY. Predicting crop acreage and short-term production credit requirement in Hisar district. *Indian Journal of Agricultural Economics*, 40(2) Apr.-June 85, p. 140-8.

AGRICULTURAL DEVELOPMENT

BUTTEL, FREDERICK H., MARTIN KENNEY and JACK KLOPPENBURG,

Jr. From green revolution to biorevolution : some observations on the changing technological bases of economic transformation in the Third World. *Economic Development and Cultural Change*, 34(1) Oct. 85, p. 31-55.

GRiffin, KEITH and ROGER HAY. Problems of agricultural development in socialist Ethiopia : an overview and a suggested strategy. *Journal of Peasant Studies*, 31(1) Oct. 85, p. 37-66.

RAY, S.K. Population pressure and agricultural intensification in Uttar Pradesh. *Indian Journal of Agricultural Economics*, 40(2) Apr.-June 85, p. 105-22.

TEWARI, AMITABH. Regional disparities and agricultural development : a study of Uttar Pradesh. *Indian Journal of Economics*, 66(261) Oct. 85, p. 259-70.

AGRICULTURAL EXTENSION

GILL, SARJIT SINGH and TARLOCHAN SINGH RANDHAWA. Role of colleges in rural development. *Journal of Higher Education*, 10(1-2). Monsoon—Autumn 84, p. 73-7.

AGRICULTURAL MARKETING

CHATTERJEE, DILIP KUMAR and KALYANBRATA BHATTACHARYA. A note on marketing of rice in Burdwan district of West Bengal : an enquiry of its spatial and seasonal pricing efficiency. *Indian Journal of Economics*, 66(260) July 85, p. 125-35.

COLCLOUGH, CHRISTOPHER. Competing paradigms in the debate about agricultural pricing policy. *IDS Bulletin*, 16(3) July 85, p. 39-46.

RAMA RAO, A. Rural marketing services. *Productivity*, 26(3) Oct.-Dec. 85, p. 267-71.

RAO, K.L.K. and RAMESH G. TAGAT. Rural marketing : a developmental approach. *Vikalpa*, 10(3) July-Sept. 85, p. 315-26.

AGRICULTURAL RESEARCH

LIPTON, MICHAEL. The place of agricultural research in the development of sub-Saharan Africa. *IDS Bulletin*, 16(3) July 85, p. 14-23.

AGRICULTURE

GHATAK, ANITA and SUBRATA GHATAK. Output response in underdeveloped agriculture : a case study in West Bengal districts. *Indian Journal of Economics*, 66(260) July 85, p. 115-23.

GOPALAKRISHNAN, P.K. Indian agriculture since independence—a critique. *Mainstream*, 24(26) 1 Mar. 86, p. 15-22.

HADWIGER, DON F. Perspectives on agricultural policy, 1985. *Policy Studies Review*, 5(1) Aug. 85, p. 17-19.

JUNANKAR, P.N. Mobility and inequality in Indian agriculture. *Economic and Political Weekly*, 21(13) 29 Mar. 86, p. A. 45-7.

NARAYANA, D., P. SIVANANDAN and K.N. NAIR. Trends and fluctuations in prices and output of cardamon in India. *Indian Journal of Agricultural Economics*, 40(2) Apr.-June 85, p. 160-9.

O'RELLEY, Z. EDWARD. The changing status of collectivized and private agriculture under central planning. *American Journal of Economics and Sociology*, 45(1) Jan. 86, p. 9-16.

RAO, K.P.C. Study of growth and determinants of agricultural income in Andhra Pradesh—a district-wise analysis. *Asian Economic Review*, 27(1 & 2) Apr. & Aug. 85, p. 101-17.

SOWUNMI, M.A. The beginning of agriculture in West Africa : botanical evidence. *Current Anthropology*, 26(1) Feb. 85, p. 127-9.

SRIVASTAVA, G.C. Impact of urbanisation on capital formation in agriculture—a micro level study in Ranchi, Bihar.

Agricultural Situation in India, 40(8) Nov. 85, p. 689-96.

AUDITING

AGRICULTURE—ECONOMIC ASPECTS

RAY, A.K., M.V. GEORGE and GORDHAN SINGH. Impact of changes in cropping pattern on farm income—a temporal and spatial analysis. Agricultural Situation in India, 40(7) Oct. 85, p. 621-6.

AGRICULTURE AND STATE

MARTIN, MICHAEL V. and JOHN A. McDONALD. Food grain policy in the Republic of Korea : the economic costs of self-sufficiency. Economic Development and Cultural Change, 34(2) Jan. 86, p. 315-21.

AGRICULTURE AND TECHNOLOGY

NAGARAJA, B.K. and D. BATHAI. The impact of new technology on the size-benefits relationship in Indian agriculture : a study of Chittoor district of Andhra Pradesh. Indian Journal of Economics, 66(261) Oct. 85, p. 221-42.

ANNUITIES

CARNEY, CLAIRE. A case study in social policy—the non-contributory old age pension. Administration (Ireland), 33(4) 85, p. 483-529.

MORRISON, MALCOLM H. Work and retirement in an aging society. Daedalus, 115(1) Winter 86, p. 269-93.

ATOMIC ENERGY

RAMANNA, RAJA. Indigenising fast breeder reactors. Yojana, 30(4) 1 Mar. 86, p. 25-8.

SABHERBAL, O.P. Kalpakkam fast breeder reactor—symbol of India's maturity. Yojana, 30(4) 1 Mar. 86, p. 23-4.

DEVARAJAN, R. Evaluation of internal audit function. Chartered Accountant, 34(7) Jan. 86, p. 556-9.

AUTOMATION

MUTHU, K.K. Automation and its implication. Management Review, 12(4) 85, p. 9-15.

AVIATION

McMAHON, NOEL. Air transport regulatory developments—a European perspective. Administration (Ireland), 33(4) 85, p. 541-50.

BALANCE OF PAYMENTS

KUMARASUNDARAM, S. India's balance of payment prospects. Economic and Political Weekly, 21(8) 22 Feb. 86, p. 335-6.

BALANCE OF TRADE

CHAMOLI, P.C. A panorama of capital structure planning of Indian cement industry. Lok Udyog, 19(9) Dec. 85, p. 23-30.

DA COSTA, G.C. India's trade balance during the seventies. Economic and Political Weekly, 21(10 & 11) 8-15 Mar. 86, p. 436-42.

BANKS

AGARWAL, S.S. An approach to banking reforms. Capital, 196(4826) 15 Mar. 86, p. 29-30.

AMBEGAOKAR, NALINI. Whither Indian banking? Commerce, 152 (3901) 22 Feb. 86, p. 344-6.

CHAWLA, ARVINDER SINGH and PREM KUMAR. Banks for balanced regional development. Lok Udyog, 19(11) Feb. 86, p. 29-35.

DONGRE, YASHAVANTHA. Rural banking for rural growth. Yojana, 29(24) 1 Jan. 86, p. 11-13.

GULATI, S.P.S. Electronic banking : are we catching up ? Journal of the Indian Institute of Bankers, 56(3) July-Sept. 85, p. 142-8.

JOSHI, NAVIN CHANDRA. Promoting international banking by Indian banks. Journal of the Indian Institute of Bankers, 56(3) July-Sept. 85, p. 168-73.

KHANDELWAL, ANIL K. Personnel policies in regional rural banks. Economic and Political Weekly, 21(8) 22 Feb. 86, p. M. 26-32.

MISHRA, M.N. Rural banking for the rural poor. Yojana, 29(24) 1 Jan. 86, p. 8-10.

PANDEY, D.P. Challenges before banks and their restructuring. Commerce, 152(3901) 22 Feb. 86, p. 347-51, 367.

RAMAKRISHNA REDDY, G. and M. RAMA SUBBA REDDY. Rural banking but, how to make it effective (a case study). Yojana, 29(24) 1 Jan. 86, p. 14-15, 22.

SARKAR, SUBHASH CHANDRA. Need for restructuring Reserve Bank. Commerce, 152(3901) 22 Feb. 86, p. 353-9.

SAVARAIAH, G. and N. THIRUPALU. Regional rural banks marching in rural development. Khadi Gramodyog, 32(3) Dec. 85, p. 177-82.

YERRAM RAJU, B. Rural banking and plan rural credit better way. Yojana, 29(24) 1 Jan. 86, p. 16-19.

BIOGAS

MAHAPATRA, KRISHNA. The Puri Nightsoil Biogas Plant—a sociological evaluation through a case study. Changing Villages, 7(6) Nov.-Dec. 85, p. 327-37.

PARIKH, RAHUL. Biogas: manure technology—a review. Janata, 41(1) Annual Number 86, p. 21-2.

SINGH, J.B. and Others. Pilot study of failed dome biogas plants. Changing Villages, 7(6) Nov.-Dec. 85, p. 349-59.

BIRTH CONTROL

BAIG, TARA ALI. Dimensions of family planning: social, religious and cultural aspects. Mainstream, 24(30) 29 Mar. 86, p. 9-10, 34.

BALASUBRAHMANYAN, VIMAL. Injectable contraceptive: many questions. Mainstream, 24(20) 18 Jan. 86, p. 31-2.

BALASUBRAHMANYAN, VIMAL. Towards a women's perspective on family planning. Economic and Political Weekly, 21(2) 11 Jan. 86, p. 69-71.

ENTWISLE, BARBARA and WILLIAM M. MASON. Multilevel effects of socio-economic development and family planning programmes of children ever born. American Journal of Sociology, 91(3) No. 85, p. 616-49.

RAMA RAO, T.S. Religious law and family planning. Journal of the Indian Law Institute, 26(4) Oct.-Dec. 84, p. 591-6.

ROSENZWEIG, MARK R. and T. PAUL SCHULTZ. The demand for and supply of births: fertility and its life cycle consequences. American Economic Review, 75(5) Dec. 85, p. 992-1015.

BOARDS AND COMMISSIONS

SIRCAR, KALYAN K. A tale of two boards: some early management problems of Assam Company Limited, 1839-1864. Economic and Political Weekly, 21(10 & 11) 8-15 Mar. 86, p. 453-9.

BOOK SELECTION

GHOSH, K.K. Challenge of education : role of books. University News, 24(6) 8 Feb. 86, p. 9-10.

BUDGET

BRAHMANANDA, P.R. Union budget 1986-87: does it pass welfare test? *Commerce*, 152(3906) 29 Mar. 86, p. 633-6.

CHAKRABORTY, A. Budget: a tool that has been made blunt by choice. *Capital*, 196(4824) 17 Feb. 86, p. 45-8; 196(4826) 15 Mar. 86, p. 51-61.

CHAKRABORTY, A. Long-term fiscal policy of a 'growth oriented' government. *Capital*, 196(4821) 20 Jan. 86, p. 22-3.

DATTA, BHABATOSH. Budget and fiscal trap. *Mainstream*, 24(27) 8 Mar. 86, p. 3-4, 33.

DATTA, RAKHAL. Budget: appearance misrepresents reality. *Commerce*, 152 (3905) 22 Mar. 86, p. 597-9.

DHAR, M.K. A budget for growth and poverty alleviation. *Indian and Foreign Review*, 23(11) 31 Mar. 86, p. 6-12.

DHOLAKIA, JITENDRA. A development-oriented budget. *Commerce*, 152 (3905) 22 Mar. 86, p. 585-8.

GHOSH, A. Option before the budget makers. *Capital*, 196(4824) 17 Feb. 86, p. 25-31.

GHOSH, ALAK. Union budget viewed in the light of long term fiscal policy. *Commerce*, 152(3905) 22 Mar. 86, p. 571-5.

HONAVAR, R.M. Mr. Singh's tour de force. *Commerce*, 152(3905) 22 Mar. 86, p. 577-83.

LAKDAWALA, D.T. Budget for unchecked expenditure. *Commerce*, 152(3905) 22 Mar. 86, p. 567-70.

MEHTA, BALRAJ. Budget: an exercise in tight-rope walking. *Capital*, 196(4826) 15 Mar. 86, p. 18-19.

MEHTA, BALRAJ. Crying halt to concessions. *Capital*, 196(4821) 20 Jan. 86, p. 21-1.

POLA, KUMARAN. Capitalisation of interest: over-reaction to moderate tax burden. *Commerce*, 152(3904) 15 Mar. 86, p. 520-8.

PRASAD, PRADHAN H. Mobilisation and transfer of resources. *Mainstream*, 24(27) 8 Mar. 86, p. 7, 34.

SHARMA, D.P. Budget boost to oil-seeds economy. *Capital*, 196(4826) 15 Mar. 86, p. 49-50.

VERMA, KEWAL. Buying temporary peace. *Mainstream*, 24(27) 8 Mar. 86, p. 5-6, 34.

VERMA, KEWAL. Walking into debt trap. *Mainstream*, 24(25) 22 Feb. 86, p. 11-14.

BUDGET—PROCEDURE

BRETSCHNEIDER, STUART and LARRY SCHROEDER. Revenue forecasting, budget setting and risk. *Socio-Economic and Planning Sciences*, 19(6) 85, p. 431-9.

GOSLING, JAMES J. Patterns of influence and choice in the Wisconsin budgetary process. *Legislative Studies Quarterly*, 10(4) Nov. 85, p. 457-82.

JONSSON, ERNST. Budget-making with the aid of an equation relating to cost-determining factors. *Public Finance*, 40(2) 85, p. 210-19.

OISHIRA, RYO. Budget making in the United Nations Development Programme: an analysis of the expenditures for technical assistance. *International Studies Quarterly*, 29(3) Sept. 85, p. 313-26.

YOUNG, TIEN-CHBNG. Innovative budgeting techniques used by Unesco for coping with inflation and currency

fluctuation. International Review of Administrative Science, 51(3) 85, p. 248-57.

BUDGETARY CONTROL

DUTTA, AMAR NATH. Reforming the budgetary practice : from industrial to zero base budgeting. Lok Udyog, 19(11) Feb. 86, p. 3-11.

KAMLET, MARK S. and DAVID C. MOWERY. The first decade of the Congressional Budget Act : legislative imitation and adaptation in budgeting. Policy Sciences, 18(4) Dec. 85, p. 313-34.

BUREAUCRACY

BENDOR, JONATHAN, SERGE TAYLOR and ROLAND VAN GAALEN. Bureaucratic expertise versus legislative authority : a model of deception and monitoring in budgeting. American Political Science Review, 79(4) Dec. 85, p. 1041-60.

DWIVEDI, O.P., WILLIAM GRAF and J. NEF. Marxist contributions to the theory of the administrative state. Indian Journal of Political Science, 46(1) Jan.-Mar. 85, p. 1-17.

JONES, GARTH N. Bureaucratic innovation in Indonesia : the office of the junior minister. Asian Journal of Public Administration, 6(2) Dec. 84, p. 153-77.

PEKONEN, KYOSTI—(Univ. of Jyvaskyla). Policy-making and the relationship between policies and bureaucracy. International Review of Administrative Sciences, 51(3) 85, p. 207-20.

In this paper the author discusses in brief the developed parliamentary democratic political systems of Western Europe with a strong multiparty system and with emphasis on some particular features in the political development of Finland. The paper also discusses the relationship between policies and administration in respect to policy-making especially the specificity of politics.

Paper delivered at the XIIIth World Congress of the International Political Science Association, Paris, July 15-20, 1985.

SALTZSTEIN, GRACE HALL. (Univ. of California-Riverside). Conceptualizing bureaucratic responsiveness. Administration and Society, 17(3) Nov. 85, p. 283-306.

The concept of bureaucratic responsiveness has been utilized by scholars in contradictory and incomplete fashion. This analysis considers essential elements of the general concept of political responsiveness to provide the basis for consideration of the unique components of bureaucratic responsiveness. The problem of specifying the parameters of responsiveness under any given conceptualization are addressed as a means of delineating the bases of disagreement regarding the meaning of bureaucratic responsiveness.—*Reproduced.*

SUBRAMANIAM, V. (Carleton Univ. Ottawa). The higher bureaucracy and policy making in the Anglo-Indian Saxon Commonwealth : the psycho-social syndrome of two-party parliamentarianism. International Review of Administrative Sciences, 51(3) 85, p. 129-206.

The article outlines the influence of bureaucracy on policy-making with special reference to Anglo-Saxon Commonwealth countries. It has been organized into four parts. Part one concentrates on the universal reasons for the increase in bureaucratic influence and participation in policy making. Second part considers the specific influence in the Anglo-Saxon Commonwealth countries of the parliamentary system with two dominant parties and how far this favours greater bureaucratic input into policy making. It also considers the additional opportunity in the federal systems of Canada and Australia for further bureaucratic inputs into

policy. Part three considers public policy as essentially collective multi-valued choice is buttressed with the use of mathematical tools, on the one hand, and the balancing of completing claims of organised rival groups and interests, on the other. Part four highlights the various reforms and remedies to contain and control bureaucratic influence on policy-making.

BUSINESS CYCLES

PATEL, SURENDRA J. Economic crisis and the transition from capitalism. *Economic and Political Weekly*, 21(13) 29 Mar. 86, p. 536-45.

BUSINESS ETHICS

BROWN, DANIEL J. Business ethics : is small better ? *Policy Studies Journal*, 13(4) June 85, p. 766-75.

BUSINESS FORECASTING

GEORGOFF, DAVID M. and ROBERT G. MURDICK. Manager's guide to forecasting. *Harvard Business Review*, 64(1) Jan.-Feb. 86, p. 110-20.

BUSINESS MANAGEMENT

CAUDLE, SHARON. Storming the cultural stockade. *Bureaucrat*, 14(4) Winter 85-86, p. 23-6.

CAPITALISM

WALLERSTEIN, IMMANUEL. Incorporation of Indian subcontinent into capitalist world-economy. *Economic and Political Weekly*, 21(4) 25 Jan. 86, p. PE 28-39.

WEEKS, JOHN. Epochs of capitalism and the progressiveness of capital's expansion. *Science and Society*, 49(4) Winter 85-86, p. 414-36.

CAREER SERVICE

DUTT, PROBAL KUMAR. Career planning—an O.D. intervention. *Management Review*, 12(4) 85, p. 23-7.

CASTE

BARIK, RADHAKANTA. Caste system and economic backwardness of Orissa. *Social Science Probings*, 2(2) June 85, p. 254-62.

CHILD LABOUR

BURRA, NEERA. Child labour and model law. *Mainstream*, 24(24) 15 feb. 86, p. 20-1.

CHILD WELFARE

JAYARATNE, SRINIKA, WAYNE A. CHESS and DALE A. KUNKEL. Burnout : its impact on child welfare workers and their spouses. *Social Work*, 31(1) Jan.-Feb. 86, p. 53-9.

PRESTON, CHRISTINA. Children and the nasties. *New Society*, 74(1195) 22 Nov. 85, p. 325-7.

TUCKER, NICLOS. A panic over child abuse. *New Society*, 74(1190) 18 Oct. 85, p. 96-8.

CITIES AND TOWNS—GROWTH

KURIAN, K.V. Survey and settlement as a prelude to integrated development of cities and towns. *Civic Affairs*, 33(2) Sept. 85, p. 13-15.

CITY PLANNING

DESHPANDE, R.A. Urban development in India. *Civic Affairs*, 33(2) Sept. 85, p. 9-11.

GOMES, MELBA and NIGEL CROOK. New themes in urban development. *Development Policy Review*, 3(2) Nov. 85, p. 222-5.

HUGHES, DAVID. Planning permission for retail development : dealing fairly with competitors. *Housing and Planning Review*, 40(6) Dec. 85, p. 8-9.

RANGARAMU, B.N. Information systems to aid urban planning. Quarterly Journal of the Local Self-Government Institute, 56(4) Oct.-Dec. 85, p. 232-47.

RONDINELLI, DENNIS A. Extending urban services in developing countries : policy options and organizational choices. Public Administration and Development, 6(1) Jan.-Mar. 86, p. 1-21.

SAINI, N.S. An approach to urban development in India. SPA, Journal of School of Planning and Architecture, 7(3) July 85, p. 107-14.

SESHADARI, R. Funding urban development. Vikas Varta, 3(1) July-Sept. 85, p. 14-17.

SPECIAL issue on managing Asia's cities. Asian Journal of Public Administration, 5(1) June 83, p. 3-114.

Contents : Asian urbanization and management of urban problems, by C.T.Wu; Bangkok : the political economy of a hyper-urbanized primate city, by Gerald W. Fry; The urban coast in Singapore : uses and management, by Gerald H. Krausse; Managed urban development or uncontrolled urban sprawl: the case of Seoul, by David S. Bell and Bun Woong Kim; Planning and the Kuala Lumpur Metropolis, by Lee Boon Thong; On the management of urban migration and residence : an economist's approach with special reference to India, by Nigel Crook; Bureaucracy and people in Hong Kong...like a horse and carriage (review article), by S.N.G. Davies.

WOOD, BRIAN. The condition of Local Authority Housing. Housing and Planning Review, 41(1) Feb. 86, p. 7-8.

CIVIL LIBERTIES

BHAGWATI, P.N. Dimensions of human rights. Mainstream, 24(28) 15 Mar. 86, p. 11-14.

CIVIL SERVICE

KIM, JOONG-YANG. (Ministry of Govt. Admn. Republic of Korea). Civil service reform in Korea. Public Personnel Management, 14(3) Fall 85, p. 253-8.

The article discusses the major steps initiated by the Republic of Korea to make its government service more responsiveness to the needs of the people. Some of these measures parallel those taken in the United States and other countries, others are rooted in the special cultural tradition and socio-economic factors peculiar to Korea.—*Reproduced.*

MISHRA, BINAYA RANJAN. Civil administration and the Jawan-restoration of credibility. Administrator, 30(3) July-Sept. 85, p. 307-30.

This paper analyse measures for restoring the credibility of the civil administration in the spehere of welfare of Jawan's family and security of property and guarantee of profession for the ex-servicemen. The paper seeks to answer the following questions. Has the civil administration been sincere to its duties and successful in the attaintment of the objectives. If yes, to what extent and how ?

The paper has been divided into four sections. Section one delineates the domain of dependence of the jawan on the civil administration, and examines some issue areas, like the security of family and of property, security of profession for the ex-servicemen and rehabilitation of the war victims and widows. Section two analyse the recent erosion in the Army-civil service interaction, examines a few selected indicators of the trend, and attempts a causal analysis of it. Some measures are suggested for restoration of the credibility of the civil administration from the perception of jawan which form the

crux of section III. The final section enumerates a few generalisation and ends up with a prognosis for the future.
—Reproduced.

PARK, ROSEMARIA J. and others. The selection and validation of a reading test to be used with civil service employees. *Public Personnel Management*, 14(3) Fall 85, p. 275-84.

The study was designed to identify a valid reading test to be used in selecting prospective civil service employees. An analysis of the reading requirements of the job determined that employees must have a minimum of a ninth grade reading competency to perform on the job and to complete training. Only one of sixteen reading tests reviewed confirmed to EEOC guidelines. Validation of this test on a sample of job incumbents and applicants showed it to be a reliable measure of reading skill. Race was a significant variable in reading scores. However, a minimum cut-off score was established that met the ninth grade reading level established by the analysis of the reading requirements of the job and satisfied the EEOC guidelines.
—Reproduced.

COLLEGES AND UNIVERSITIES

ANSARI, M.M. University education and national development : some policy issues. *University News*, 24(2) 8 Jan. 86, p. 8-10, 12.

GORE, M.S. Universities and the government. *University News*, 24(3) 16 Jan. 86, p. 1-6; 24(4) 23 Jan. 86, p. 1-6.

GUPTA, M.P. Strengthening NSS (National Service Scheme) in colleges/universities. *University News*, 24(9) 1 Mar. 86, p. 7-8.

HOOJA, G.B.K. The status of vice-chancellors. *University News*, 24(4) 23 Jan. 86, p. 7-9.

JOSHI, SURRENDRA. Teaching through discussion method in higher education classes. *University News*, 24(3) 16 Jan. 86, p. 11-13.

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'Development administration' has become established and recognised as a distinct enterprise of academic study and practice. This paper visits some of the major themes that have been examined by the 'development administration community', by focusing on common con-

cerns with: (1) buⁿ DEVELOMENT strative capacity as p.^t P.K. India's ment process that is at. Main- and accountable, and (3) overview. Main- argued that these persist p. 18-23, 24 amid the diversity of appr^D 28 Dec. ideological susceptibilities—con. continuing challenge to the effic^a spa- the post-colonial state in the managen^h). of development activities.—Reproduced.

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Contents: Development administration in India : old lessons and new concerns, by Kuldeep Mathur, Rural development: implementation is the crux, by G. Ram Reddy and G. Haragopal. On organising equity, are solutions really the problem, by Anil K. Gupta. The political economy of district administration in Bihar, by J.S. Brara, Public participation in rural development: myth and reality, by H.R. Chaturvedi, Disasters, development and foreign aid. Some issues and concerns, by C.V. Raghavulu, Administration for tribal development, by B.D. Sharma; Enforcement of Bonded Labour System Abolition Act, a review, by R.K. Tiwari, Is bureaucracy dysfunctional for development? by Sudesh Kumar. The nine papers published in this issue present some of the challenges faced by development administration in India. Prof. Kuldeep Mathur in his contribution discusses the contents and arguments of the various articles that have been included in this journal.

G. Ram Reddy and G. Haragopal, review the machinery of implementing development programmes in India. Anil Gupta in his contribution first deals with the conceptual framework in which bureaucratic response to the problem of

equity in delivery can be matched with the socio-ecological basis of inequity of demand from the poor. He then discusses the specific instances of public policies which the framework helps in understanding.

In the next paper J.S. Brara urges that development administration be taken away from the overpowering influence of management techniques. The author suggests the political economy approach to understanding administrative problems and shows how a new administrative framework in a district can be adopted once the socio-economic and political interests are identified.

H.R. Chaturvedi concentrates on the theme of public participation and seeks to answer the following questions. What has been the nature of development in the countryside? Who have benefited from this development and to what extent? What kind of popular participation has it evoked? Who have been really involved in the process of development?

Reghavulu chooses to analyse policy and administrative response to natural disasters that afflict many developing countries frequently. The author is of the view that most organisations are inadequate to cope with disasters and finds that ad hoc policies adopted to deal with crisis situations are such that they work against the long-term interest of these nations. He advocates the adoption of long-term perspective and emphasises that development policy and administration must be designed to control the environmental degradation that ultimately cause natural disaster.

The next article focuses on the role of administration for tribal development. B.D. Sharma argues that the distinction between regulatory and developmental administration is irrelevant in the tribal areas. The processes of development are such that they tend to alienate tribals from their environment, and various

external agencies help to accelerate this process of alienation. The role of administration should be that of regulation and control.

R.K. Tiwari in his contribution attempts to analyse the enforcement of the Bonded Labour System (Abolition) Act, 1976. This analysis is primarily based on studies conducted both on the enforcement of the Act as well as on the rehabilitation of free bonded labourers under the centrally sponsored scheme in six districts. Tehri Garhwal (U.P.), 1980, Jabalpur (M.P.), 1980, Koraput (Orissa), 1982, Monghyr (Bihar), 1982, Chickmagalur (Karnataka) 1984 and Medek (A.P.), 1984. The author is of the view that the enforcement of this Act is restricted by socio-political obstacles that need to be investigated in greater detail.

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Contents. Education must take blame for today's scenario, by P.M. Bhargava; It's how L.K. Jha would like us to take it, by L.K. Jha, It's an exercise in haste, by R.K. Poddar, No, you can't make education a scapegoat, by P.N. Srivastava; Do away with this disparity, by Vanaja Iyengar; Bring radical changes in education, by Durganand Sinha; Education needs qualitative change, by Prem Kirpal; The will to act we need most, by Rais Ahmed; These are no universities, by P.N. Singhal; How higher educational can serve our ends, by Madhuri R. Shah; Hey, don't centralize it, by Malcolm S. Adiseshiah; Let the centre look after it, by S.N. Mehrotra, Twenty-three steps to put education on rails, by Ramlal Parikh; Link education with development, by D.M. Nanjundappa, Stir masses against illiteracy, by Iqbal Narain, Draft graduates for adult literacy, by Upendra Baxi; Teachers should be dedicated, by Amrik Singh; It's time to act to save value, by G.N. Seetharam; Challenge of education (a summary), by Yojana correspondent.

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This article outlines the major components or a brain skill management program which holds the potential for insuring that input from all sources (i.e., left, right, and integrative) becomes a regular and reliable organizational routine when fully implemented. Case study examples of its use in the city of Phoenix, at the Federal Executive Institute, and in other governmental agencies are discussed to illustrate how such a programme can be used to increase both individual and organizational productivity in the future. It is argued that learning to use this and other similar techniques may be a means by which the mind and the creative potential of employees can still be expanded in the years ahead.—Reproduced.

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JANDAWALA, MOHAMMAD NAJMI and ABDUL LATIF WANI. Vicarious liability under prevention of Food Adulteration Act in India. C.B.I. Bulletin, 19(8) Aug. 85, p. 7-8.

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GANDHI, MOHANDAS KARMA-CHAND—CRITICISM AND INTERPRETATION

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GOVERNMENT AND BUSINESS

WALD, SALOMON. Biotechnology: how to improve patent protection. *OECD Observer*, (136) Sept. 85, p. 15-17.

GOVERNMENT ENTERPRISE

ARYA, P.P. (Panjab Univ., Chandigarh). Workers' aspirations for promotion in public sector undertakings. *Lok Udyog*, 19(11) Feb. 86, p. 37-46.

Workers' dissatisfaction from wages account for a large number of industrial disputes. In the present paper an attempt has been made to study wage aspirations and wage satisfaction of workers and the factors influencing them. Both parametric (multiple regression) and non parametric (chi-square tests) were used for the purpose of analysis.

The study shows that though public sector, workers in India, belong to a 'high wage island', a majority of the

workers interviewed had a low or moderate satisfaction with wages and desire a significant rise in their wages. The study shows that workers with lower training and skill had lower wage satisfaction and higher wage aspirations. Workers with lower existing income desired a higher increase in their wages. No significant relationship existed between interest in work on the one hand and wage satisfaction and wage aspirations on the other. However, the study found that workers with higher aspiration for promotion had lower wage satisfaction and higher wage aspirations. The study also suggested that wage satisfaction was likely to be more in a plant where unions adopted less militant approach towards management.—*Reproduced.*

FAUSTO, DOMENICANTONIO. The finance of Italian public enterprises, *Institute of Public Enterprise Journal*, 8(2) Apr.-June 85, p. 35-53.

GAUTAM, VINA YSHIL (IIM Ahmedabad) and S. NARAYAN. (Planning and Development Dept. New Delhi). A socio-technical systems perspective for understanding organisational effectiveness: the case of a public sector enterprise. *Public Enterprise*, 6(1) Nov. 85, p. 41-8.

Applications of socio-technical theory have been somewhat restricted to the analysis of lower levels of organisations. It is possible to view organisations as constituting a number of inter-related sub-systems, each performing complex tasks to achieve together the multiple goals of the organisation. Efficiency and effectiveness of task performance of these sub-systems, which would help determining the effectiveness of the organisation, could be examined by using the socio-technical framework of analysis. This approach looks at internal efficiencies of the organisation, and could meaningfully be used for the study of public sector enterprises which are operating under environmental constraints such as state

controls, eternally set goals. etc., wherein examination of internal efficiencies appears particularly relevant. As an illustration, this methodology is used for analysing a sub-system relating to industrial relations in a public sector enterprise in India.—*Reproduced.*

GHAI, YASH. (Univ. of Warwick). The state and the market in the management of public enterprises in Africa : ideology and false comparisons Public Enterprise, 6(1) Nov. 85, p. 15-26.

It is suggested that the current favour in which privatisation of public enterprises is held, is based on a number of misleading conceptions of both the public and the private sector and their performance within economies, particularly of African countries. It is argued that analyses that focus on profits as a measure of efficiency obscure the diversity of purposes which lie behind the establishment of public enterprises and are inappropriate in markets which are highly competitive.—*Reproduced.*

JAMAL, A. Public enterprise documentation. Public Enterprise, 6(1) Nov. 85, p. 65-71.

RAO, K.L.K. and RAMESH G. TAGAT. (Indian Institute of Management, Bangalore). Management of imported technology in public sector enterprises: a strategy for internationalisation. Public Enterprise, 6(1) Nov. 85, p. 27-39.

The paper focuses attention on the Indian public enterprises' experience in technology acquisition in the past and highlights the managerial considerations and constraints. An important contribution of the paper is the concept of technological market segmentation in the acquisition of technology by the developing countries.—*Reproduced.*

RAO, K.V. and G. PRASAD. (Nagarajina Univ., Nagarjnanagar). Financial policies of public enterprises in

India. Lok Udyog, 19(11) Feb. 86, p. 17-27.

The task of formulating policies for the management of public enterprises was entrusted to Bureau of Public Enterprises by the government. Though some good results were achieved through the policies so framed, in the areas of finance, production, construction and marketing during the last two decades, the impact of their implementation was not always well conceived, particularly in the case of policies on financial management. While some financial policies have not been able to achieve the desired results, some of the others failed to achieve the objective due to lack of attention in their implementation. In this paper an attempt has been made to review the policies of the government in the area of financial management of public enterprises in India, study their impact on the working of these enterprises and suggest measures for efficient formulation of sound and flexible financial policies for making the enterprises financially viable.—*Reproduced.*

RAO, NAGESHWAR and OMJI GUPTA. Appraisal of profitability performance of National Textiles Corporation Limited. Institute of Public Enterprise Journal, 8(2) Apr.-June 85, p. 1-9.

SHIVA RAMU, S. Privatisation of public enterprises: the Ripple effect. Institute of Public Enterprise Journal, 8(2) Apr.-June 85, p. 12-20.

SHIVA RAMU, S. (IIM, Bangalore). Problems of state public enterprises: a Karnataka study. Vikalpa, 9(4) Oct.-Dec. 84, p. 305-13.

This study identifies the perceptions of middle/senior level managers of state enterprises in Karnataka about the problems faced by their organizations. Data have been collected from 81 managers of 23 companies, who completed a questionnaire with a structured and

an open-ended component. The critical problems seem to be unfit deputations to top level positions, interference from the controlling ministry, lack of adequate autonomy to managers in personnel decisions as well as such internal factors as unfair workload and poor coordination. It was also found that there is some difference in problem profiles between central and state enterprises. Implications of the findings are discussed.—*Reproduced.*

SPECIAL issue on European public enterprises Annals of Public and Co-operative Economy, 56(3) July-Sept. 85, p. 273-424.

Contents: Public enterprises in Austria: their structure, and the exertion of influence by government and parliament, by A. Bachleitner, B. Genser, R. Meissl and A. Van Der Bellen ; Public enterprise in Ireland, by T.J. Barrington, Public enterprises in the Netherlands: a tradition in privatization, by H.J. de RU ; French public enterprises as an instrument of state policy, by Michel Durupt ; public enterprises in the Federal Republic of Germany, by Gerhard Himmelmann ; Public enterprises in Great Britain, by Henry Parris ; Belgian public enterprises, by Pierre Pestieau.

SWAMI. HARI R. (S.K. Govt. College, Sikar). Organisation for materials management in central public undertakings in Rajasthan. *Lok Udyog*, 19(10) Jan. 86. p. 27-35.

The paper makes a comparative analysis of organisations for materials management in central public undertakings in Rajasthan. While doing the detailed analysis, the author has studied the present system and organisation of materials management in these organisations, has brought out their drawbacks and has suggested measure that could be taken in improving the situations. The paper has highlighted that the organisations for materials management in the enterprises differ from undertaking to

undertaking and that many of the enterprises have not been following the integrated system of the organisation for materials management. This might have resulted, as the author says, because of different requirements of each of the organisations, depending on the nature, size and locations of the enterprises nevertheless it should be possible for these organisations to develop a system and structure which should bring efficiency, accuracy, timely procurement at lower cost, etc. Keeping these requirements the author has suggested a model organisation for materials management.—*Reproduced.*

VILLALBA, JULIAN and JANET KELLY DE ESCOBAR. (Institute de Estudios Superiores de Administración. Venezuela). A conceptual framework for government decision making about state-owned enterprises: a report on a Venezuelan research project. *Public Enterprises*, 6(1) Nov. 85, p. 49-57.

This paper describes a research project conducted at IESA to help governmental institutions evaluate policy options for state-owned enterprises. The project comprised the development of a conceptual framework to guide the analysis of policy options for individual enterprises, a detailed analysis of six selected enterprises, and the preparation of an inventory of the Venezuelan State's enterprises. This paper refers only to the first two parts of the project. The conceptual framework includes a set of criteria deemed helpful for evaluating decisions about: (1) reform/or restructuring, (2) sale, and (3) liquidation of the assets of public enterprises. The scheme consists of a set of 6 questions, arranged in a sequence aimed at establishing whether the enterprise is strategic (in a military sense), or whether its social contributions are positive and not transferable to any other public entity. The result of the six detailed cases are used to illustrate the application of the scheme to the complex reality faced by individual enterprises.—*Reproduced.*

GOVERNMENT REGULATION OF BUSINESS

KOCHANEK, STANLEY A. The politics of regulation: Rajiv's new mantras. *Journal of Commonwealth and Comparative Politics*, 23(3) Nov. 85, p. 189-211.

HANDICAPPED

HABIBULLAH, M.L. On removing disabilities of the handicapped. *Yojana*, 30(5) 16 Mar. 86, p. 26-8.

HEALTH SERVICES

BALASUBRAHMANYAN, VIMAL. Towards health and basic drugs for all. *Mainstream*, 24(30) 29 Mar. 86, p. 25-6, 34.

FISCHHOFF, BARUCH. Setting standards: a systematic approach to managing public health and safety risks. *Management Science*, 30(7) July 84, p. 823-43.

OPIO-ODONGO, J.M.A. Prospects for primary health care in Uganda. *Community Development Journal*, 20(4) Oct. 85, p. 273-81.

TINGLEY, KIM M. and JUDITH S. LIEBMAN. A goal programming example in public health resource allocation. *Management Science*, 30(3) Mar. 84, p. 279-89.

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SHANKARDASS, RANI DHAVAN. Social dynamics of bonded labour. *Social Welfare*, 32 (10) Jan. 86, p. 17-19.

LAND TENURE

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LAND USE

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LAND USE, RURAL

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Public Personnel Management, 14 (3) Full 85, p. 211-30.

Based on surveys of two sets of local governments which might be expected to be among the leaders in the training field, the authors conclude that relatively few local governments conduct rigorous cost-benefit evaluations of their supervisory training and management development programmes. Most, even in these select samples, tend to focus on the lower three of the four generally accepted levels of evaluation. The authors conclude that more attention to upper-level evaluation is warranted and provide an evaluation grid with practical suggestions for each level of training programme evaluation.—*Reproduced.*

COLLINS, NEIL. Councillor/officer relations in Irish local government: alternative models. *Public Administration*, (U.K.), 63 (3) Autumn 85, p. 327-44.

HUQUE, AHMED SHAFIQUL. (Univ. of Chittagong). Politics, parliament and local government reform: the case of Bangladesh. *Journal of Commonwealth and Comparative Politics*, 23 (3) Nov. 85, p. 212-25.

The central mission of the article is to analyse the legislation of local government reform programme in Bangladesh which was passed by parliament in 1980 by the government of President Ziaur Rahman. The purpose of the reform was to extend local government institutions to the village level. The new village councils were to be called Swanirvar Gram Sarkars and were aimed at, increasing food production, improving living conditions in the villages, encouraging participation by the villagers in the management of local affairs and bringing the villagers to the central government. The Reform Act was passed quickly and haphazardly amid objections from the opposition members. The author is of the view that the changes seem to have been made with the intention of

establishing a support base for the ruling party in rural areas. It is concluded that the reform attempt left little impression on the local government system in Bangladesh.

JAGUN, ADEDOKUN. The importance of evaluation in the performance of local government programme: the example of Apapa local government, Nigeria. *Nagarlokk*, 17 (2) Apr.-June 85, p. 62-70.

The purpose of this study is to examine a programme executed by the Apapa Local Government Council in Nigeria for removing vehicles abandoned on public streets. To examine this programme, the author intends to: (1) Examine citizen's reaction to the programme. (2) Determine whether or not the programme is achieving objectives in view of clientele group. (3) Provide information that will aid the Apapa Local Government Council in determining the feasibility of continuing or modifying the programme, and demonstrate the need for the use of evaluation techniques in local government programmes.

MILLER, BARBARA D. Benefit financing in Bangladesh: a review of the possibilities for rural public works. *Asian Journal of Public Administration*, 6 (2) Dec. 84, p. 178-92.

OSUJI, EMMAN E. (Univ. of Ibadan, Nigeria). The co-ordination of developmental activities at the local level. *Public Administration and Development*, 6 (1) Jan.-Mar. 86, p. 87-101.

Local developmental activities involve the participation of a multiplicity of functionaries, bodies and agencies. This demands both intra-authority and inter-authority coordination of programme formulation and implementation are to be effective. This paper reviews the performance of the Divisional Administration system operationalized in the former East Central State of Nigeria upto 1976, from the viewpoint of inter-

jurisdictional coordination. The paper identifies factors like lack of specific local development programmes, poor information flow and a de-emphasis of the human factor in the organizational setting as being responsible for the ineffectiveness of the Divisional Administration system to coordinate the activities of the different participating actors in local development. It is suggested that, in addition to the setting up of structures for decision-making networks like committees, attention should equally be paid to the process that would energize and sustain the structures if problems of coordination are to be obviated.—*Reproduced.*

RHODES, R.A.W. Corporatism, pay negotiations and local government. *Public Administration* (U.K.), 63(3) Autumn 85, p. 287-307.

LOCAL GOVERNMENT—LEGISLATION

OLOWU, DELE and S. BAMIDELE AYO. Local government and community development in Nigeria: developments since the 1976 Local Government reform. *Community Development Journal*, 20 (4) Oct. 85, p. 283-92.

The objective of this paper is to assess the present status of community development in Nigeria and its relationship to the institution of local government. The discussion is developed in three sections. In the first, the authors examine the case for the integration of community development and local government in Nigeria and attempt has also been made to appreciate the nature of the reforms envisaged under the 1976 Local Government Reform. Secondly, the authors examine the post-reform developments, finally the authors make an assessment of the present situation.—*Reproduced.*

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The paper describes the historical development of metropolitan planning and administration in Metro Manila, and identifies five major problems: the sectoral isolation of planning; the in-

adequate involvement of local government, inadequacies in planning methods; weaknesses in the system of resource management; and institutional fragmentation. The development of the Capital Investment Folio process; its institutional framework and the main characteristics and results of applying the approach are described. The benefits and lessons which have emerged are then set out and their possible application elsewhere discussed. The main achievements of CIF are progress towards a rational system of urban planning; the generation of consensus within government about Manila's investment strategy; a more widespread application of opportunity costs; and a new understanding of how to plan under conditions of uncertainty. It remains for CIF to be integrated into the national resource allocation process, and to be fully accepted by national government agencies. Local government still needs to be positively involved in the planning process.—Reproduced.

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Research on coproduction—the involvement of citizens in the provision of municipal services—has been decidedly positive, emphasizing the considerable advantages of this model for both urban governments and the citizenry. This article accepts these conclusions but examines several issues in the implementation of coproduction that may jeopardize its vitality. Coproduction succeeds as a result of the increased investment of citizens in service delivery, yet the service bureaucracy will likely exercise predominant influence over the design of these programmes. Growing fiscal pressure on local governments as well as acceptance of the privatization philosophy may lead to the transfer of significant service costs to citizens, raising special problems for less affluent

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RONDINELLI, DENNIS A. (Syracuse Univ.). Extending urban services in developing countries: policy options and organizational choice. *Public Administration and development*, 6 (1) Jan.-Mar. 86, p. 1-21.

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concept of a plan, a programme or a project. He has distinguished between short-term and long-term policies. He has also distinguished between ideological, macro, sectoral and organisational policies. He has pointed out how policies are related to social sciences ? What does it lead to ? Does it lead to any concept of a policy science ? The author is of the view that policies must be rational, acceptable and feasible. It is the role of the civil service to see these aspects of policies.

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The paper examines a number of empirical studies which investigate the implementation problems that have been experienced in Third World countries. Most of these studies are evaluation studies, specially undertaken in order to identify the type and frequency with which implementation problems were being experienced. Only one of the studies is country specific (Indonesia), drawing its data directly from the problem-reporting component of the national monitoring system, although encompassing a sufficiently large number of projects for some general conclusion to be drawn. The paper finds that about half of the implementation difficulties experienced in Third World projects or programmes arise through the procedures and operating methods of central ministries other than the implementing ministry. The key ministries are principally planning, finance and personnel. Concentration by Third World governments on strengthening the central procedures under

which all projects operate, therefore, is likely to have a disproportionately high impact on the implementation of development programmes. Suggestions for obtaining this improvement conclude the paper.—*Reproduced*.

BUCH, M.N. (National Centre for Human Settlements and Environment, Bhopal). Democracy, development and the administrative system. *India International Centre Quarterly*, 12(4) Dec. 85, p. 345-55.

This paper concentrates upon the manner in which the field administration in India functions and the dangers to which it is now exposed. The author is of the view that poverty cannot be erased unless the implementing machinery is swiftly back on the rails. It is suggested : 1. Corrupt and inefficient civil servants must be removed from the service. 2. Postings should be made on account of suitability. 3. Proper training should be imparted, both initial and in service. 4. There should be constantly monitoring of performance. 5. Discipline should be restored at all cost. 5. There must be a definite policy of rewarding merit and outstanding performance.

CARROLL, JAMES D., A. LEE FRITSCHLER and BRUCE L.R. SMITH. Supply-side management in the Reagan administration. *Public Administration Review*, 45(6) Nov.-Dec. 85, p. 805-14.

CHITLANGI, B.M. The generalist vs. specialist : need for an indigenous administrative culture in India. *Indian Journal of Political Studies*, 9(Ann. No.) Dec. 85, p. 45-52.

HENDERSON, DEE W. (U.S. Deptt. of Agriculture). Enlightened mentoring : a characteristic of public management professionalism. *Public Administration Review*, 45(6) Nov.-Dec. 85, p. 857-63.

This study compares 1981-83 research findings on public sector mentoring with

a 1979 study on private sector executives conducted by Gerald Roche. Similarities and differences between mentoring in the public and private sectors are analyzed. Questions raised by the research stimulated further study of wide differences of perception that exist between mentors and their protégés about their relationships, and those perspectives are discussed.—*Reproduced.*

LOVRICH, NICHOLAS P. (Washington State Univ.). Contending paradigms in public administration: a sign of crisis or intellectual vitality? *Administration and Society*, 17(3) Nov. 85, p. 307-30.

The brief article argues that contemporary public administration theory and practice can be well served by the competition between two opposing paradigms, each claiming the status of a disciplinary Weltanschauung. The two approaches in question, one reflecting pessimistic and the other optimistic views on the potential for social betterment via the improvement of governmental administrative organizations and practices, are well reflected in the works of Vincent Ostrom and Robert T. Golembiewski and their respective hindered spirits. Because the issues that divide these two approaches are central to the question of proper democratic governance in the post-industrial age, the potential exists for a creative contribution to social life by public administration theory.—*Reproduced.*

O'LEARY, D.B. Is there a radical public administration. *Public Administration* (U.K.), 63(3) Autumn 85, p. 345-52.

ROWAT, DONALD D. (Carleton Univ., Ottawa). Bureaucracy and policy-making in developed democracies: the decline of bureaucratic influence. *International Review of Administrative Sciences*, 51(3) 85, p. 189-98.

The present paper is based on a book that the author is editing, 'Public Administration in the Developed Demo-

cracies'. The paper is devoted to comparative public administration in the twenty most highly developed democracies and has revealed a number of recent changes and trends that will have a significant impact on the policy-making role of senior officials. These are: (1) political decentralization, (2) increasing political control over non-departmental agencies, (3) measures to improve the responsiveness of bureaucracy, (4) increasing control over the bureaucracy through what has been called the New Administrative Law, (5) increasing control of policy-making by the political executive, and (6) increasing participation in policy-making by the legislature.

This paper was prepared for presentation at the XIIIth World Congress of the International Political Science Association, Paris; July 15-20, 1985.

SANJIAN, ANDREA STEVENSON. Constraints on modernization: the case of administrative theory in the USSR. *Comparative Politics*, 18(2) Jan. 86, p. 193-210.

This paper focuses on three components of Soviet administrative theory: decision-making, organization design, and effectiveness evaluation, each of which is subject to various bureaucratic and ideological constraints imposed by the Soviet system.

SCHAFFER, WENDELL G. The formation of managers for developing countries: the need for a research agenda. *International Review of Administrative Sciences*, 51(3) 85, p. 239-47.

SCHEPERS, S. The emergence of European regional policy and the influence of national administrations. *Administration (Ireland)*, 33(4) 85, p. 441-57.

SPECIAL issue on the future administration of human services. *Journal of Applied Behavioural Science*, 21(4) Nov. 85, p. 351-486.

Contents : A prefatory essay on the future administration of human services, by David M. Austin and Yeheskel Hesenfeld; The commercialization of social welfare, by Neil Gilbert; The future of the voluntary agency in a mixed economy, by Ralph M. Kramer; The future of public-private sector partnership for the provision of human services: problems and possibilities, by Dennis L. Poole, Complementary roles for formal and informal support groups: a study of nursing homes and mortality rates, by Eugene Litwak, Alternative professional roles in health care delivery: leadership patterns in self-help groups, by Margaret Yoak and Mark Chesler; Attitudes toward human service organizations: perspectives from an urban black community, by Lawrence E. Gary; Single-point entry: an organizational form in the delivery of services to the aged, by Joel Leon and Dawn Braisted; Neighbourhood planning organizations: perspectives and choices, by Barry Checkoway.

WHITE, JAY D. (Univ. of Missouri-Columbia). On the growth of knowledge in public Administration Review, 46(1) Jan.-Feb. 86, p. 15-24.

This article is a response to the critique of research in public administration by Robert Cleary and Howard McCurdy published in PAR in 1984. It outlines an alternative theory of knowledge based on positive interpretive, and critical modes of research. This theory provides a legitimate place for the descriptions and critiques that Cleary and McCurdy find lacking in contributing to the growth of knowledge in public administration. This article also shows how these modes of research are based on administrative experience and are related to recent developments in the postempiricist philosophy of science.

—Reproduced.

PUBLIC ADMINISTRATION—STUDY AND TEACHING

LAOHAVICHEN, UTHAI. The problems and prospects of public administration education in Thailand. Asian Journal of Public Administration, 6(1) June 84, p. 47-60.

WHORTON, JOSEPH W., Jr., FRANK K. GIBSON and DELMER D. DUNN. The culture of university public service: a national survey of the perspectives of users and providers. Public Administration Review, 46(1) Jan.-Feb. 86, p. 38-47.

PUBLIC DISTRIBUTION SYSTEM

KABRA, KAMAL NAYAN. Public distribution system for rural poor. Mainstream, 24(25) 22 Feb. 86, p. 26-9.

ROY, PRASOON KUMAR. To make it run on a sound basis. Yojana, 30(3) 16 Feb. 86, p. 12-15.

SHANKARAIAH, A. and O. GHAN-SHYAM DAS. PDS (Public Distribution System) in a tribal village: a study. Kurukshetra, 34(3) Dec. 85, p. 30-2, 36.

SINGH, B.K. On making public distribution system efficient. Yojana, 30(3) 16 Feb. 86, p. 4-7.

SOOD, R.G. (Himachal Pradesh Gazeteers Unit, Simla). Public distribution system—for whom? PU Management Review, 8(1-2) Jan.-Dec. 85, p. 87-90.

This article questions the present approach to our public distribution system and pleads for a reorientation in philosophy and methodology to make it a 'target group' focused programme, so that it can achieve its professed objective to make available essential commodities at reasonable prices to the vulnerable sections of the society.

PUBLIC POLICY

ARAM, JOHN D. and JEFFREY S. COOMES. Public policy and the small

business sector. *Policy Studies Journal*, 13(4) June 85, p. 692-700.

GRIZZLE, GLORIA A. Priority-setting methods for plural policy making bodies. *Administration and Society*, 17(3) Nov. 85, p. 331-59.

GUBA, EGON. What can happen as a result of a policy? *Policy Studies Review*, 5(1) Aug. 85, p. 11-16.

The question, "What can happen as the result of the policy" is in principle unanswerable for two reasons: first because it is never the policy itself which can be observed in action, but only some action or intervention undertaken in its name. Second, because policies are inevitably based on some value construction which it is impossible to pursue under positivist science. The first condition requires a separation of policy analysis from evaluation and research, while the second calls for the use of an emergent paradigm of inquiry that explicitly includes value considerations. Failure to deal with these matters on the one hand produces an inappropriate accountability system, and on the other, renders all extra-rational bases for making policy decisions inappropriate and indefensible. Both these outcomes lead to injustice impoverishment, and disenfranchisement.—*Reproduced*.

JAIN, R.B. Parliament and policy in India. *Asian Journal of Public Administration*, 6(2) Dec. 84, p. 127-52.

MUKARJI, NIRMAL. Basic policy issues in India. *Administrator*, 31(1) Jan.-Mar. 86, p. 19-26.

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RHOADS, STEVEN E. Do economists overemphasize monetary benefits? *Public Administration Review*, 45(6) Nov.-Dec. 85, p. 815-20.

SINGH, L.P. Structural violence and international public policy: United Nations and justice in Southern Africa. *Indian Journal of Political Science*, 46(1) Jan.-Mar. 85, p. 79-89.

WILSON, JAMES Q. The rediscovery of character: private virtue and public policy. *Public Interest*, (81) Fall 85, p. 3-16.

PUBLIC RELATION

BASU, ANIL. Creating a favourable brand image through public relations. *Management Review*, 12(4) 85, p. 31-3.

PUBLIC UTILITIES

KOPARDEKAR, H.D. (All India Institute of Local Self-Government Bombay). Public accountability of public utilities. *Quarterly Journal of the Local Self Government Institute*, 56(4) Oct.-Dec. 85, p. 204.

The author is unsparing in pointing out some of the shortcomings of many of our public utility services. He observes that the image and effectiveness of these public utilities is rather poor. The writer has proposed certain remedies to improve the functioning of these bodies and involve the public in their decision-making process and the question about accountability.—*Reproduced*.

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REGIONAL PLANNING

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EMMI, PHILIP C. The role of interoccupational relations in regional economic development. Socio-Economic Planning Sciences, 20(1) 86, p. 41-9.

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SRIVASTAV, NIRANKAR and R.R. BARTHWAL. Measurement of sectoral income and employment multipliers for the economy of Uttar Pradesh: an application of semi-closed input-output model. Indian Journal of Economics, 66(261) Oct. 85, p. 183-201.

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RAMAKRISHNAN, R. How much safe are our Indian roads? Journal of Transport Management, 9(12) Dec. 85, p. 14-21.

ROBOTS

FEULNER TERRY and BRIAN H. KLEINER. When robots are the answer. Personnel Journal, 65(2) Feb. 86, p. 44-7.

ROY, M.N.—CRITICISM AND INTERPRETATION

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CHARLES, K.J. Rural development: the need for a radical approach. Khadi Gramodyog, 32(3) Dec. 85, p. 167-71.

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GOEL, B.B. and PAWAN K. KAMRA. Cooperatives hold the key to rural development. Kurukshetra, 34(5) Feb. 86, p. 6-9, 13.

KNOP, SHEILA A. (Univ. of Colorado, Boulder) and EDWARD C. KNOP (Colorado State Univ., Fort Colins.). Rural development in international settings: some principles and practices. International Social Work, 28(4) 85, p. 15-20.

This paper overviews some generally accepted rural development principles and practices in the context of four major development project phases. The first phase involves the collection and analyses of background information necessary to articulate major rural development problems of the host country, its communities and its people. Included are matters of basic approach to and philosophy of rural development, cultural sensitivity, and assessment of need, interest and resource availability. The second phase focuses on the design of the development effort, with accompanying statements of project goals strategy and policy, selection of field sites and staffing patterns. The third phase, project implementation, involves the hiring, orientation and 'on site' placement of staff and operationalization of the design phase, included any needed adaptation

of that design. The fourth phase, evaluation, encompasses both formative and summative evaluations which emphasize the criterion of congruence of the development effort with the local culture. The four phase process is recursive, with insights gained from formative evaluations being used to make necessary adjustments in the projects general approach and specific activities.—*Reproduced.*

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TAXATION—LEGISLATION

MEHTA, ASHOK. Residuary powers of legislation and taxation. *Popular Jurist*, 3 (1) Jan.-Feb. 86, p. 36-8.

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TECHNOLOGICAL INNOVATIONS

CHAUDHURI, SHEKHAR (AIM, Ahmedabad). Management of technological innovation: evidence from a case study. *Lok Udyog*, 19 (10) Jan. 86, p. 3-9.

Almost all the developed and developing nations in the world have engaged themselves in building up institutional

infrastructures to develop technological capabilities. And in most of these countries the efforts of the government concerned have been considerable. In the Five Year Plans, the Government of India has also emphasised on R & D and huge investments have been made. But the outcomes of the governmental agencies R & D efforts are not being used by the industries for which these were meant, in a proper manner. With the help of a case study, the author in this has studied the report of the findings of a study of technological innovation in a national laboratory of India, and has discussed how the industry could improve itself technologically, create the opportunities and spearhead the projects to commercialisation.

This paper briefly summarises the case study of development of the indigenous tractor at the Central Mechanical Engineering Research Institute and its subsequent commercialisation by Punjab Tractors Ltd., a joint sector unit and concludes with the major findings of this study.—*Reproduced.*

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TRAINING—EXECUTIVES

MUTAHABA, GELASE (Univ. of Dares Salaam). The training and development of top executives in developing countries. *Public Administration and Development*, 6 (1) Jan.-Mar. 86, p. 49-59.

The training and development of public service employees is now accepted to be a major contributor to organizational performance. In the Third World, however much of the training effort has been directed at junior, supervisory and middle-level personnel. Top personnel were, for a long-time, presumed to be 'above training ! There is now, however, an awakening to the need for training all categories of personnel. The major constraint in most countries remains the lack of facilities and trainers able to handle senior personnel. Tanzania has recently embarked on a concerted effort to train its top public service personnel through the mobilization of all management/administrative training capabilities in a joint, concerted endeavour, under the aegis of the Ministry of Manpower Development and a body known as the National Standing Training Team on Top Executive Development. More than 206-Week courses have been run and a recent evaluation of the programme suggests that they are popular and have reactivated an interest in training among the top executives. There is, however, no evidence to suggest that the training has resulted in improved performance in public organizations which they derived from the training programme.—Reproduced.

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The training of first-line supervisors is a critical issue for public organizations in a time of higher demands for service.

from the public with fewer resources for training. Needs assessment is essential for effective training programmes. This study describes a training needs approach based on a survey of performance-based skills. Results of the survey are analyzed using mean scores, factor analysis and product-moment correlations.—*Reproduced.*

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panchayats and the panchayats should collect taxes in accordance with his advice, panchayats which do not collect taxes fully should be superseded.

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(Sd.) **BRIJ BHUSHAN**
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BOOK NOTES

DE, NITISH R. Alternative design of human organisations. New Delhi, Sage, 1984. 244p. Rs. 135.00.

The present book presents the systematic treatment of work improvement projects in industrial and non-industrial sector in India and the third world. The author begins with a review of the work redesign efforts that have been made so far and moves on to identify the values and ideals which form the foundation on which organisation can be made more effective. Finally, the author presents his own view of the human ideals that should be adopted in designing systems so as to provide a meaningful existence to those working in organisations.

The book has been organised into two sections. The first section comprises of three chapters. Chapter 1 is a report on the work redesign projects carried out in India and reflections on these projects emanating from the accumulated experiences. Chapter 2 is a study of rural development agencies. Chapter 3 is devoted to the value premises behind the design principles. Section 2 consists of two in chapters—Chapter 4 seeks to spell out the historic need to identify the elements of alternative principles of global policy planning. Chapter 5 is an exercise in looking at our future from the design perspective. There is a ten-page bibliography.

DWIVEDI, O.P., ed. Ethics in government: the public service of Papua New Guinea, ed. by O.P. Dwivedi and Nelson E. Paulias. Boroko, Papua New Guinea, Administrative College of Papua New Guinea, 1984. 210p.

The present book is the outcome of the selected papers presented at two seminars on the question of ethics, responsibility and accountability in the Public Service of Papua New Guinea. The seminars were organized by the Administrative College in May 1983 and February 1984.

The book is concerned about the ethical conduct of public servants and officials. The book is divided into four parts. Part I introduces the subject of public service ethics and accountability and highlights the main concerns of the ethical dimensions of the use of power by public servants and their ministers. The main focus in the introductory essay is on the need for a code of conduct and the value of education and training for public service ethics. Part II consists of eight papers which focus on ethical problems facing PNG public servants and the question of accountability and their obligations. Part III includes four statements on what is expected of public servants in a newly independent developing country and information about their political rights and on gifts and entertainment. Part IV consists of selected and annotated bibliography.

HAGUE, CLIFF. The development of planning thought: a critical perspective. London, Hutchinson, 1984. 349p. £25.00.

The present book presents a critical and historical perspective on the development of planning. It spotlights the economic, political and ideological dimensions of planning both in the UK as a whole and through a case study of practice in Edinburgh.

The book consists of two parts. In the first part of the book the emphasis is towards theoretical. The second part of the book is concerned with the practice of planning. The concluding chapter of the book attempts to reflect on the theory and practice of town planning and to advance some propositions for the future. There is a fourteen-page bibliography.

HOPWOOD, ANTHONY, ed. Issues in public sector accounting, ed. by Anthony Hopwood and Cyril Tomkins. New Delhi, Heritage Publishers, 1985. 247p. Rs. 95.00.

The book is concerned with public sector accounting in Great Britain. Each essay has been written by specialist in his own fields. Particular emphasis is given to the organisational, political and social context in which public sector accounting operates.

The book has been organised into three sections. First section highlights on the questions of external reporting and accountability. Second section deals with internal accounting emphasising the roles which accounting and accountants play in financial planning and control in public sector organisations. The concluding section is devoted to performance monitoring and review, with particular consideration being given to the practice of efficiency and value-for-money assessments. Bibliographical references are presented at the end of each chapter.

HOSHIAR SINGH, ed. Rural development in India: evaluative studies in policies and programmes. Jaipur, Printwell Publishers, 1985. 362p. Rs. 185.00.

The papers in this book deal with the Impact of various rural development programmes since the dawn of independence. The papers have been classified in four categories: (i) Policy challenges; (ii) Social Inputs; (iii) Economic Programmes, and (iv) Planning Process.

The first section containing 6 articles deal with the diverse policy challenges in the field of rural development. Second section containing 6 articles highlight the social inputs aspects of rural development. The third section is devoted to Economic Programmes also begins with an article focused on 'Rural Industrialization' and contains 5 other articles focused on rural credit, irrigation, electrification, food for work programme and the implementation of the 20-point Programme. The fourth section contains 3 articles is devoted to the *Planning Process*; description as well as suggestions for reform of the existing process for "eliciting peoples' participation" in rural development planning. Bibliographical references are presented at the end of each chapter.

INDIAN INSTITUTE OF PUBLIC ADMINISTRATION. A planning in a market economy: a study of the French planning system, by Kamta Prasad. New Delhi, IIPA, 1985. 128p. Rs. 100.00.

The book provides a critical review of the process of planning in a market economy. It analyses the nature of such planning, conditions necessary for its

success, the process of formulation and implementation of plans, the institutional framework and the instruments of planning. It shows how the functioning of a market economy affects the operation of the planning system.

The book examines these aspects in the context of the French planning system. It also gives a brief outline of the history of French planning since its inception in 1946 and also discusses the changes in planning introduced since 1981. In addition the book contains a comparative account of the planning systems of both India and France. Bibliographical references are presented at the end of each chapter. Also contains selected bibliography.

JAIN, R.B. ed. The legislative process in development. New Delhi, Gitanjali, 1985. 251p. Rs. 150.00.

The present book is the outcome of the papers presented at a Panel on 'Legislative Process in Development' at the 41st Annual Conference of the Indian Political Science Association held at Ranchi in October 1981.

The book concentrates on the effectiveness of the legislative institutions in developing countries with special reference to India and to analyse the various legislative processes in order to discern whether the existence of such institutions or any of their procedural or environmental interactions have in any way contributed to the economic or political development of their countries. There is also a paper on Canadian legislative processes. Bibliographical references are presented at the end of each chapter.

JOSHI, P.L. Institutional financing in India. New Delhi, Deep and Deep, 1985. 243p. Rs. 125.00.

The present book is based on author's research work. It is a critical study of the financial institutions particularly of commercial and cooperative banks in financing to agriculture and allied sectors in Garhwal Division. The main purpose of the study is to examine critically in functioning of the Lead Bank Scheme and impact of finance.

The book comprises of nine chapters. Chapter 1 discusses the key role of financial institutions in economic development and in agriculture in particular. Chapter 2 outlines the agricultural economy of Garhwal Division. It examines in detail, the weakness of agriculture which have stagnated economic growth in the division. Chapter 3 deals with the Working of Hill Area Development Projects of Pauri Garhwal and Tehri-Garhwal and Small Farmers' Development Agency. Chapter 4 critically examines the working of lead bank scheme and expansion of the commercial banks in Garhwal Division in terms of branch expansion, deposit mobilization and composition of advances. In the chapter 5 an attempt has been made to examine the Government finance and the working of the Primary Agricultural Cooperative Credit Societies. Chapter 6 examines the functioning of the Central Cooperative Banks and the Land Development Bank in Garhwal Division. Chapter 7 examines the agricultural credit by the commercial banks including the Lead Bank. Chapter 8 analyses the impact of credit provided by the State Bank of India (Lead Bank) on agricultural productivity. Chapter 9 summarises conclusions. Bibliographical references are presented at the end of each chapter. There is a seven-page bibliography.

KHANNA, K.K. Executive decision-making: concepts and practices, by K.K. Khanna and Sandhya Tandan. New Delhi, National, 1985. 137p. Rs. 75.00.

The book is a brief treatise on decision-making. It outlines a comprehensive framework of decision-making, highlighting various concepts of decision-making used by individuals in different forms in their day-to-day decisions.

The book has been organised into seven chapters. In the first chapter, decision-making has been examined in general, highlighting the varied types of concerns expressed by different disciplines about the subject. The next chapter is followed by a detailed multifaceted analysis of decision-making as a process. The third chapter examines decision-making in organisations at the individual and group levels. The fourth chapter discusses the crucial role of leadership in decision-making. The fifth chapter explores the relationship between personality and decision-making on the basis of research and experience. The sixth and seventh chapters dwell on aids to decision-making, namely, information systems and operations research. Finally, there is an annexure which provides a ready "How to" formula. Bibliographical references are presented at the end of each chapter.

KRUPADANAM, B.J.B. Food diplomacy: a case study—Indo-US relations. New Delhi, Lancers Books, 1985. 143p. Rs. 75.00.

The purposes of this book are: (a) how food aid—rather a new entrant into the aid programme business—gained its legitimacy as a formal method of aid; (b) how the United States food aid policy evolved over a period of time to satisfy its domestic and foreign policy interests; and (c) how the United States and India, in their donor-recipient relationship tried to use food aid to their mutual advantage. The book consists of four chapters. Chapter first evaluates the merits and demerits of food aid. The second chapter examines the historical background of the United States food aid policy, the main provision of PL 480 act and the subsequent changes as warranted by domestic and foreign policy interests. Chapter third deals with the complex relationship between the US and India. Chapter four reviews the US food aid to India from 1951 to 1971. There is a twelve-page bibliography.

MATADIN. State monopoly of road transport in India. Delhi, Madholia, 1984. 344p. Rs. 300.00.

This book is based on the thesis submitted by the author in June, 1973 to the University of Delhi on which he was awarded the degree of Ph. D. The present book deals with the critical study of law relating to State Monopoly of Road Transport in India. All the cases on this subject decided by the High Courts and the Supreme Courts have been incorporated in the book. It contains important suggestions for improvement in law relating to road transport in India. For instance, the author has suggested that the requirement of permit should be made simple in the case of State Transport Undertaking by providing that the approval of the scheme of nationalisation by the State Government should automatically operate as the grant of permit to operate the routes concerned. Another important suggestion is that nationalisation of road transport, if not the entire subject of road transport, should be withdrawn from the concurrent list and be included in the union list. The author is of the strong view that this transfer will

be that uniformity and efficiency will be introduced in the area of road transport. The book also contains the bare text of the Motor Vehicles Act, 1939 with the latest amendments.

MISHRA, R.N. Regionalism and state politics in India. New Delhi, Ashish Publishing House, 1984. 252p. Rs. 150.00.

This book concentrates on the problem of regionalism in Orissa in its political ramifications as a case study of the problem of regionalism in India. It covers the period from 1947 to 1978 with reference to historical accounts.

The book consists of seven chapters excluding introduction and conclusions. Chapter one deals with the theoretical framework of the study. Chapter two has been devoted to study the formation of the State with reference to the Oriya-nationalism with a view to presenting the circumstances which led to the constitution of a separate political and administrative unit for the Oriya speaking people and the legacies of the past inherited by them as far as the organic unity of the State is concerned. It also deals with the social classes that dominated the scene. Chapter three presents a regional profile of the State and is concerned with the problems, socio-economic and political, peculiar to the different regions. The origins of regionalism have been discussed in chapter four which deals with the movements which took place in the different regions of the State on the eve of the transfer of power to India and the First General Election. Regional dimensions of tribal politics have been studied in the historical perspective in Chapter fifth. Chapter sixth makes a survey of the regionalist demands made by the people of the highlands from time to time which constitute the process of articulation of the highland versus the plains conflict. Chapter seven studies the coalitional politics and the pattern of political inter-actions between the regional groups. There is a nineteen-page bibliography.

MISHRA, S.N. Rural development planning: design and method. New Delhi, Satyavahana Publications, 1985. 340p. Rs. 150.00.

The purpose of the book is to provide guidelines for rural development planning.

The book comprises of eight chapters. Chapter 1 is devoted to a discussion of lower level planning objectives, their relation with higher level objectives, priorities among objectives, and the methods of translating specific objectives into plan targets, highlighting in the process the type of statistics and information required for the purpose. Chapter 2 concentrates on measures and nature of various types of resources. The sectoral allocation mechanism describes in chapter 3. For making project choices for a sector, the relevant techniques and criteria for assessing technical, economic and financial worthiness of projects are discussed in chapter 4. Chapter 5 deals with the methods of handling locational choices of infrastructural project. Chapter 6 concentrates on a brief note on human resources planning. Chapter 7 describes formal shape to the organisational framework of planning at lower levels. The model case of designing a block plan is given in chapter 8. Six-page bibliography is presented at the end of the text.

PANDE, RAM. Land reforms and social change. Jaipur, Shodhak, 1984. 122p. Rs. 70.00.

The present book is an outcome of the Seminar, 'Land Reforms and Social Change' which was held on 29-30 September, 1983 at Jaipur under the auspices of Shodhak. The issues discussed are: Land reforms in Rajasthan; Rajasthan's rural electrification during plans; Forest—its products, pasture development as a measure of land reform; Irrigation necessity for land reform; Agricultural labourers, bondage and culture of poverty in rural Rajasthan; Land tenures and social change and state ownership of land.

PEACOCK, ALAN, ed. *The regulation game: how British and West German companies bargain with government*; ed. Martin Ricketts and Jonathan Robinson. Oxford, Blackwell, 1984. 170p. £17.50.

The purpose of this book is to throw some light on the question of whether or not regulation places an onerous burden on private enterprises, both in United Kingdom and Federal Republic of Germany, in the form of significant and growing costs of compliance.

The book comprises of nine chapters. First chapter concentrates on scope and method of the book. In chapter two, the theoretical background to the two opposing views of regulation is outlined. Studies which attempt to measure compliance costs are reviewed in chapter 3. The growth of government legislation is charted in some detail in chapter 4, with special emphasis being placed on the areas of health and safety and pollution. In chapter five, the impact of the law governing regulation of safety, health and environmental protection is shown to be such that companies have a strong incentive to minimise the difference between the costs they are forced to incur and those that they would voluntarily incur in order to conform with some notions of 'standards'. Chapter six, seven and eight are devoted to the system of regulation in United Kingdom and Federal Republic of Germany. Chapter nine provides a brief summary of the report, together with some tentative conclusions. There is a six-page bibliography.

PINTO, MARINA. *Federalism and higher education; the Indian experience*. Bombay, Orient Longman, 1984. 250p. Rs. 85.00.

The present book is virtually reproduction of author's doctoral dissertation which was approved for the Ph. D. degree by the University of Bombay in 1982.

It examines constitutional and non-constitutional aspects that throw light on federalism in action in higher education. Apart from educational planning and financing it pays special attention to University Grants Commission and many other central agencies such as the Indian Council of Social Science Research, Indian Council of Agricultural Research, Indian Council of Medical Research, and Council of Scientific and Industrial Research. The book highlights the need for institutionalized machinery at the state level, not only to coordinate higher education, but also to establish a vertical link with the centre. It also contains eighteen-page bibliography.

PRABHAKARA RAO, J.V. *Marketing efficiency in agricultural products: a case study of cotton in Guntur district in Andhra Pradesh*. Bombay, Himalaya Publishing House, 1985. 289p. Rs. 95.00.

The present study is an outcome of the authors' Ph. D. thesis. This study analyses the reasons for the sudden and large-scale shift in cultivation in the Guntur

district of Andhra Pradesh from tobacco to cotton during 1970-71 to 1974-75, reviews the marketing practices and problems and suggests measures to stabilise and strengthen the cotton cultivation.

The study has been organised into seven chapters. A review and the literature is made in chapter 1 and provide some insight into the areas which were thoroughly probed into and identify the areas which deserve further research. An outline of the cotton economy in India is given in Chapter 2 with special reference to Guntur district in Andhra Pradesh. The analysis and discussion of the 'growers survey' and 'ginners survey' are presented in chapters 3 and 4. Chapter 5 deals with the study of the marketing costs and margins in the district, The major policy issues and institutional arrangements for increasing the efficiency in cotton marketing are discussed in chapter 6. A brief summary and important conclusions of the study are incorporated in chapter 7.

RAGHAVAN, J. VEERA, ed. Higher education in the eighties: opportunities and objectives. New Delhi, Lancer International, 1985. 286p. Rs. 140.00.

This book is the outcome of the major papers presented at the seminar on "Higher Education in the Eighties: objectives and Opportunities" at the India International Centre, New Delhi, in December, 1983.

The book seeks to answer the following questions. What are our perspectives of higher education in the eighties? What are the challenges, constraints and opportunities?

In the first two papers an effort is made to evaluate the humanistic role of universities as agent of change, with special reference to the experience of India. Next two papers deal with the links that exist or ought to exist between education and employment. The other papers are concerned with survey of higher education in India since independence and focus on some crucial issues such as quantity and quality, equity and efficiency, concentration and dispersal and autonomy and accountability. There is a detailed examination of specific issues such as University as a Centre of excellence, the problems in the functioning of universities, the nature of autonomy, formal or real, the dilemmas in Higher Education and the special aspects relating tribal education. There is also a summary of discussions, and extracts from the Radhakrishnan and Kothari Commission reports as well as from a book on the subject by J.P. Naik.

RAJALAKSHMI, V. Revenue administration: a critical appraisal. New Delhi, Inter-India, 1984. 224p. Rs. 250.00.

This book is an outcome of authors dissertation entitled "The Board of Revenue in Tamil Nadu—a Case Study". The author traces the history of the Board of Revenue in Tamil Nadu. The book provides elaborate details about the personnel of the Board and its management of revenue collection.

The author has compared the Board to the revenue systems of Andhra Pradesh, Kerala and Karnataka.

The objectives of the study are: (1) To trace the origin, growth and development of the system of the Board of Revenue in Tamil Nadu, (2) To provide into the present working of the Board of Revenue in Tamil Nadu. (3) To examine the

arguments for and against the institution of the Board of Revenue in Tamil Nadu. (4) To find out the feasibility of the continuance of the Board of Revenue in Tamil Nadu. (5) To indicate measures for streamlining the structure and working of the Board of Revenue in Tamil Nadu. (6) To suggest alternative measures in the event of abolition of the Board of Revenue in Tamil Nadu and to set out guidelines of the future pattern,

The reference material has been organised into four sections: (a) Annexures, (b) Maps, (c) Bibliography, and (d) Glossary.

REDDY, G. RAM. Public policy and the rural poor in India: a study of SFDA in Andhra Pradesh, by G. Ram Reddy and G. Haragopal. Hyderabad Centre for Economic and Social Studies and New Delhi, Concept, 1985. 319p. Rs. 150.00.

The present study examines the working of the SFDA in a large policy perspective and wider socio-economic context. For the purpose of this study two districts in Andhra Pradesh, namely, East Godavari and Medak are selected. It seeks to examine not only the viability and impact of the schemes, but also the adequacy and suitability of the existing administrative structures, the role of the pyraveekar—a middleman—and the participation of the target groups in the programme. In examining these factors a detailed analysis of schemes launched by the SFDA is done and their impact on different categories of target groups, namely, the small farmers, the marginal farmers and the farm labourers is also studied. It shows how the organisation at the grassroots level and its socio-behavioural dimensions conditions the effectiveness of the SFDA. The study shows how crucial is the role played by the bureaucracy in implementing the anti-poverty programmes.

SENGUPTA, NIRMALANANDA. State government and politics: Sikkim. New Delhi, Sterling, 1985. 908p. Rs. 160.00.

The central objectives of this book are not merely to trace the political developments that led to the merger of Sikkim in the perspective of political history and the currents and cross-currents of ethnic, social and religious factors, but also to study the nature and changing trends of the political dynamics reflected through the electoral process, political parties, and pressure groups of the past and the present. It is also to correlate political dynamics to the nature and functions of the governmental organs, the legislature, the executive and the judiciary. The author has tried to trace the system prevalent up to 1973 and the changes that came over since 1974, in order to facilitate a comparative study over time. There is a thirteen page bibliography.

SHAH, B.G. Human resources management in banking industry: text and cases, by B.G. Shah, M.S. Saiyadain and N.R. Seth. New Delhi, South Asian Publishers. 1984. 242p. Rs. 80.00.

This book provides a detailed conceptual background in human resources management along with selected Indian cases to highlight its practical aspect in Indian environment.

The book can be broadly divided in two parts. Part one deals with issues in personnel management: manpower planning and development, recruitment and selection, appraisal and promotion policy and training for banking. Part two

deals with issues in industrial relations: trade unionism in banking, discipline, industrial conflicts, and joint consultation and participative management in banks.

SHARMA, INDRADEO. Water management in drought prone areas: with special reference to DPAP schemes. New Delhi, Criteria Publication and Distributed by Deep and Deep, 1985. 236p. Rs. 125.00.

The purposes of this study are: (1) to examine the trend of irrigation development in the district of palamau over the planned era so as to determine its dynamics of development in relation to Bihar State, (2) to examine the contribution of DPAP in the field of water development in the district so as to determine how far the DPAP has supplemented the normal developmental efforts, (3) to assess the impact of water development under DPAP on employment, output, productivity, etc., (4) to indicate the shortcomings of the DPAP irrigation schemes, and (5) to indicate the right path of development in the field of water management under DPAP in the district.

The book comprises of eight chapters. First chapter contains a discussion on the investment criteria that have been adopted in the field of irrigation in India from time to time. The second chapter gives an outline of the district of Palamau and presents the dynamics of its development in relation to the State over the planned era. The third chapter traces the evolution of the DPAP with special reference to that operating in the district of Palamau. The fourth chapter highlights on the role of irrigation in economic development with special reference to predominantly agricultural economies like that of India. The fifth chapter examines the development of irrigation in Palamau over the Planned period so as to determine its dynamics of development in relation to Bihar State. The sixth chapter discusses the development of irrigation in the district under the DPAP. The seventh chapter makes an economic appraisal of reservoirs, lift irrigation and big diameter well schemes. The concluding chapter presents a summary of this study. There is a ten-page bibliography at the end of the text.

SHRIMAL, MOHAN LALL. Land reforms: promise and performance. New Delhi, Metropolitan, 1985. 217p. Rs. 150.00.

The book tries to answer the following questions. What was the position of the peasantry in the erstwhile states? Whether land reforms introduced in Rajasthan, Gujarat, M.P., Sikkim have fulfilled the aspirations of the people? Whether the state governments have implemented the 20-point programme with respect of land, its problems and the cultivators? Whether the role of the Executive, the Legislature and the Judiciary has been retrogressive in implementing the promises of Five Year Plans relating to land? Whether the Indian states have successfully marched from feudalistic stage to a democratic one? Whether the erstwhile rulers formed a joint Hindu family with other members of their respective families prior to the merger of the State or thereafter up to 1956 or upto 1971? Whether they were the absolute owners and could dispose of personal properties in any manner they liked by way of gift, will or otherwise even after the merger of the states with India? What is the effect of Hindu Succession Act on the right of inheritance of the successors of the rulers who signed the covenant? Whether the treaties entered into by the erstwhile rulers

with the British Government have the force of law and do not stand repealed by the provisions of Hindu Succession Act 1956? Whether the son of a ruler before 1956 can demand partition in the property declared as personal property under the provision of the covenant entered into by the rulers with Government of India? Whether a list of personal properties declared by the Central Government became final?

SINGH, D. BRIGHT. Tools and techniques of planning: an introduction. New Delhi, Allied, 1984. 174p. Rs. 55.00.

In this book the author raises the question whether the sophisticated techniques of planning evolved in West are relevant and applicable to the contemporary developed countries.

The book has been organised into eleven chapters. Chapters one and two are of introductory nature. Chapters third, fourth, fifth and sixth deal with the quantitative method of planning—the econometric model, linear programming, commodity balances and input-output analysis. Chapters seventh, eighth and ninth give a brief account of certain important aspects of economic planning such as cost-benefit analysis and projects management. The concluding chapter attempts to examine the administrative problems arising in the course of preparation and implementation of development programmes with special reference to India. It contains an eight-page bibliography.

SINGH, R.A.P. Kin, clan and land reforms. Jaipur, Rawat Publications, 1985. 266p. Rs. 175.00.

The main purpose of the study was to examine the social consequences of land reform measures in the agrarian social structure, mainly at the level of micro-level social institutions, *viz.*, family, marriage kinship, jajmani system, sharecropping and rural labour system. The study was confined to four villages of Begusarai district in north Bihar.

The study comprises of eleven chapters. First chapter outlines the purpose, scope and method of the study. Second chapter describes the location, social and economic conditions of Begusarai district. Third chapter deals with different stratum of agrarian class structure. The main purpose of the fourth chapter is to examine at micro level the social dimension of production relations between the landlords and their tenants. The central mission of the fifth chapter is to deal with a segment of agricultural labourers. In the sixth chapter attempt has been made to explicate convergence of caste-class continuum in the institution of Jajmani system. Seventh chapter concentrates on family-structure and change. Eighth chapter tries to answer this question. Have land reform measures affected the kinship ties? In the ninth chapter an attempt has been made to examine the consequences of various land reform measures on the institution of marriage in the Hindu society. The main purpose of the tenth chapter is to examine the impact of land reform measures and on micro-level social institutions. A brief summary, conclusions and important suggestions of the study are incorporated in the final chapter. Bibliographical references are presented at the end of each chapter. There is a sixteen-page bibliography.

SINHA, ARBIND K. Mass media and rural development: a study of village communication in Bihar. New Delhi, Concept, 1985, 134p. Rs. 100.00.

This study is based on the doctoral work of the author. It attempts to understand the role and relevance of television in rural development. The objectives of the study are: (1) To study the process of existing rural communication in a village of Bihar and its role in rural development. (2) To study the barriers of communication hindering rural development. (3) To study the socio-cultural implications of a technological innovation like television. (4) To study the utilization pattern of existing channels of communication for developmental and non-developmental activities in the village. (5) To study the redifusion process of developmental messages in the village. (6) To study micro-level changes brought about by television in the village culture. (7) To study the process of adoption of developmental messages. There is a six-page bibliography.

SUBRAHMANYA, K.N., ed. Economic development and planning in India. New Delhi, Deep and Deep, 1985. 423p. Rs. 200.00.

In this book, the editor has attempted to put together some 41 outstanding papers which touch on different aspects of planned development.

The book is divided into seven sections. The first section contains an appraisal—mostly qualitative appraisal of the five year plans. Section two and three concentrate on different aspects of regional planning and regional disparities that persist in spite of the planners' efforts to pull up backward regions. Section four focuses on the monetary as it affects the price situation. Section five is devoted to a discussion of what plans have done for rural development. Section six highlights on different aspects of building and utilising the human infrastructure which is another name for manpower planning. The final section focuses on the problem of abject poverty eradication.

THOMAS, E.J. Coalition game politics in Kerala. New Delhi. Intellectual, 1985. 144p. Rs. 72.00.

This book is based on the doctoral work of the author. It shows that the political history of Kerala after independence is the story of coalitions involving the movements of communities and parties under the complex electoral games of democracy. Distinguishing, 'community' from 'party constituencies', it is found that it covers both Left and Right parties lost much of their significance, as community-based coalition assumed greater importance for the survival of various ministries. The three major communities—Hindu, Christian and Muslim have been involved in various types of coalitions which have distinctive characteristics and varying linkages between economic class and political party. Eight types of coalitions are identified and the ministries from 1948 to 1977 are analysed in terms of this typology. In general, the communities tend to use political parties to assert their dominance, though there has been an evolution from single community dominance in the fifties to multi-community ministries in the seventies. In this systematic analysis of community-based coalitions, politics functions as an important channel of social mobility for the major communities involved—Hindu, Muslim and Christian—and ideology becomes a tool for the promotion of communal interest. Bibliographical references are presented at the end of each chapter.

WEBSTER, ANDREW. Introduction to the sociology of development. London Macmillan, 1984. 218p. £15.00.

This book provides a basic introduction to the sociology of development. After outlining a number of central themes for a sociological approach to development, the author discusses in some detail conceptions of 'poverty', 'need' and associated approaches to socio-economic deprivation. He then examines and criticises the major approaches towards social change and growth in the Third World, modernisation theory and theories of underdevelopment. Full accounts are given of the processes of population growth, education, expansion, urbanisation and political change and their relevance within the Third World.

Populism, environmentalism and the alternative technology movement are introduced as schools of thought that criticise the whole process of industrialisation and economic growth. The book gives a summary of the models of change and development presented and their bearing on development policy, asking whether Third World industrialisation is likely to occur, either under capitalism or socialism.

The book is well illustrated with diagrams, maps, photographs and examples. There is a nine-page bibliography at the end of the text.

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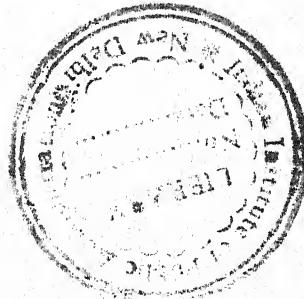
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INDEX AND ABSTRACTS OF ARTICLES

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ADMINISTRATIVE DECENTRALIZATION

AMINUZZAMAN, SALAHUDDIN MD. Decentralisation and urban local government in Tanzania: recent reforms and policy evolution. *Nagarlok*, 17(3) July-Sept. 85, p. 97-108.

HEGDE, RAMA KRISHNA. Decentralising power. *Seminar*, (320) Apr. 86, p. 32-8.

MAHTAB, NAZMUNESSA (Univ. of Dhaka, Dhaka). Administrative decentralisation and rural development in Bangladesh: a review of Upazilla administration. *Indian Journal of Public Administration*, 31(4) Oct-Dec. 85, p. 1297-1317.

Nazmunessa Mahtab provides a review of Upazilla administration as has been designed and worked out by the present regime in Bangladesh. The analysis reveals contradictions between the promise and the performance. As the authority says, "In the name of decentralisation, it is devolution of administrative discretion". The inadequacy of people's participation in rural development has been highlighted. A number of issues by way of conclusions have been raised which need to be considered. But a general observation made by the author, "decentralisation,

within a framework of centralised administration and centralised planning, would have a tendency to undo itself" is not understood as it is the centralised administration and planning which make a genuine attempt at decentralisation which is administratively necessary and economically significant.—*Reproduced from editorial.*

NANETTI, RAFFAELLA Y. Urban decentralisation policies: a cross-national view. *Habitat International*, 9(3/4) 85, p. 27-38.

OBERST, ROBERT (Nebraska Wesleyan Univ.). Administrative conflict and decentralization: the case of Sri Lanka. *Public Administration and Development*, 6(2) Apr.-June 86, p. I63-74.

Decentralization involves changes in administrative structures which induce conflict as vested interests are affected. Such problems have occurred in Sri Lanka. The responses of different interests involved in development administration to decentralization are examined. A number of propositions concerning group conflict are applied to the implementation of decentralized development policies in Sri Lanka. Decentralization has restructured power among the Kachcheri officials, Members of Parliament and departmental officers. Consequent conflicts within the administration have led to increased problems in the completion of projects. Power struggles could have been avoided by synchronizing political and administrative decentralization and making the division of power with the bureaucracy explicit.—*Reproduced.*

RAHMAN, MOHAMMAD MAHBUBUR. An approach to the Upazila plan in Bangladesh. *Journal of Local Government*, 14(1) Jan.-June 85, p. 55-63.

RONDINELLI, DENNIS A. and JOHN R. NELLIS. Assessing decentralization policies in developing countries: the case for cautious optimism. *Development Policy Review*, 4(1) Mar. 86, p. 3-23.

SAVOIE, DONALD J. Government decentralization: a review of some management considerations. *Canadian Public Administration*, 28(3) Fall/Autumn 85, p. 440-6.

The purpose of this paper is to look at administrative considerations and administrative difficulties associated with government decentralization.

ADMINISTRATIVE LAW

GRIFFITHS, JOHN (Administrative Review Council). Australian administrative law: institutions, reforms and impact. *Public Administration*, 63(4) Winter 85, p. 445-63.

Over the last decade the Australian Government has enacted a package of legislative reforms dealing with administrative law, some aspects of which are radical and innovative. The reforms comprise the establishment of a general appeals tribunal to review certain administrative decision on their merits, the appointment of a Commonwealth ombudsman, changes to the procedures and principles concerning judicial review of administrative action, the enactment of freedom of information legislation and the creation of an advisory body to monitor the new system of administrative law. The key features of these reforms are described in this article and some general observations are also made on the impact that the reforms have had on federal public administration.—Reproduced.

ADMINISTRATIVE REORGANISATION

DUBHASHI, P.R. Administrative reforms: the current context. *Administrative Change*, 12(2) Jan.-June 85, p. 174-81.

ADULT EDUCATION

HOOJA, G.B.K. Adult education: problem of motivation. *Mainstream*, 24(31) 5 Apr. 86, p. 23-4.

AGRICULTURAL CREDIT

BALISHTER and ROSHAN SINGH. A study of institutional finance in agriculture. *Agricultural Situation in India*, 40(11) Feb. 86, p. 979-86.

YADAV, G.P. (Ravindra College, Bhopal). Credit needs of agriculture and rural development. *Khadi Gramodyog*, 32(7) Apr. 86, p. 336-40.

For developing the rural areas, it is not only important to bring about improved agricultural production but also to introduce or rather revive the small and cottage scale rural industries. Provision of credit at appropriate stages and at appropriate time is a vital aspect which can help in enlivening the life in rural areas.

AGRICULTURAL CREDIT, COOPERATIVE

BRATTON, MICHAEL. Financing small holder production: a comparison of individual and group credit schemes in Zimbabwe. *Public Administration and Development*, 6(2) Apr.-June 86, p. 115-32.

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The present article concentrates on the civil-military relations and attempts to measure the dependence of army on Civil administration for their needs and ventilation of grievances. It comprises four sections. Section I attempts to measure this degree of dependence on the bureaucracy in the following four issue areas: security of family and of property, security of profession for the ex-servicemen, and rehabilitation of the war victims and widows. Section II analysis the erosion in the army-civil service interaction, examines few selected indicators of the trend. In section III the author has suggested some measures for restoration of the credibility of the civil administration. The final section enumerates a few generalisations and end up with a prognosis for the future.

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This paper describes the first phase (1981-1984) of a programme being carried

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The type of civil service modelled on the principles of the Victorian reformers survived unscathed into the post-1945 era of the welfare state and managed economy criticism of its qualities and performance resulted in a programme of changes associated principally with the Fulton Report (1968). This initial reform phase identified a shift to more active management of personnel, resources and policies as the primary need, but its practical effects were muted by optimis-

tic assumptions relating to the rate of economic growth and the benefits to be derived from continued extension of governmental responsibilities. Since 1979 the context of civil service reform has changed, imposing much stronger pressure in favour of a managerialist view of civil service functions, of a career in the civil service, and of the ethos of the profession. Despite ambiguities of purpose and constraints within the political system the course of change is likely to continue in this direction, pointing towards a civil service substantially different at the end of the century from that which has been familiar in British thinking about the character and status of officials.—*Reproduced.*

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The British civil service, a highly conservative institution, is at present subject both to spontaneous pressures for change and to pressures from the Conservative Government. Change is necessary, including relatively radical developments, such as increased political influence over senior appointments current attempts to improve Financial management in Whitehall are, as far as they go, on the right lines (through their longer term implications need more thought). But the governments approach to change is based on a limited understanding of what management really means ; it ignores the difficulties of reforming established

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EFFICIENCY, ADMINISTRATIVE

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COLYARD, JAMES E. Cutout: the ultimate cutback management. Bureaucrat, 15(1) Spring 86, p. 6-8.

HYDE, ALBERT C. (San Francisco State Univ.) Productivity management for public sector organizations. Public Personnel Management, 14(4) Winter 85, p. 319-32.

Productivity improvement is arguably the most significant management theme of the 1980s. Major declines in the nation's annual rate of productivity growth have alarmed many private and public sector leaders and have spawned a host of new initiatives by organizations

to increase productivity. Organizational approaches have integrated traditional measurement techniques with new forms of participative management to include team building, quality circles, and quality of work life experimentation. Six major models for productivity improvement are examined and implications for personnel managers are explored.
—Reproduced.

JARRETT, JAMES E. (Texas Advisory Commission on Intergovernmental Relations in Austin) An overview of productivity improvement efforts in state Government's. Public Personnel Management, 14(4) Winter 85, p. 385-91.

State governments have been pioneers in the area of productivity improvement and are even more interested in such efforts given current budgetary and resource constraints. An overview of programmes initiated by State governments shows considerable diversity in approach and methodology. Five major areas of activity include: training, quality, circles, health cost containment, incentive systems, and employee appreciation activities. Problems reviewed in this article include limitations in programme scope, degrees of support for programmes, and lack of effective planning.—Reproduced

NEUGARTEN, DAIL A. (Univ. of Colorado at Denver). Strategies and tactics for productivity improvement: implications for public personnel managers. Public Personnel Management, 14(4) Winter 85, p. 417-28.

Productivity improvement efforts often neglect two critical aspects concerning organizational management: impacts on organizational redevelopment and effects on personnel management practices. Strategies for improving management, human resources management, and enhancing quality of worklife are examined. The implications for personnel policies, compensation and

classification, employees motivation, performance review and labour-management relations are highlighted as critical factors in the success or failure of a productivity improvement effort.
—Reproduced.

RANGAN, ANURACHA. (Centre for Organisation Development, Hyderabad). Productivity in government organisations: problems of measurement. ASCI Journal of Management, 15(2) Mar. 86, p. 242-61.

It is well-known that productivity in government organisations is inexorably low. The author attempts to explore the ways and ifs of this issue and focuses on the problems of measurement of productivity. The author has come to the conclusion that to improve productivity, the Indian government and service organisations should overcome their rigidity, shed their conventional mask of bureaucracy, adopt new management techniques, become more humane in their dealings and more importantly, promote competition. This can be achieved through constant and systematic efforts. —Reproduced.

RIGGS, FRED W. Bureaucratic power and administrative change. Administrative Change, 11(2) Jan.-June 84, p. 105-58.

SKENE, GEOFF. Auditing, efficiency and management in the New Zealand public sector. Australian Journal of Public Administration, 44(3) Sept. 85, p. 270-86.

WAKHAM, E.C. Productivity improvement for public sector managers: a federal perspective. Public Personnel Management, 14(4) Winter 85, p. 333-41.

The overall environment concerning productivity improvement in the public sector and especially in the federal government, involves policy, political, and managerial dimensions. While there

is a mandate for change, specific solutions must take into consideration social, political, and administrative realities. Federal managers, while welcoming new initiatives in this area, view with concern long-range prospects for effective change. A special role for personnel management is imperative.—Reproduced.

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HENDERSON, J. VERNON. Efficiency of resource usage and city size. Journal of Urban Economics, 19(1) Jan. 86, p. 47-70.

PARADKAR, G.G. Industrial growth and growing poverty. Janata. 41(12) 15 June 86, p. 11-12.

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ELECTRIC UTILITIES

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FINANCE, PUBLIC ADMINISTRATION

HARDMAN, D.J. Paradigms of public financial administration in the evolution of Papua New Guinea. *Public Administration and Development*, 6(2) Apr.-June 86, p. 151-61.

In the evolution of Papua New Guinea from dependent territory to

independent entity public financial administration has experienced a series of changes. Each historical group of changes may be represented by a characteristic paradigm which identifies the nature of the underlying concepts and their essential dynamics in the context of the political, economic and social environment. From the early days of Australian settlement, public financial administration was dominated by the colonial paradigm as the two constituent territories—initially separately and then jointly—relied almost exclusively on Canberra for the provision of funds, supply of expertise and formation of policies. More recently, since national Independence, legislative and staffing changes have occurred in public financial administration but there have been no infrastructural innovations in response to current needs and priorities. Australian support of the recurrent budget and other foreign aid have not abated, while the forms and institutions involved in public financial administration continue to reflect strong metropolitan influences which militate against the formation of an indigenous paradigm consonant with national aspirations, development goals and cultural values.—*Reproduced.*

FINANCE, PUBLIC—POLICY

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CHAKRABORTY, A. Budget and fiscal policy. *Capital*, 2 (Annual) 86, p. 107-10.

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DATT, RUDDAR. Payments crisis and the debt trap. *Janata*, 41 (9) 18 May 86, p. 7-11.

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FORESTS—CITIZEN PARTICIPATION

KOIRALA, BIMAL P. People's participation in forestry—a must for Nepal. Prashasan (Nepalese Journal of Public Administration), 17 (1) Nov. 85, p. 35-9.

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FRAUD

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GANDHI, MOHANDAS KARAMCHAND—CRITICISM AND INTERPRETATION

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GANDHI, RAJIV—CRITICISM AND INTERPRETATION

VERMA, KEWAL. Rajiv Gandhi and secularism : lessons from Muslim Women Bill debate. Mainstream, 24 (38-39) 24 May-31 May 86, p. 51-4.

GOVERNMENT ENTERPRISE

ALAYA, SHAH EDDINE BEN HADJ. An approach to strategic production planning in public enterprises in developing countries. Public Enterprise, 6 (3) May 86, p. 207-14.

BRIONES, LEONOR M. The role of government-owned or controlled corporations in development. Public Enterprise, 6 (3) May 86, p. 227-37.

CHATTOPADHYAY, P. Export earnings of public enterprises. Commerce, 152 (3909) 19 Apr. 86, p. 778-9 ; 152 (3910) 26 Apr. 86, p. 844-6.

LOBO, ANTHONY (Tata Institute of Social Sciences, Bombay). Public sector—where does the problem lie ? Productivity, 26 (4) Jan.-March. 86, p. 349-54.

The author in this article dwells on the problems in the public sector. He attempts to find the causes of the problems and suggests certain remedies which are worth taking a look at.

NATH, N.C.B. (Foundation to Aid Industrial Recovery, New Delhi). Public enterprise as an intervention mechanism. Public Enterprise, 6 (2) Feb. 86, p. 95-105.

This paper is an abridged version of a Kamaraj Endowment Lecture. It examines public enterprise as a means to an end ; an intervention mechanism in the development process. The basic thrust of the argument is that well-meaning reforms of public enterprise should go beyond listing normatives of appropriate behaviour or suggestions on organisational cosmetics. Some issues in this

regard are raised and a few suggestions are made.—*Reproduced.*

VAHCIC, ALES (ICPE) and TEA PETRIN (Boris Kidric, Ljubljana). Economics of self-management, self-managed enterprises and public enterprises. *Public Enterprise*, 6 (2) Feb. 86, p. 135-45

The article explores the possibility that self-managed firms will become the dominant type of production organisation in modern economies in the future. It suggests that, under appropriate conditions, self-managed firms and economies based on such firms are an inherently superior form of production organisation. The paper hypothesizes that, as bureaucratic controls over public enterprises are relaxed in the attempt to achieve greater efficiency, managers of these enterprises will increasingly rely on the support of employees and this will in turn lead to a greater degree of self-management. The success of these enterprises will tend to put pressure on private organisations to adopt similar solutions.—*Reproduced.*

GOVERNMENT ENTERPRISE— FINANCE

SUNDARAM, K. and SURESH D. TENDULKAR. Financing the step-up in plan investment: administered price hikes or increased deficit financing? *Economic and Political Weekly*, 21 (25 & 26) June 86, p. 1109-13.

In the context of financing a set-up in Central public sector investment expenditure in the Union Budget for 1986-87, the Finance Minister posed the choice between increased deficit financing and raising administered prices. He revealed his preference for the latter option.

This paper seeks to raise issues for debate in the context of the larger problem financing a step-up in public sector investment as a whole including

central and state public sector undertakings. It is argued that the choice in favour of raising administered prices is not as overwhelmingly clear as made out in official circles.—*Reproduced.*

VENKATA CHALAM, G. and D. DAKSHINAMURTHY (Nagarjuna Univ., Nagarjuna Nagar). Performance of public enterprises in India: impact of heavy external finance. *Public Enterprise*, 6(2) 86, p. 147-55.

In this paper an attempt is made to analyse the broad pattern of financing of public enterprises in India. The study specifically aims at analysing the various structural components of external sources. It also aims at examining the impact of heavy external finance on the financial performance of these enterprises and suggests some measures to rectify the imbalances in the financing pattern in order to make these enterprises financially sound.—*Reproduced.*

GOVERNMENT ENTERPRISE— SERVICE RATING

TRIVEDI, PRAJAPATI. Effect of public ownership on working capital management. *Public Enterprise*, 6(3) May 86, p. 195-206.

GOVERNMENTAL UNITS— RELATIONSHIP

DURANT, ROBERT F. and others. From complacency to compliance: toward a theory of intergovernmental regulation. *Administration and Society*, 17(4) Feb. 86, p. 433-60.

GOVERNORS—POWERS AND FUNCTIONS

VERNEY, DOUGLAS V. (York Univ., Toronto). Role of Governor in India's "administrative federalism": a comparative perspective. *Indian Journal of Public Administration*, 31(4) Oct.-Dec. 85, p. 1243-68.

Since the days of Constituent Assembly and with the working of the political system, there has been a continuing debate on the role of the Governor. Political events in the states at different times have made the issue quite emotive. Hence, a large number of scholarly-political and legal or juridical-studies have come out. The office of the Governor itself has sometimes come under heavy attack not only because of acts of omission and commission by individuals holding the office but also due to doubts expressed in some quarters about the usefulness of the office itself. In a federal set-up, where there is always a possibility of few states functioning under the rule of political parties other than the one having sway over the Union Government, the task of the Governor is quite difficult. Many retired Governors have written about their experiences and have commented on the role of the Governor according to the constitutional provisions in our federal and parliamentary set-up. The (all India) Administrative Reforms Commission (ARC) had gone into the matter and its recommendations are given in its report. Even the Conference of Governors, which meets once in two years under the chairmanship of the President of India himself, had set up a committee to spell out in more concrete terms the role of the Governor in intricate political situations. Even at present, the Commission on Centre State Relations, popularly known as the Sarkaria Commission, is seized of the matter.—*Reproduced from the editorial.*

HANDICRAFTS

JAIN, L.C. A heritage to keep: the handicrafts industry, 1955-85. Economic and Political Weekly, 21(20) 17 May 86, p. 873-87.

HEALTH SERVICES

DUTTA, P.K. and others. Utilisation of

health services by high risk children under five in a slum area. Health and Population—Perspectives and Issues, 7(2) Apr.-June 84, p. 148-58.

HARICHANDRAN, C. Health for all by 2000 AD : a dream ? Yojana, 30(10) 1 June 86, p. 23-6, 33.

JHA, L.K. Economics of health programme. Mainstream, 24(34) 26 Apr. 86, p. 11-12, 27.

MEHROTRA, P.K. Strategies for the promotion of health and family welfare programmes. Journal of Family Welfare, 32(3) Mar. 86, p. 29-35.

PANDAV, C.S. and others. Economic goitre: why the apathy? review of National Goitre Control Programme. Economic and Political Weekly, 21(25 & 26) 21-28 June 86, p. 1121-8.

PANIKA, P.G.K. Financing health care in China: implications of some recent developments. Economic and Political Weekly, 21(16) 19 Apr. 86, p. 706-10.

HEDLEY BULL, MONTAGUE BURTON—CRITICISM AND INTERPRETATION

HOFFMANN, STANLEY. Hedley Bull and his contribution to International relations. International Affairs, 62(2) Spring 86, p. 179-95.

HOSPITALS—ADMINISTRATION

RAO, D. PANDURANGA, MALLIKA POTTHANA and G. TULASI RAO (Andhra Univ., Waltair). Hospital administration—with particular reference to KGH, Visakhapatnam. Indian Journal of Public Administration, 31(4) Oct.-Dec. 85, p. 1343-56.

This is a research note on hospital administration. It is a diagnostic study destined to ascertain whether the King

George Hospital, (KGS) Visakhapatnam in Andhra Pradesh is fulfilling its mission. The specific objectives of the study are: 1. To examine the structure and functioning of KGH in relation to ever-increasing demand for its services, and 2. To offer suggestions for improvement of functioning of KGH.

HOUSING

ARORA, R.K. Challenging problems of housing by 2001 AD. *Commerce*, 152(3917) 14 June 86, p. 1165-7

HAMILTON, BRUCE W. and ROBERT M. SCHWALE. Expected appreciation in urban housing markets. *Journal of Urban Economics*, 18(1) July 85, p. 103-18.

HUDSON, BOB. In pursuit of coordination : housing and the personal social services. *Local Government Studies*, 12(2) Mar./Apr. 86, p. 53-66.

KHODAIJI, B.J. Project scheduling and monitoring of public housing. *Civic Affairs*, 33(1) Aug. 85, p. 89-94.

LEE, MICHAEL. The appraisal of shelter programmes : resource management in Metro Manila. *Habitat International*, 9(3/4) 85, p. 317-32.

LINDEN, JAN VAN, EVERET MEIJER and PETER NIENTIED. Informal housing in Karachi. *Habitat International*, 9(3/4) 85, p. 289-97.

MAYER, NEIL S. The impacts of lending, race and ownership on rental housing rehabilitation. *Journal of Urban Economies*, 17(3) May 85, p. 349-74.

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RAMAMURTHY, P.R. Shelter for the growing urban poor. *Yojana*, 30(6) 1 Apr. 86, p. 28-30.

SAINI, C.S. Housing the urban poor : planning and policy perspectives. *Vikas Varta*, 3(3) Jan.-Mar. 86, p. 29-31

SHEFER, DANIEL. Utility changes in housing and neighborhood services for households moving into and out of distressed neighborhoods. *Journal of Urban Economics*, 19(1) Jan. 86, p. 107-24.

SIMAPICHAICHETH, PRATAK. Housing finance : Thailand's approach. *National Development*, 27(4) May 86, p. 19-21.

SUNDARAM, P.S.A. and A.L. BON-GIRWAR. An approach to shelter for squatters in Pune. *Habitat International*, 9(3/4) 85, p. 261-88.

HOUSING—FINANCE

MUNJEE, NASSER. Conceptualising a viable housing finance system. *Capital*, 2 (Annual) 86, p. 47-50.

HOUSING AGENCIES

AKSOYLU, YURDANUR. Voluntary associations in urban squatter settlements. *Habitat International*, 9(3/4) 85, p. 225-33.

HYDROELECTRIC POWER

CHAUDHURI, DIPAK B.R. Need for accelerated hydro power development. *Commerce*, 152(3918) 21 June 86, p. 1221-3.

ILLITERACY

RAJYALAKSHMI, C. and M.K. JABBI. Evaluation of the functional literacy programme of ICDSS (Integrated Child Development Services Scheme). *Social Change*, 15(4) Dec. 85, p. 11-14.

IMMIGRATION AND EMIGRATION

DHAKER, AHMAD, FAISAL AL-SALEM and MARIA AL-SALEM. Expatriate labour in the Arab Gulf States : the citizens and political status. *Administrative Change*, 12(1) July-Dec. 84, p. 1-25.

INCOME

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BHARGAVA, B.S. and K. SUBHA. Administration of Bangalore Municipal Corporation: some issues and problems. *Civic Affairs*, 33(1) Aug. 85, p. 9-19.

GHOSH, B.D. Exercise of authority in municipal organisation. *Urban Management*, (1) Dec. 85, p. 53-60.

GUNESCELAN, G. JOHN and ZIAUDDIN KHAIROOWALA. Local self-government of Tamil Nadu—a review. *Civil Affairs*, 33(6) Jan. 86, p. 9-16.

HOARICHAN, KEVIN. The impact of urbanisation on municipal government in Ireland. *Administration (Ireland)*, 34(2) 86, p. 221-32.

SINHA, SUBRATA. Municipal resources from land-water system. *Urban Management*, (1) Dec. 85, p. 18-23.

NEHRU, JAWAHARLAL—CRITICISM AND INTERPRETATION

HAKSAR, P.N. Relevance of Jawaharlal Nehru. *Mainstream*, 24(38-39) 24 May—31 May 86, p. 23-7.

JAG MOHAN. Jawaharlal Nehru and his socialism. *Mainstream*, 24(38-39) 24 May—31 May 86, p. 28-31.

NUCLEAR ENERGY

FERADAY, M.A. Decommissioning

nuclear power plants. *Commerce*, 152 (3913) 17 May 86, p. 970-4.

NUTRITION

BHUPAL SINGH, S.B. AGARWAL and R.K. PATEL. A food nutrients consumption in India. *Asian Economic Review*, 28(1) Apr. 86, p. 81-93.

MAHADEVAN, K. and others. Culture, nutrition and mortality in South Central India. *Journal of Family Welfare*, 32(3) Mar. 86, p. 36-58.

SURESH CHANDRA. Social barriers in diet and nutrition. *Social Welfare*, 33(1) Apr. 86, p. 29-30.

OLD AGE

FLANAGAN, LIAM. Services for the elderly. *Administration (Ireland)*, 34(2) 86, p. 268-73.

KUMAR, N.L. Wanted a national policy on the aged. *Social Welfare*, 33(3) June 86, p. 10-11.

OMBUDSMEN

AYENI, VICTOR. Traditional rulers as ombudsmen in search of a role for natural rulers in contemporary Nigeria. *Indian Journal of Public Administration*, 31(4) Oct.-Dec. 85, p. 1318-30.

Victor Ayeni makes an interesting exploration in the world of administrative ideas and institutions in the light of the Nigerian conditions and arrives at the conclusion that the traditional rulers have performed the ombudsman function in the past and that they can be similarly involved in future also. In this connection, he "provides some guidelines for public policy on the matter". Though the article largely contains local flavour but it is known that in a large number of developing countries the issue has been raised as to how the traditional leadership can be harnessed for developmental

tasks in view of their standing and influence.—*Reproduced from the editorial.*

ORDINANCES

KHANNA, H.R. Laws and ordinances. Seminar, (320) Apr. 86, p. 29-31.

ORGANISATION

KREACIC, VLADIMIR and **PHILIP MARSH.** Organisation development and national culture in four countries. *Public Enterprise*, 6(2) 86, p. 121-34.

LAURIA, MICKEY. The internal transformation of community-controlled implementation organizations. *Administration and Society*, 17(4) Feb. 86, p. 387-410.

LERNER, ALLAN W. Ambiguity and organizational analysis: the consequences of micro versus macro conceptualization. *Administration and Society*, 17(4) Feb. 86, p. 461-79.

NEHRU, B.K. Value systems and organisational ethics. *Indian Management*, 25(4) Apr. 86, p. 25-7.

REVELL, ROD. Lest we forget. *Management Services*, 30(4) Apr. 86, p. 18-20.

WIEWEL, WIM and **ALBERT HUNTER.** The interorganizational network as a resource: a comparative case study on organizational genesis. *Administrative Science Quarterly*, 30(4) Dec. 85, p. 482-96.

WILKINSON, HARRY S. and **CHARLES D. ORTH.** Toning the soft side. *Training and Development Journal*, 40(3) Mar. 86, p. 34-6.

ORGANISATIONAL CHANGE

COLE, ROBERT E. The macropolitics of organizational change: a comparative analysis of the spread of small-group activities. *Administrative Science Quarterly*, 30(4) Dec. 85, p. 560-85.

PART-TIME EMPLOYMENT

JACKOFSKY, ELLEN F., JAMES SALTER and **LAWRENCE H. PETERS.** Reducing turnover among part-time employees. *Personnel*, 63(5) May 86, p. 41-3.

NEUBOURG, CHRIS DE. Part-time work: an international quantitative comparison. *International Labour Review*, 124(5) Sept.-Oct. 85, p. 559-76.

PEASANT UPRISINGS

OOMMEN, T.K. Agrarian classes and political mobilization in India. *Sociological Bulletin*, 33(1 & 2) Mar., Sept. 84, p. 39-62.

RANGA, N.G. The Bihar peasantry and the Kisaw Sabha. *International Studies*, 23(1) Jan.-Mar. 86, p. 75-87.

PERSONNEL

RAIL, R.E. Harmonisation. *Management Services*, 30(3) Mar. 86, p. 8-12.

PERSONNEL—SELECTION

USHA KUMAR. Managers self-representations in selection interviews: a study of high and low rated managers. *ASCI Journal of Management*, 15(2) Mar. 86, p. 229-41.

PERSONNEL, PUBLIC—RECRUITING

UMAPATHY, N. (Osmania Univ., Hyderabad). Recruitment to public services: Candidates reactions to interviews as a technique of selection to public services. *Indian Journal of Public Administration*, 31(4) Oct.-Dec. 85, p. 1279-96.

In order to have an efficient, and impartial public service, the process of recruitment is obviously important and constitutes the first, though crucial, step in the total policy. As public services

constitute the instrumentality of distributing different public goods and rendering services, the process of recruitment has to be scientific and independent. It has to be geared to the varied needs of administration. For many public services, interview of *viva voce* or personality test is considered to be useful apart from other methods of assessing suitability. The clarity of the objectives of *viva voce* is essential. For higher services in India, *viva voce* is usually compulsory though it has ceased to be the determining factor.

N. Umapathy, in his contribution, covers candidates called for interview by the Andhra Pradesh Public Service Commission for recruitment to the state services in 1967 and has concluded that his findings do not substantiate the usual criticism against interviews. He has tried to identify the factors which make the interview interesting and worthwhile to the candidates themselves.—*Reproduced from the editorial.*

POLICE

ALDERSON, JOHN. C. (Univ. of Strathclyde). Police and public order. *Public Administration*, 63(4) Winter 85, p. 435-44.

Does economic deterioration in a developed country such as Great Britain inevitably mean increasing disorder and lawlessness? How would the forces of law and order react to authoritarian governments of the political left and right? These two questions and the likely answers from the first part of this essay.

The Royal Commission on the Police (1962) faced the question of either retaining a police system based on local government or recommending its replacement by a national police force under the Home Secretary. With one powerful dimension they chose the former. They

claimed to have solved the problem of democratic accountability of the police, but in recent years cracks have begun to appear in the system. The vexed question of the prospects of schism between a chief constable and his police authority committee is examined.

Finally, it is suggested the British governmental institutions, including Parliament itself, are insufficiently democratic, and that a Bill of Rights protecting civil liberties is long overdue.—*Reproduced.*

BHAN, KIRAN SUMBALI and KIRAN PURI. A study of values of new entrants to police force. *Police Research and Development*, (2) Apr.-June 85, p. 5-7.

MEHRA, AJAY K. Collective violence and the police. *Mainstream*, 24(32) 12 Apr. 86, p. 26, 34.

MORGAN, ROD. Police consultative groups: the implications for the governance of the police. *Political Quarterly*, 57(1) Jan.-Mar. 86, p. 83-8.

NATH, D.C. Roots of police indiscipline. *Police Research and Development*, (2) Apr.-June 85, p. 1-4.

TAYLOR, M. Police service and public satisfaction. *Police Journal*, 64(2) Apr.-June 86, p. 105-18.

WITHANA, DONALD C. Management reform and police executives. *Bureaucrat*, 15(1) Spring 86, p. 45-50.

POLICE WOMEN

POGREBIN, MARK. The changing role of women: female police officers' occupational problems. *Police Journal*, 64(2) Apr.-June 86, p. 127-33.

POLICE, METROPOLITAN

HIRSCH, WERNER Z. and ANTHONY M. RUFOLO. Economic effects of

residence laws on municipal police. *Journal of Urban Economics*, 17(3) May 85, p. 335-48.

POLITICAL PARTIES

BOMBALL, K.R. Sikh identity, Akali Dal and federal polity. *Economic and Political Weekly*, 21(20) 17 May 86, p. 888-90.

ZARISKI, RAPHAEL. The legitimacy of opposition parties in democratic political systems: a new use for an old concept. *Western Political Quarterly*, 39(1) Mar. 86, p. 29-47.

POLITICAL SCIENCE

DRYZEK, JOHN S. The progress of political science. *Journal of Politics*, 48(2) May 86, p. 301-20.

POLLUTION

RANBIR SINGH. Noise pollution. *Popular Jurists*, 3(2) Mar.-Apr. 86, p. 17-18.

PORTS

PINTO, ALBERT. Calcutta Port Trust: huge deficit. *Capital*, 196(3830) 1 June 86, p. 32-4.

POVERTY

ARNS, CARDINAL PAULO EVARISTO. The approach to poverty: sincerity is subversive. *Monthly Commentary on India Economic Condition*, 27(9) Apr. 86, p. 53-6,

BHATTACHARYA, MOHIT. Urban poverty and Public policy. *Urban Management*, (1) Dec. 85, p. 33-7.

GOLDING, PETER. Rich man, poor man. *New Society*, 76(1216) 18 Apr. 86, p. 16-17.

GUPTA, SHIV PRAKASH. Conceptualizing poverty. *Sociological Bulletin*, 33(1 & 2) Mar., Sept. 84, p. 63-74.

KISTAIAH, M. The poor in a semi-urban city: a preliminary analysis of some trends. *Nagarlok*, 17(3) July-Sept. 85, p. 12-24.

MITTAR, VISHWA. Income distribution and poverty in the urban informal sector. *Margin*, 18(2) Jan. 86, p. 29-41.

POND, CHRIS and LOVIE BURGHES. The rising tide of deprivation. *New Society*, 76(1216) 18 Apr. 86, p. 8-10,

REDDY, I. UDAYA BHASKARA. ERRP (Economic Rehabilitation of Rural Poor Programme): a case study. *Khadi Gramodyog*, 32(7) Apr. 86, p. 362-8.

REDDY, I. UDAYA BHASKARN. Socio-economic conditions of rural poor; a study. *Kurukshetra*, 34(6) Mar. 86, p. 18-20.

SADHAK, H. Urban poverty in India. *Civic Affairs*, 33(1) Aug. 85, p. 29-32.

WELFSOHN, MARGARET. Population and poverty in sub-Saharan Africa. *Habitat International*, 9(3/4) 85, p. 201-8.

PRESS

ANAND, SOM. Punjab: Urdu press reflections. *Democratic World*, 15(22) 15 June, 86, p. 10-11.

NEWTON, CHARLES. The Indian press: like the moon and sixpence. *Vidura*, 23(1) Feb. 86, p. 9-10,

PRESSURE GROUPS

COLEMAN, WILLIAM D. Analysing the associative action of business: policy advocacy and policy participation. *Canadian Public Administration*, 28(3) Fall/Autumn 85, p. 413-33.

PRICE POLICY

AMBEGAOKAR, NALINI. Stability in prices an illusion. *Commerce*, 152(3916) 7 June 86, p. 1111-15.

PRISONS—ADMINISTRATION

MOHANTY, AMARENDR A (M.P.C. College, Baripad) and NARAYAN HAZARY. (Utkal Univ., Bhubaneswar). Evolution of prison administration and reform in India; the Orissa scene. Indian Journal of Public Administration 31(4) Oct.-Dec. 85, p. 1331-42.

Amarendra Mohanty and Narayan Hazary trace out briefly the evolution of prison administration and reform with particular reference to the state of Orissa. Prison administration is a necessary adjunct to good law and order administration. It has many-sided facets. Prison administration in general is lax and prisons themselves are becoming dense of corruption and crime. But prison reform is a neglected subject and the limelight is often focused on police administration for obvious reasons. The society suffers in the process. Many states in the country, from time to time, have set up committees or commissions on prison reforms. Only recently, a high-level committee was set up by the Union Government which has submitted its report. Somehow the implementation makes a dismal show. Prison administration is a state subject but the state governments, with some exceptions, have neither the funds nor the interest nor the capability to pay no more than lip homage on some special occasions to the need for reform in prison administration. If prison reforms are allowed to remain unattended to, the situation may lead to disastrous social consequences.—*Re-produced from the editorial.*

PROFESSIONS

VAUGHAN, MARGARET. Developing professionalism. Productivity, 26(4) Jan.-Mar. 86, p. 315-26.

PROJECT MANAGEMENT

CIELAND, DAVID I. Prudent and reasonable project management. Project

Management Journal, 16(5) Dec. 85, p. 90-7.

LEVITT, RAYMOND E. and JOHN C. KUNZ. Using knowledge of construction and project management for automated schedule updating. Project Management Journal, 16(5) Dec. 85, p. 57-76.

RUSKIN, ARNOLD M. A further note on monitoring and contingency allowances: complementary aspects of project control. Project Management Journal, 16(5) Dec. 85, p. 52-6.

PROPERTY—ASSESSED VALUATION

CHAUDHURI, B.N. Assessment and valuation of properties of the central government and the Calcutta Port Trust. Urban Management, (1) Dec. 85, p. 45-7.

PROPERTY TAXES

WILSON, JOHN D. Optimal property taxation in the presence of interregional capital mobility. Journal of Urban Economics, 18(1) July 85, p. 73-89.

PUBLIC ADMINISTRATION

BANHAM, JOHN and OTHERS. Looking ahead. Public Administration (U.K.) 63(4) Winter 85, p. 383-91.

BHARGAVA, B.S. and VIJAYA-KUMAR N. TORGAL. Administrative innovation. Indian Journal of Political Science, 43(1) Jan.-Mar. 82, p. 73-89.

KHANNA, O.P. Simplicity—the principle of administration. U.S.I. Journal, 115(481) July-Sept. 85, p. 235-53.

Simplicity is the soul of administration. For efficient administration rules and regulations should be as few as possible and they should be capable of execution. The author is of the view that there should be simplicity in procedures, techniques, processes and

priorities so that desired goals are achieved.

MUSHKAR, MIRON. Creativity in administration: a conceptual analysis. *Administrative Change*, 12(2) Jan.-June 85, p. 107-25.

NEHRU, B.K. The public services. *Man and Development*, 8(1) Mar. 86, p. 47-62.

SEDGWICK, JEFFREY LEIGH. Executive leadership and administration: founding versus progressive views. *Administration and Society*, 17(4) Feb. 86, p. 411-32.

SIEDMAN, EILEEN. The human administrator. *Bureaucrat*, 15(1) Spring 86, p. 51-4.

SINGH, L.P. Morality in public affairs. *Administrative Change*, 11(2) Jan.-June 84, p. 159-85.

SPECIAL number or national integration—role of administration. *Public Administrator*, (Special issue) 85-86, p. 1-78.

Contents: Welcome by B.G. Deshmukh; Address, by Kona Prabhakara Rao, Introduction to the theme paper, by K.P. Medhekar; Theme paper, by O.P. Minocha, V. Subramanian, Ms. Aloo Dastur, K.C. Khanna, Husen Dalwai, R.S. Gavai, Khushwant Singh and S.S. Vared; Concluding remarks at the conference, by B.B. Paymaster; Reservation policy and national integration, by Marina R. Pinto.

THORNHILL, C. Role of the public administrator in enhancing the image of public service. *SAIPA, Journal of Public Administration*, 21(1) Mar. 86, p. 1-8.

WASTE, ROBERT J. Public Administration in China: impressions of some of the changes since the cultural revolution. *Administration and Society*, 17(4) Feb. 86, p. 501-8.

ZAHEDI, SHAMSOSADAR. Literature in public administration: an analysis of selected journals in administration and sociology (1955-1975). *Administrative Change*, 12(1) July-Dec. 84, p. 43-56.

PUBLIC ADMINISTRATION— CITIZEN PARTICIPATION

MATHUR, HARI MOHAN. Participatory development and public administration. *Administrative Change*, 12(2) Jan.-June 85, p. 126-62.

MIEWALD, ROBERT D. and JOHN G. COMER. Complaining as participation: the case of the ombudsman. *Administration and Society*, 17(4) Feb. 86, p. 481-99.

PUBLIC DISTRIBUTION SYSTEM

BHAKTA, HARIHAR. Public distribution: for whom? *Mainstream*, 24(34) 26 Apr. 86, p. 24-5.

SATYANARAYANAN, T.V. Subsidised foodgrains for tribals. *Yojana*, 30(7) 16 Apr. 86, p. 19-20.

TAGAT, RAMESH G. Management of interlinkages: the public distribution system in India, *Public Enterprise*, 6(3) May 86, p. 215-26.

PUBLIC OPINION

BALSOM, DENIS and JOHN BAYLIS. Public opinion and the parties' defence policies. *Political Quarterly*, 57(2) Apr.-June 86, p. 187-94.

PUBLIC POLICY

HELD, R. BURNELL. Federal-state relations of public land administration. *Policy Studies Journal*, 14(2) Dec. 85, p. 296-304.

LECRAW, DONALD J. Hymer and public policy in LDCs. *American Economic Review*, 75(2) May 85, p. 239-44.

LESAGE, E.C., Jr. A hitch-hiker's guide to Ottawa public policy. Canadian Public Administration, 28(3) Fall/Autumn 85, p. 463-76.

SADASIVAN, S.N. (I.I.P.A., New Delhi). Dynamics of public policy. Indian Journal of Public Administration, 31(4) Oct.-Dec. 85, p. 1204-20.

From a different standpoint, S.N. Sadashivan approaches the subject of the "Dynamics of Public Policy". In a way, he carries the debate further, though in more practical terms, which provides greater relevance to any administrative endeavour. Because of its interacting nature and as policy requires greater and many-sided intellectual input, policy has a significance of its own. Sadashivan examines the broad parameters of policy formulation under different systems of government and goes on to define the contours and contents of policy. As policy does really emerge as political in character in a democratic set-up, the political sense or sensitivity of the civil servants and political adequacy of the system assume importance. Political perception is not the same thing as political partisanship. He highlights the usefulness of case study as a tool for civil service training in policy study and policy analysis and also touches upon other allied areas. While doing so, he identifies issues and points which merit wider discussion and study.—*Reproduced from the editorial.*

SPECIAL issue on public policy and government structures. International Political Science Review, 7(1) 86, p. 11-104.

Contents: Structuring government for more effective policy: adjusting the central mind of governments to adversity, by Yehezkel Dror; Using microcomputers to choose among government structures, by Stuart S. Nagel; Effects of government structure on policy: the effects

on public policy of centre-local relocations: a cross-national study, by Dale Krane; The recent evolution of central policy control mechanisms in parliamentary systems, by D.A. Kemp; Electoral structures and Pork Barrel polities, by Thomas D. Lancaster; The formation of public policy in the absence of democracy, by Peter Harris; State or market? politics does matter, by Jans Erik Lane and Evante Ersson.

PUBLISHING

KAUL, M.K. Case for a national book policy. Yojana, 30(7) 16 Apr. 86, p. 31-2.

PUBLIC POLICY

SUBRAMANIAM, V. (Carleton Univ. Ottawa). Different perspectives on problem recognition and setting a policy agenda. Indian Journal of public Administration, 31(4) Oct.-Dec. 85, p. 1191-1203.

There has been increasing emphasis on the need for policy formulation and policy analysis in order to ensure improved performance and to avoid ad hoc or fragmented approach to administration, particularly in the context of active role of the State in economic, social, defence or scientific areas. Because of the claims of the day-to-day administration and sometimes due to lack of understanding and appreciation of the desirability of rigorous theoretical analysis of policy issues, "Different Perspectives on Problem Recognition and Setting a Policy Agenda" get relegated to background. It is to this vital aspect that V. Subramaniam applies himself. He provides an analytical survey of the research done or scholarly studies made in the area during the last few decades. His approach to the treatment of the subject is inter-disciplinary as the problems of administration in the final analysis are human problems which are multidimensional. Subramaniam rather comes to

a not very optimistic conclusion in the course of his survey. This article forms the introductory chapter of the book titled 'Problem Recognition in Public Policy and Business Management' being published by Ashish Publishing House, New Delhi.

REAL ESTATE BUSINESS— LEGISLATION

CHINOY, MERZI K. The Bombay Stamp (Amendment) Act 1985: real estate to cost more. *Commerce*, 152(3911) 3 May 86, p. 885-7.

REGIONAL PLANNING

GHOSH, A. Balanced regional growth—illusion and reality. *Capital*, 2(Annual) 86, p. 33-42.

ONIBOKUN, ADEPOJU. Physical planning within the framework of national development planning in Nigeria. *Habitat International*, 9(3/4) 85, p. 157-77.

RAO, K.P.C. Structural changes, sectoral performance and inter-sectoral linkages in Andhra Pradesh economy. *Margin*, 18(2) Jan. 86, p. 62-76.

SADHAK, H. Regional pattern of urban growth in U.P. *Civic Affairs*, 33(6) Jan. 86, p. 17-20.

SINGH, V.S. Giving a fresh look at development of backward region (a case study). *Yojana*, 30(9) 16 May 86, p. 13-19.

RESEARCH METHODS

SPECIAL issue on research methodology.
Indian Journal of Social Work, 46(3) Oct. 85, p. 315-435.

Contents: Social work education and professional development, by Meher C. Nanavatty; Philosophy of scientific method in social research, by Ramashray Roy; Science and subjectivity, by Rama-

kant Sinari; Theory construction in social sciences—a few difficulties and limitations, by R.K. Hebsur; Global variables in survey research: an exploration in explanation, by R.D. Naik; Interpreting factor analysis: some issues and illustrations, by Anand Shah; Teaching of social work research: some reflections, by P. Ramachandran and Desmond De Sousa; Rural development: Asian lessons and African perspectives, by Coralie Bryant; Identification of the rural power elite at the grassroots, by K.D. Gangrade; Dynamics of a women's research project in retrospect, by Sumitra Bhave.

RESERVATIONS

GURU, GOPAL. Reservations and the sanskritization of scheduled castes—some theoretical aspects. *Sociological Bulletin*, 33(1 & 2) Mar., Sept. 84, p. 29-38.

KANANAIKIL, JOSE. Secular state and religious criterion for reservation. *Social Action*, 36(2) Apr.-June 86, p. 137-48.

MANOHARA PRASAD, N. The great reservations divide. *Social Action*, 36(2) Apr.-June 86, p. 212-19.

SHETH, D.L. The problem of reservations: economic backwardness or social injustice? *Radical Humanist*, 50(1) Apr. 86, p. 9-14; 50(2) May 86, p. 13-19.

RETIREMENT

BEEHR, TERRY A. The process of retirement: a review and recommendations for future investigation. *Personnel Psychology*, 39(1) Spring 86, p. 31-55.

ROADS—CONSTRUCTION

SOOD, V.K. and Y.R. PHULL. Road construction productivity. *Productivity*, 26(4) Jan.-Mar. 86, p. 361-6.

ROBOTS

WHITNEY, DANIEL E. Real robots do need jigs. *Harvard Business Review*, 64(3) May-June 86, p. 110-16.

ROY, M.N.—CRITICISM AND INTERPRETATION

RAY, SIBNARAYAN. In freedom's quest: life of M.N. Roy. Radical Humanist, 50(2) May 86, p. 21-6.

RULE OF LAW

DESAI, A.R. Growing 'governmental lawlessness'. Economic and Political Weekly, 21(23) 7 June 86, p. 1002-3.

RURAL DEVELOPMENT

ACHARYA, RAJESHWAR (CEDA, Nepal). Integrated rural development and its management in Nepal. Prashasan, 17(!) Nov. 85, p. 27-34.

For various reasons the results of rural development programmes have not come upto the expectations. It is believed that the IRD objectives can be achieved when the poor masses start participation in all the aspects of the development process along with making bureaucracy accountable. It is suggested that this should be properly planned, organised, directed, monitored, reviewed, co-ordinated and evaluated.

ADAMS, RICHARD H., Jr. Bureaucrats, peasants and dominant coalition: an Egyptian case study. Journal of Development Studies, 22(2) Jan. 86, p. 336-54.

AMINUZZAMAN, SALAHUDDIN MD. Administration of Integrated Rural Development Programme in Bangladesh, Administrative Change, 11(2) Jan.-June 84, p. 186-96.

BALISHTER . . . and find out what aids IRDP. Yojana, 30(9) 16 May 86, p. 20-2, 34.

BORAIYAN, M.P. (Rural Univ., Gandhigram, Madurai). Peace, participation and rural development. Khadi Gramodyog, 32(5) Feb. 86, p. 249-54.

Group rivalries, lack of honesty, sincerity, integrity, morality materialistic outlook and selfish motives, are the main causes of an uncongenial and non-conducive social atmosphere and are stumbling block in the implementation of rural development programmes. There is an urgent need to create a new social order abundant with cooperation and harmony that would be highly congenial and conducive for constructive programme of rural development.

KRISHNA GOPAL, C., K. HUMANATHA RAO and R. MARAGATHA NACHIAR. Role and scope of computerisation in IRDP. Journal of Rural Development, 5(1) Jan. 86, p. 76-123.

NAGESHWARA RAO, S.B. Operation flood and aid for rural development. Kurukshetra, 34(6) Mar. 86, p. 29-30.

RANGACHARYULU, S.V. Monitoring of IRDP. Journal of Rural Development, 5(1) Jan. 86, p. 61-75; 5(2) Mar. 86, p. 241-57.

ROY BURMAN, B.K. Rural development in Seventh Plan: a restatement of the issues. Mainstream, 24(32) 12 Apr. 86, p. 21-5.

SATYA SUNDARAM, I. Strengthening farmers' service societies. Khadi Gramodyog, 32(6) Mar. 86, p. 307-9.

SINGH, SURAJ PAL. What fails rural development. Yojana, 30(9) 16 May 86, p. 11-12, 19.

WATJANAPOOM, POONSIRI and WALTER E.J. TIPS. (Asian Institute of Technology, Bangkok). Performance of the new rural development management system in Thailand: a view from the Korat development pilot project. Public Administration and Development, 6(2) Apr.-June 86, p. 133-50.

Development management in national rural development has been the subject

of much discussion as old-style integrated rural development planning met with increasing criticism. The Royal Government of Thailand is currently attempting to arrive at comprehensive reform of the development management system within the framework of implementation of its national five-year plans. This article highlights the reforms and the analysis of past failures. It introduces the new management organization and some procedural highlights. A first experiment with the new system which is currently being carried out in the province of Nakhon Ratchasima is documented, and the opinion of the government officials on its performance is reported. The overall reaction is positive: the system does coordinated implementation. Two bottlenecks remain, however: project evaluation should be strengthened, and additional technical training in development planning is needed.—*Reproduced.*

RURAL DEVELOPMENT—CITIZEN PARTICIPATION

LOKASUNDARI, V. People's participation in rural sanitation. Social Welfare, 33(2) May 86, p. 28-32.

RURAL-URBAN MIGRATION

AHMED, SALEHUDDIN. Rural-urban migration: policy simulations in a dual economy model of Bangladesh. Development Economics, 24(1) Mar. 86, p. 26-43.

SALES TAX

SETHI, N.S. (Sales Tax, Indore). Sales tax policy and administration: important changes. Indian Journal of Public Administration, 31(4) Oct.-Dec. 85, p. 1221-33.

The evolution of Sales Tax has been an important feature in our taxation set-up. It has been an important source of revenue for the states. N.S. Sethi, in his contribution on "Sales Tax Policy and Administration: Important

Changes", examines some of the legal and technical problems and makes a few suggestions for improvement in the light of his own experience.—*Reproduced from the editorial.*

THIMMIAIH, G. National issues in sales tax structure. Economic and Political Weekly, 21(16) 19 Apr. 86, p. 711-12.

SAVING AND INVESTMENT

JOSHI, NAVIN CHANDRA. Of savings and growth. Capital, 2(Annual) 86, p. 43-5.

SCHEDULED CASTES

CHATURVEDI, ARUN KUMAR. Harijan students of Uttar Pradesh. Social Welfare, 33(1) Apr. 86, p. 30-1.

JAYARAM, N. Can law save scheduled castes? Mainstream, 24(37) 17 May 86, p. 15-18, 34.

MATHEW, P.D. and SIMON STEPHEN. Untouchability and the law. Social Action, 36(2) Apr.-June 86, p. 183-94.

NANDU RAM. Socio-structural variants and higher education among the scheduled castes and tribes. Social Action, 36(2) Apr.-June 86, p. 166-82.

PANDEY, BALAJI. Educational development among scheduled castes. Social Scientist, 14(2-3) Feb.-Mar. 86, p. 59-68.

SCHOOLS

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SCIENCE-STUDY AND TEACHING

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ALEEM, SHAMIM. Personnel management in a princely state. New Delhi, Gitanjali, 1985. 279p. Rs. 120.00.

The present book is based on the doctoral thesis submitted to Osmania University on which Ph.D. Degree was awarded in 1976.

The author traces the history of personnel management of the State of Hyderabad under the Nizams from its inception in 1724, to its annexation with the Indian Union.

The book consists of nine chapters. First chapter is an introduction and it is divided into three sections. Section I—historical origins, section II—administrative evolution and section III—legal framework of services. Chapter two is concerned with personnel agencies. It also throws light on their roles, extent of supervision and direct effect upon services. Chapter three attempts to bring into limelight the forms and stages of the structure of Hyderabad services. Chapter four depicts various methods of recruitment. Chapter fifth concentrates on training provided in Hyderabad State. Chapter sixth discusses in detail the pay structure of State. Chapter seven deals with service conditions. It deals from hour of work, weekly holidays, public holidays, leaves in their varieties, facilities of house, medical aid and educational grant to children, monetary aids in terms of loan and cash in terms of allowance of various kinds to the retirement benefits of pensions of different type, funds available for employees and some fringe benefit, etc. Chapter eighth deals with various rules of conduct and discipline which are framed to regulate the behaviour of the civil servants both in and off the office hours. Chapter nine is conclusion. There is a ten-page bibliography.

BALCHIN, PAUL N. Housing policy: an introduction. London, Croom-Helm, 1985. 283p. £ 7.95.

This book includes a critical analysis of housing issues under the ideology of Thatcherism, and also attempts to relate housing policy to macro-economic trends. Areas covered include the collapse of housebuilding, the decline of private landlordism, residualisation of council housing, the polemics of owner-occupation and an itemisation of proposed changes.

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century. Chapter 6 reviews the progress of the voluntary housing movement. Chapter 7 considers social ownership. Chapter 8 deals with the history and problems of local authority housing. Chapter 9 attempts to analyse the economics of council house sales. Chapter 10 deals with the growth and problems of the owner-occupied sector. Chapter 11 looks at the reform of housing finance. Chapter 12 concludes by itemising proposals for change. There is a ten-page bibliography.

BHATNAGAR, P.S. Morale in the civil service. Jaipur, Indian Society for Public Affairs, 1984. 94p. Rs. 65.00.

The central mission of the book is to examine the various factors that affect the morale of Section Officers in the Rajasthan Secretariat. The book is virtually the reproduction, of the dissertation submitted by the author at the Indian Institute of Public Administration, New Delhi in 1979. The book seeks to answer the following questions : (1) Does their background, experience and training enable them to handle their tasks efficiently ? (2) Are the present administrative arrangements and facilities sufficient ? (3) Is there enough authority and scope for initiative and innovation on job? (4) Do they find their job interesting and stimulating? (5) How are their working relations with peers, superiors and subordinates and their impact on morale ? (6) Are the existing service conditions adequate to keep up high morale ? (7) Is their recognition and reward for better job performance ? Bibliographical references are presented at the end of each chapter.

BHATT, S. Environment protection and international law. New Delhi. Radiant, 1985. 122p. Rs. 40.00.

The book attempts to provide an ecological approach to the application of international law to protect the environment. It presents a unified view of law, science and history and attempts to synthesise these disciplines in order to bridge gaps in the application of modern international law to newly emerging global problems of ecology, the population explosion, energy use, biosphere resources and issues involving human evolution. The book is also concerned with the overall impact of aerospace law on modern man and our civilization and traces the role of aerospace law vis-a-vis the evolution of global society. The book evaluates India's environmental policy and assesses the contribution of Jawaharlal Nehru and Indira Gandhi to the global environment movement and the development of a peaceful ecological world order. In conclusion, the book discusses some future aspects of organising life in the 21st century based on a new ecological understanding of man and his environment. Every chapter concludes with bibliographical references. Also contains a selected bibliography.

CHATURVEDI, R.G. Amendment of the constitution : philosophy and practise, by R.G. Chaturvedi and Madhukar Shyam Chaturvedi. Jaipur, Institute for Research and Advanced Studies, 1985. 218 p. Rs. 130.00.

The present book analyses the concept of amendment, and gearing this concept to the conclusion that amendment is meaningful only in a written constitution, have delineated the meaning and scope of amendment. The various current modes of amendment have been studied in detail with reference to the constitutions of USA, Australia, Canada, Union of South Africa, Brazil, Burma, France, Japan, Switzerland, Venezuela and USSR. There is a separate chapter on

various clauses of Indian constitution amendments. The final chapter presents the conclusions emerging out of the study. Every chapter concludes with bibliographical references.

CHATURVEDI, S.K. Metropolitan police administration in India. Delhi, B.R. Publishing Corporation, 1985. 188 p. Rs. 140.00.

The present book traces the history of urban police administration during ancient, medieval and British period in India. An effort has been made to evaluate the functioning of the police system empirically and has probed into the problems of metropolitan police administration and the rationale of the implementation of the commissionerate system in Calcutta, Bombay, Delhi, Hyderabad, Madras, Nagpur and Poona.

The book comprises of four chapters. First chapter concentrates on the problems of metropolitan police and rational of the implementation of the commissionerate system in metropolitan cities. Chapter second critically examines the functioning of the system in the presidencies in British India. In the third chapter an attempt has been made to describe circumstances under which the commissionerate system was implemented in Delhi. In the concluding chapter various constructive and concrete suggestions and reforms have been made for the proper maintenance of law and order in the society. This study was funded by the University Grants Commission. It contains a fourteen-page bibliography.

CHOPRA, O.P. Tax ethics, unaccounted income : some tax reforms or black money : the norm of the day. New Delhi, Inter-India, 1985. 119 p. Rs. 130.00.

The book attempts to examine the following questions. Why do tax payers under-report their income ? Has the practice increased relative to its size in the pre-independence era ? What has led to a change in the attitude of people ? Can we use tools of economic analysis to understand the change in attitude as reflected in the size of unsanctioned income ? What are the economic consequences of the growing size of the black money ? Is it easier to conceal or under-report income under the existing income tax relative to say, an expenditure tax ?

The book consists of six chapters. After brief introduction, chapter 2 starts with alternative definitions of corruption and presents indirect evidence of its incidence as given by the number of complaints filed against the government officers and gives opinions of experts regarding the incidence of use of malpractices and their remedial measures. Chapter 3 uses tools of economic analysis to provide an indirect evidence on the use of malpractices and tax evasion. Chapter 4 explores the possibility of using an expenditure tax to restrict consumption of non-essential products. Chapter 5 reviews the rationale underlying a tax on value added and also examines the resource effects of the VAT. The concluding chapter gives a summary of findings of the study and presents policy implications of the conclusions derived.

CLOKE, PAUL J. Rural resource management, by Paul J. Cloke and Chris C. Park. London, Croom Helm, 1985. 473 p. £ 22.50.

This book provides an overview of resource management, environmental planning, land management and conservation.

The purposes of this book are: to offer an integrated review of the rural resource system; to isolate potential and actual conflicts between resources in the countryside with the aid of detailed case studies; and to explore various broad management techniques and their applicability to differing types of resource use and resource conflict. Each chapter concludes with bibliographical references.

DOGRA, BHARAT. Poverty, development and poverty: India 1947-1984. New Delhi, Bharat Dogra, 1984. 327p. Rs. 90.00.

The book is concerned with an overview of how development policies and performance have affected the life of the poor in India,

The book has been organised into ten Chapters. Chapter one discusses the various aspects of poverty—hunger, thirst, shelter, clothes, health, education, dignity, security, working conditions, disasters, indebtedness, unemployment and inequalities. Chapter 2 examines working conditions of farm labour, women farm workers, bonded labour, marginal and small farmers, artisans, migrant labour and urban poor. Chapter 3 concentrates on some aspects of the utilisation of India's natural resources—land, water, forests and minerals. Chapter 4 describes some issues concerning land reforms. Chapter 5 gives a general view of the problems of artisans and craftsman. Chapter 6 throws light on the agricultural development in India. Chapter 7 examines the performance of Integrated Rural Development Programmes, rural employment schemes and other welfare programmes and their impact on poverty alleviation. Chapter 8 focuses on the role of foreign aid. The concluding chapter presents in brief, the main findings and suggestions. There is an appendix at the end of the text.

DUBHASHI, P.R. Essays in public administration. New Delhi, N.B.O. Publishers, 1985. 376p. Rs. 195.00.

This book contains forty papers on different aspects of public administration.

The book consists of eight sections. The first section deals with administration in general and contains seven articles. The second section contains seven essays on 'Administrative Reforms' and there are suggestions for administrative reforms, to make it intelligent, efficient, dynamic, objective, fair and just, honest and capable of inspiring trust, confidence and cooperation of the people. The third section is devoted to development administration. The fourth section contains essays relating to 'efficiency and productivity in public administration'. The fifth section is on 'Administrative Functions' and contains two essays—one on 'Policy Formulation in Government' and the other on 'Report Writing'. The sixth section deals with 'Bureaucracy' and contains seven essays. The seventh section contains essays on three important functionaries in the Government, namely, the Secretary to Government, the Establishment Officer in Government of India and the Divisional Commissioner. The concluding section deals with 'Training in Public Administration.'

DWIVEDI, O.P., ed. Public policy and administrative studies. Vol. I. Guelph, Univ. of Guelph, 1948. 121p.

This volume consists of papers presented at a Workshop on Public Policy and Administrative Studies, held at the University of Guelph, Guelph, Ontario, on 13th and 14th April, 1984.

This volume consists of ten papers presented at the workshop. These are divided into four parts: Part I includes state of the art papers by Vince Wilson and Michael Prince, Lain Gow. Part II consists of four papers by Ron Manzer, Robert Sagsworth, Michael Atkinson, Henry Jacek and Mark Sproule-Jones, and Trevor Price and Robert Krause. They have presented selected findings on selected concerns of public policy. Part III has three papers by Alan McDougall, Stanford Borins and Keith Henerson who have examined aspects of teaching public administration and a study of comparative public policy and comparative public administration. The last paper is by Ted Hodgetts who has given his perceptive views on administrative values and accountability. Bibliographical references are presented at the end of each paper.

HADIMANI, R.N. Dynamics of industrial entrepreneurship. New Delhi, Ashish, 1985. 186p. Rs. 150.00.

The present book is the revised version of authors' thesis entitled "Caste and Industrial Entrepreneurship in Karnataka", which was awarded Ph. D. degree in Sociology by the University of Mysore in June 1981. The main purpose of the study is to examine why some castes succeed while some others do not in the handloom industry of Mahantpur in Hungund Taluka in Bijapur district, Karnataka.

The book consists of six chapters. In the first chapter 17 studies on entrepreneurship are reviewed in other countries other than India and the remaining 70 are reviewed in Indian context. The second chapter justified the selection of the handloom industry of Mahantpur, defines the concept of entrepreneurship clarifies methodology and sample design and gives an empirical evidence in support of the hypothesis. The third chapter gives basic information about the emergence of Mahantpur as a weaving town, development of the handloom industry in the town, problems in various processes of the industry, distribution of the handloom entrepreneur by location of their firms, capital invested and nature of operations, types of labourers and cooperative and governmental institutions in the town. The whole range of factors influencing the handloom entrepreneurs, which from the point of view of holistic approach are called sociological factors, are discussed in the fourth chapter. The fifth chapter is a discussion on the relationship between religious values and economic behaviour. The fifth chapter is a discussion on the relationship between religious values and economic behaviour. The sixth chapter is a summary of the findings followed by a note on the implications for policy and further research. There is a nineteen-page bibliography.

HOGWOOD, BRIAN W. Policy dynamics, by Brian W. Hogwood and B. Guy Peters. Brighton, Sussex, Spiers, 1983. 289p. £ 22.50.

The book is about the way in which the contemporary dynamics of public policy has changed from the past, and also about the challenges for policy-making posed for the future.

The book consists of eight chapters. The first chapter concentrates on policy succession. The second Chapter discusses various forms which policy change can take and explores how far policy changes in practice conform to the 'ideal types' of policy innovation, policy succession, policy maintenance and policy termination. Chapter third 'unpack' the concept of policy succession and explores the significance of different types of policy succession for the nature of the political debate surrounding policy change Chapter four attempts to measure the extent to which various types of polcy change have occurred and offers some evidence to support it. The distinctive features of the policy succession process when compared to the process involved in introducing completely new policies are examined in chapter fifth. Chapter sixth explores the implications of the truism that policy succession in the real world cannot be abstracted from the organizational setting in which changes have to be implemented. Chapter seven explores the implications of policy changes which are not merely switches between programmes of similar design but which involve changes in the nature of government outputs or delivery systems. The concluding chapter explores that policy succession is of increasing significance and concludes by examining the implications for the future of policy and politics. There is a fourteen-page bibliography.

INDRAYAN, N.K. Law and public opinion in India. New Delhi, Deep and Deep, 1985. 311p. Rs. 175.00.

The present book seeks to answer the following questions: How far law in India enjoys the concurrence of the majority? What meaning do the people take by a 'vote' in elections to our legislatures? What has been the relation between law and Public Opinion in Independent India particularly with reference to law and public opinion relating to Economic Justice?

The author in this book studies in detail the legal developments in India; Main current; Socialism pioneered by Jawaharlal Nehru; Counter and cross currents; Public Opinion and Laws for Regulation of Profits; Laws to Regulate Consumption; Laws for Redistribution of undeserved income; Laws for helping those unjustly deprived; Laws for extension of public sector; Economic Justice and Public Opinion, etc. There is a seven-page bibliography.

KAUR, RAJBANS. Agricultural pricing policies in developing countries. New Delhi, Kalyani Publishers (1985). 286 p. Rs. 65.00.

The book has grown out of the author's doctoral thesis at the Punjabi University and was funded by the University Grants Commission.

The purposes of the book are: (1) To examine the theoretical and empirical basis of incentive-based farm policies in a developing situation and to determine, in the light of this analysis, the precise role and limits of these policies in stimulating agricultural production and promoting overall economic development. (2) To analyse the policy conceptions, objective functions and mechanisms of price policies followed in developing countries. (3) To examine the policy mechanisms in developed countries mainly for the purpose of tracing their effects on global prices and thereby on agricultural prices and price policies in developing countries. (4) To put into focus the specific price problems faced by the primary exporting countries in regard to their agricultural exports. (5) To

examine the agricultural price policy in India during the last three decades of planned economic development. The concluding chapter presents the conclusions emerging out of the study. There is a sixteen-page bibliography.

KIRKATRICK, C.H. Industrial structure and policy in less developed countries, by C.H. Kirkpatrick, N. Lee and F.I. Nixson. New Delhi, Heritage, 1985. 263p. Rs. 150.00.

Industrialisation plays a key role in the process of economic development and is a fundamental policy objective in most less developed countries. The purpose of this book is to analyse, at both aggregate and microeconomic levels, the industrial conditions prevailing in Third World countries and to relate these to the process of economic and structural transformation.

The book comprises of six chapters. After brief introduction, chapter 2 examines, the sectoral level, the relationships between industrial structure and different stages of development in Third World, paying particular attention to whether or not there is a common 'pattern' to the industrialisation process by which development takes place in Third World countries. The relationship between industrialisation and the pattern of LDCs' international trade is also considered. In chapter 3 the analysis switches from the level of the industrial sector to the individual enterprise and market. In chapter 4 the focus of the analysis is the behaviour of privately owned enterprises within the LDC industrial sector. The major emphasis is on the behaviour and performance of transnational corporations, but the chapter also contains an examination and performance of large and small scale indigenous enterprise. Chapter 5 concentrates on the behaviour and performance of public sector undertakings and pays particular attention to their financial results, pricing policies and factor productivity performance. Chapter 6 exposes a wide range of industrial policy issues such as industrial trade policies, industrial planning, industrial concentration and competition policies, regulations of TNCs, technology policy, policy towards small-scale enterprises, public enterprise regulation and location of industrial policies. It concludes with summary findings on the formulation and implementation of industrial policies in the Third World and recommendations for the strengthening of economic analysis of industrial structure and policy. Each chapter concludes with bibliographical references. There is a twenty-two page. bibliography.

KUNDU, USHA. Urban unemployment. Kurukshetra, Vishal, 1984. 216p. Rs. 100.00.

The book is the outcome of author's research study entitled "Urban Employment in Haryana". The present study focuses attention on various aspects of the unemployment problem in Haryana.

In view of the acute unemployment situation, the author has suggested the following measures to solve the problem of unemployment and underemployment: (1) The state should develop agricultural sector fully by intensifying the use of new farm technology, better seeds, fertilizers and introduction of HYV over a large area of land. (2) There should be a crash programme of rural industrialisation. (3) In order to make employment programmes successful, there is an urgent need for building up and strengthening the credit structure in

the rural areas. (4) Steps should be taken to remove the difficulties faced by agro-service centres in the field of finance, nonavailability of fertilisers, fuel and lubricants and lack of availability of tractors, etc. (5) Special attention should be paid to the development of minor irrigation facilities. (6) Better transport, communication and marketing facilities should be developed in rural areas. (7) New industrial units should be established in less developed areas. (8) Attempt should be made to accelerate the pace of industrialisation. (9) State government should introduce a number of self-help schemes like engineering workshop, etc., (10) There should be expansion of elementary education so that state can provide a number of job opportunities to the trained unemployed teachers. There is a fifteen-page bibliography.

MACDONALD, CHARLES R. MBO can work how to manage by contract. New York, McGraw Hill, 1982. 236p. Rs. 98.00.

The book is concerned with managerial productivity and how to improve it. It presents and describes a methodology for making management by objectives work in the operating environment.

The present book presents a proven method for harmonizing the goals of managers with subordinates, superiors, colleagues, and the total organization.

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It describes how to manage a business enterprise as a total integrated and inter-related system.

It shows how to make a company more productive and more profitable by focusing the collective energies of employees.

MISHRA, D.K. Public debt and economic development in India. Lucknow, Print House, 1985. 552p. Rs. 225.00.

The present book makes a comprehensive and critical analysis of the contribution of internal and external borrowing of India to its economic growth and development since the commencement of the First Five Year Plan. It includes a discussion of the Economic Declaration on the Seventh Conference of the Heads of the State of Government of Non-Aligned countries held in New Delhi, in 1983, in the context of the common crisis and its consequences for the struggle for the world product. The main sources of information on which the book is based are: (I) The Annual Reports on Currency and Finance. (II) Reserve Bank of India Bulletin, (III) The Explanatory Memorandum on the Budget of the Central Government, and (IV) External Assistance. Bibliographical references are presented at the end of each chapter.

PALMIER, LESLIE. The control of bureaucratic corruption: case studies in Asia. New Delhi, Allied, 1985, 292p. Rs. 150.00.

The book first briefly discusses the nature of bureaucratic corruption in India, Hong Kong and Indonesia and then considers separately each administration's measures, with a final chapter drawing the lessons from the study. The control of administrative corruption in India is examined in the following order: (1) The Administrative Vigilance Division, (2) The Central Bureau of Investigation,

(3) The Central Vigilance Commission, (4) The Chief Vigilance Officers and their staff in Ministries, Departments and Public Undertakings. The author comes to the conclusions, corruption among gazetted officers, on whom the control institutions concentrate, has been contained and that it is mainly to be found among low paid officials. Hong Kong's Independent Commission against corruption's great successes against syndicated corruption among policemen are examined in detail. The author comes to the conclusion that the ICAC has achieved a certain measures of success and has gained the confidence of the public. Analysis of the efforts made in Indonesia to combat corruption in the bureaucracy, including the special military unit known as OPSTIB, and leads to the conclusion that little can be done since senior figures in the regime themselves are corrupt. It is concluded that one of the principal obstacles to effective control of bureaucratic corruption is the collegiality of government department themselves, who protect their 'black sheep' other contributing factors are disparities between levels of official pay and the opportunities provided for corruption, and in effective policing and sanctions. Bibliographical references are presented at the end of each chapter;

PANDIT, M.L. Industrial development in the Punjab and Haryana. Delhi, B.R. Publishing Corporation, 1985. 192p. Rs. 120.00.

The present book is virtually reproduction of author's doctoral dissertation. It deals with the distinctive part played by the footloose industries in accelerating the tempo of industrial development in the Punjab and Haryana, lacking apparent locational advantage in terms of materials and markets.

This book consists of seven chapters. The first chapter provides an introductory background of industrial development in Punjab and Haryana. The second chapter briefly introduces important sources of industrial data and their limitations. The third chapter starts with a brief account of the state of industrialisation around independence. This is followed by a review of post-independence achievements in respect of the growth of the enterprises, their output and employment. Composition of the industrial structure is also examined. The fourth chapter concentrates on industries in the Punjab and Haryana rely heavily on outside sources, Indian or foreign, for the supply of materials and sale of finished products. Identification of factors leading to or influencing the development of footloose industries is the main theme of the fifth chapter. In the sixth chapter, an attempt is made to analyse the circumstances favouring the emergence of a large class of industrial entrepreneurs. The main aim of the seventh chapter is to examine and analyse the easy availability of skilled labour. Availability of such labour in large numbers and at favourable terms has primarily guided the industrialists of the region in their choice of industries and techniques of production. There is an eight-page bibliography.

PORWAL, L.S. Inflation accounting in a developing economy: a study of India, by L.S. Porwal and N. Mishra. New Delhi, Allied, 1985. 126p. Rs. 60.00.

This book is concerned with inflation accounting practices in the large—private and public sector—business enterprises. The book has examined the existing system of accounting, suggested ways to provide inflation adjusted, information to users, and explored the possibility of adopting, on a long-term basis, a system of accounting which has a built-in mechanism for adjusting to the changes in prices.

The book consists of eight chapters. Chapter 1 is introductory. Chapter 2 discusses the need for accounting for changing prices. Approaches to inflation accounting have been examined in chapter 3 from theoretical angle. Industry practice in inflation accounting in India has been highlighted in chapter 4, and corporate viewpoint has been presented in chapter 5. Viewpoint of external users on different aspects of the problem form the contents of chapter 6. A case for a suitable system of accounting to provide a built-in mechanism for accounting for changing prices has been made in chapter 7. The final chapter presents, in brief, the main findings and suggestions. There is a six-page bibliography.

RAJAGOPAL, INDHU. The tyranny of caste: the non-Brahman movement and political development in South India. New Delhi, Vikas, 1985. 195p. Rs. 95.00.

This book is a revised version of the Ph.D. dissertation, the author submitted to the Department of Political Economy, University of Toronto in 1979.

The book seeks to answer the following questions: Why do politicians champion the cause of their caste, language, religious or regional group interests? Or are they self-interested Politicians, simply maximizing their personal benefits?

The book consists of eight Chapters. Chapter 1 provides an introductory background to the non-Brahman movement in Madras. Second chapter provides a historical background and describes the social and political systems in Madras from 1919 to 1932. It discusses briefly the immediate forces that aroused the non-Brahmans to political action. The third chapter focuses on the Brahman non-Brahman conflicts in the political arena, and the resulting ideological content of the non-Brahman movement. The differences among non-Brahman elites and strategies they pursued are examined. Chapter 4 examines the non-Brahman legislation aimed at religious and social reform that initiated changes in social and ethical values and redirected the material resources of the society. The focus is on "desacralization" of caste and religious endowments. Chapter 5 looks at the various strategies undertaken by the non-Brahmans to achieve communal accommodation of their interests in the government bureaucracy. The effectiveness of their attempts to counter the established Brahman dominance depended on British support for their efforts. Chapter 6 examines the Untouchables' struggle for social equality. Chapter 7 focuses on conflicting ethnic interests, and the resultant competition between caste and linguistic groups in developing communal consciousness. Finally, conclusions are drawn about the non-Brahman movements achievements and its influence on future political development and social change in Madras. There is a seventeen-page bibliography.

RAO, A. AMRUTH. Personnel management and municipal administration in India. New Delhi, Ashish, 1985. 251p. Rs. 175.00.

The book is based on the M. Litt. dissertation submitted to Osmania University. It deals with personnel management in the Municipal Corporation of Hyderabad.

The book is divided into five parts. Part one deals with the background and contains two chapters. In the first chapter, a brief survey of the developments in various areas of personnel administration, such as recruitment policy, recruitment agencies, training, promotion, salary, conduct, retirement, personnel welfare and unionism, is attempted. Second chapter traces the history of personne

administration of Municipal Corporation of Hyderabad since its inception. Part two concentrates on personnel management and contains four chapters. Third chapter is devoted to classification of services in the Municipal Corporation of Hyderabad and has suggested changes that need to be incorporated. Fourth chapter deals with the recruitment powers conferred on the authorities and explores the training facilities, available to the employees. Fifth chapter is devoted to the various methods, procedures and practices adopted by the corporation for promoting personnel and examines the problem of municipalisation of services. Chapter sixth is devoted to the disciplinary system, the agencies responsible for its administration, and to examine the suitability of the system. Part 3 deals with Personnel Welfare and contains two chapters. Chapter VII attempts to analyse the various retirement benefits. Chapter eight is devoted to the welfare services by the corporation to its employees, the financial commitment involved and the adequacy of the programmes. Part IV deals with the personnel management in operation and consists of two chapters. In the ninth chapter an attempt is made to examine the origin and development of unionism, its aims and objectives. Tenth chapter presents three case studies. The concluding part deals with the findings of the study. There is a ten-page bibliography.

RAO, M. NAGESWARA. Studies in urban public sector. New Delhi, Ashish 1985. 236p. Rs. 175.00.

This book has grown out of a collection of authors articles. In the context of growing public sector in India, the present study attempts an economic analysis of : (a) the problems of municipal governments in mobilisation and allocation of finances for production and distribution of urban local public goods and services, (b) the impact of demographic factors on supply and demand for urban services, (c) the critical appraisal of the present national policies on urban development and urban local public sector, and (d) micro and macro level examinations of the performance of urban local governments and service systems with case studies.

The book consists of eight chapters. Chapter first focuses attention on the problems and prospects of urban local governments in Karnataka in the light of the observations, comments and recommendations made by the Karnataka Government Report of the Municipal Finance Enquiry Committee, 1975. Chapter two is devoted to analyse the relationship between urbanisation and urban local public sector. Chapter three examines the extent to which the supply levels of public goods are sensitive to population growth and other demographic factors in the urban local bodies in Karnataka. Chapter four attempts: (a) a critical appraisal of the present thinking on urban development and urban local public sector in a macro perspective and spells out the multidimensional crisis that the municipal governments are facing financial, physical and urbanization pressures, (b) to evaluate the role of municipality in welfare maximisation based on facts and fictions taking Hospet as a case study, and (c) suggests a few curative solutions. Chapter five examines criteria and nature of constituting municipal administration in urban centres, financial resources available and functional powers given to the municipalities. Chapter six is devoted to a study of a metropolitan city Bangalore. Chapter seven concentrates on a specific urban local service—drinking water supply. The concluding chapter is an attempt to

probe the magnitude, direction, and factors influencing the financial allocations on functional categories of urban local public services.

SHARMA, K.D. *Urban development in the metropolitan shadow: a case study from Haryana*. New Delhi, Inter-India Publications, 1985. 200p. Rs. 300.00.

The present book examines in depth the factors that have contributed to the continuous growth of Rohtak through various stages of its evolution since the ancient times. The author has based his discussion of the demographic and non-demographic attributes on the data of mohallas. It also analyses the spatial functional structure in the umland of Rohtak to highlight the operation of Central Place Theory in the metropolitan shadow.

The book consists of six chapters. First chapter is devoted to a study of the location, situation and site of the city. Chapter second deals with the various characteristics of population of Rohtak, namely, distribution, density, growth, sex ratio, literacy, labour force, proportion of scheduled caste population and occupational structure. Chapter third traces the evolution of the townscape of Rohtak through the historical periods and identifies the spatial-historical segments that comprise the present morphology of the city. Chapter fourth attempts a study of the patterns of land use in the city. These patterns reflect the functional character of the city, the ways of living of its people and the level of urban amenities and services which provide the basic links between the city and the surrounding region. This symbiotic relationship between the city and its umland forms the theme of the fifth chapter. The concluding chapter presents the conclusions emerging out of the study. Every chapter concludes with bibliographical references. There is a nine-page bibliography.

SHARMA, P.D. *Police and criminal justice administration in India*. New Delhi, Uppal, 1985. 247p. Rs. 125.00.

The present book is concerned with the 'functional discordinations' and institutional conflicts in the organic body frame of criminal justice administration in India. The author identifies problems in the field of criminal law and examines the fallacies, the ironies and the criminalities of criminal justice process, involving police, the bar, the bench and the prisons.

The book consists of 9 chapters. First chapter critically examines the philosophical goals and theoretical principles of criminal justice administration. Second chapter outlines the criminal justice process in India and points out its maladies. Third chapter deals with basic laws (i.e. Criminal Procedure Code, Indian Penal Code, and Indian Evidence Act) and suggests changes in these out dated statute books. Chapter 4, 5 and 6 concentrate on the roles and contributions of police, bar and bench in improving the quality of criminal justice. Chapter 7 depicts the horrible and miserable conditions in Indian prisons and argues the establishment of new federal prisons, revision of Jail manuals and participatory jail management. Chapter 8 delves on creation of Police Juvenile Bureau. The final chapter highlights an agenda for reform in the organisation of criminal justice administration. There is a ten-page bibliography.

SINHA, V.M. The superior civil services in India: a study in administrative development (1947-1957). Jaipur, Institute for Research and Advanced Studies, 1985. 324p. Rs. 175.00.

This book is virtually the reproduction of the modified and restructured version of the thesis submitted to the University of Saugar for the award of the Ph.D. degree.

The present book surveys the development of the superior civil services in India during 1947-1957.

The book comprises of twelve chapters. Chapter one traces the history of superior civil service in India and subsequent chapters deal with recruitment, classification, conditions of service, promotions, training, conduct rules, discipline, retirement benefits and public relations. The concluding chapter is a summary of the findings. There is a ten-page bibliography.

TAWALE, S.N. and others. Leadership and bureaucracy in developmental process. New Delhi, Oxford and IBH, 1985. 188p. Rs. 85.00.

The book is the result of a field survey conducted in Ahmednagar, Dhule and Solapur districts of Maharashtra. It is an attempt to examine the existing pattern of inter-relationship between bureaucracy and political leadership in the context of the development process. The book has been organised into seven chapters. Chapter one is introductory, Chapter two presents in brief, the selected works on the relationship between the bureaucrats and the politicians. Chapter three deals with the organizational framework within which the district bureaucracy and political leaders operate. The analysis of empirical data, gathered through interviews of more than 400 official and non official functionaries in the three districts of Maharashtra, is contained in chapters 4, 5 and 6. The final chapter presents in brief, the main findings and suggestions. This study is one of the series of research projects initiated by Centre for Policy Research, New Delhi and sponsored and financed by the Indian Council of Social Science Research, New Delhi.

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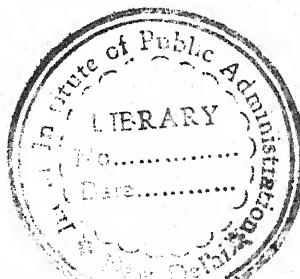
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AMBEGAOKAR, NALINI. A non-business working day for a bank. *Commerce*, 153(3932) 27 Sept. 86, p. 621-3.

BHENDE, M.J. Credit markets in rural South India. *Economic and Political Weekly*, 21(38 & 39) 20-27 Sept. 86, p. A 119-24.

BHUSHAN, Y.K. Computerisation in state cooperative banks. *Cooperative Perspective*, 20(4) Jan.-Mar. 86, p. 17-23.

DAS, HEM CHANDRA LAL. Banking system in India: a study of spatial differentials in banking—service-expansion and credit-deposit-ratio. *Indian Journal of Regional Science*, 17(2) 85, p. 73-8.

JOSHI, P.N. Profitability and profit planning in banks. *Commerce*, 153(3921) 12 July 86, p. 73-80.

KHANDELWAL, ANIL K. (Bank of Baroda Staff College, Ahmedabad). Human resource development for rural banking. *Indian Journal of Public Administration*, 32(2) Apr.-June 86, p. 334-47.

The author points out that, so far, banks seem to have occupied themselves with 'rural disbursement' rather than 'rural development'. Khandelwal believes that development of the rural community can best be achieved by paying greater attention to the development of human resources in the public sector banks. This underlines the need for training—its role, nature and strategy among other aids to HRD. It is well recognised that all is not well with banking sector. The functional, promotional as well as the service roles of banks need review and reinforcement if banks have to measure up to the expectations of the people, planners and decision-makers.—*Reproduced from the editorial.*

KODLI, M.G. Regional rural banks and money leaders (a case study of Tunga-bhadra Gramina Bank—Bellary, Karnataka). *Journal of Karnataka University (Social Sciences)*, 20-21, 84-85, p. 207-15.

NARENDRA PRASAD. Lead bank and rural transformation. *Yojana*, 30(13) 16 July 86, p. 21-3, 28.

PAI, V. SANTOSH. Lead bank scheme in Assam : poor performance. *Commerce*, 153(3925) 9 Aug. 86, p. 258-9.

VARSHNEYA, J.S. Bank nationalisation and after. *Yojana*, 30(13) 16 July 86, p. 4-7, 12.

BIOGAS

BHATIA, S.K., S.N. LAHARIA and R.S. DALAL. Extent and nature of adoption of biogas plants in Haryana. *Agricultural Situation in India*, 41(2) May 86, p. 75-9.

WATE, S.R., T. CHAKRABARTI and P.V.R. SUBRAHAMANYAM. Effect of boron on biogas production from acetate, cattle dung. *Indian Journal of Environmental Health*, 28(3) July 86, p. 203-8.

BIRTH CONTROL

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FREEDMAN, RONALD. Policy options after the demographic transition : the case of Taiwan. *Population and Development Review*, 12(1) Mar 86, p. 77-100.

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JAIN, ANRUDH K. and MONI NAG. Importance of female primary education for fertility reduction in India. *Economic and Political Weekly*, 21(36) 6 Sept. 86, p. 1602-8.

KUSHAL KUMAR, R., K.J. JOSEPH and A.S. BALASUBRAMANAYA. Family planning messages : believing the source. *Vidura*, 23(3) June 86, p. 133-5.

MALHOTRA, R. and M. NANDA. MTP (Medical Termination of Pregnancy) : its impact on family planning. *Social Welfare*, 33(4) July 86, p. 2-3, 28.

PRABEEN and others. ICs : confounding with generalisations. *Economic and Political Weekly*, 21(33) 16 Aug. 86, p. 1473-4.

RAMAKANTH, J. A plan of action for retarding the population growth rate. *Journal of Family Welfare*, 32(4) June 86, p. 35-42.

ROBINSON, W.C. High fertility as risk-insurance. *Population Studies*, 40(2) July 86, p. 289-98.

SANDER, WILLIAM. Farm women, work and fertility. *Quarterly Journal of Economics*, 101(3) Aug. 86, p. 653-7.

SCHULTZ, T. PAUL. Changing world prices, women's wages, and the fertility transition : Sweden, 1860-1910. *Journal of Political Economy*, 93(6) Dec. 85, p. 1126-54.

BOARDS OF COMMISSIONS

COLLINS, NIGEL. MSC (Manpower Services Commission) and the education of young people. *Political Quarterly*, 57(3) July-Sept. 86, p. 236-45.

BORROWING, SHORT-TERM

SESHADRI, R.K. Treasury Bills in India. *Economic and Political Weekly*, 21(29) 19 July 86, p. 1285-6.

BUDGET

CHAKRABORTY, A. Budget and fiscal policy. *Capital*, 197(4833) 15 July 86, p. 46-8.

JAGANNADHAN, N. VIJAY. Expenditure patterns in state budgets : an exploratory survey. *Economic and Political Weekly*, 21(31) 2 Aug. 86, p. 1365-7.

BUDGET—PROCEDURE

BERRY, WILLIAM D. Testing budgetary theories with budgetary data: assessing the risks. *American Journal of Political Science*, 30(3) Aug. 86, p. 597-627.

DEAN, PETER N. Programme and performance budgeting in Malaysia. *Public Administration and Development*, 6(3) July-Sept. 86, p. 267-86.

BUDGET, DEFICIENCY

CUDDINGTON, JOHN T. and JOSE M. VINALS. Budget deficits and current account in the presence of classical unemployment. *Economic Journal*, 96(381) Mar. 86, p. 101-19.

BUDGETARY CONTROL

STRAUSSMAN, JEFFREY D. Courts and public purse strings: have portraits of budgeting missed something? *Public Administration Review*, 46(4) July-Aug. 86, p. 345-51.

BUREAUCRACY

ALAM, Md. JAHIRUL. Bureaucracy: an ideal school of management thought in retrospect. *Management Development*, 15(1) Jan.-Mar. 86, p. 72-9.

APPU, B.S. The decline of the Indian bureaucracy. *Man and Development*, 8(1) Mar. 86, p. 63-86.

The present article describes very briefly some of the causes and consequences of the decline, demoralization and decay of bureaucracy in India. The

author is of the firm view that several key positions are occupied by sycophant and incompetent civil servants and the results is rampant corruption, growing incidence of violence and frequent breakdown of law and order and lack of enthusiasm in the formulation and implementation of development projects and programmes. There is an urgent need to restore the morale of bureaucracy. It is suggested they should be committed to the constitution and not to individual politicians. Incompetent and sycophant civil servants should be ousted from key positions. They should be encouraged to give free, frank and fearless views. Efforts should be made to upgrade their professional competence by imparting relevant training.

BRUCE, WILLA, JAMES WALTON BLACKBURN and MELISSA SPELSBERG. Bureaucratic responsiveness: an empirical study. *Public Personnel Management*, 14(1) Spring 85, p. 1-14.

DUBHASHI, P.R. Role of bureaucracy in development. *Administrator*, 29(1&2) Jan-Mar. and Apr.-June 84, p. 7-18.

HAMMOND, THOMAS H. Agenda control, organizational structure, and bureaucratic politics. *American Journal of Political Science*, 30(2) May 86, p. 379-420.

HIRSCHMANN, DAVID (Kanas State Univ., Manhattan). 'Sound' of a new bureaucracy: an African example. *Indian Journal of Public Administration*, 32(1) Jan.-Mar. 86, p. 1-18.

David Hirschman, refers to the theoretical developments and changing perspectives of bureaucracy in the African context. As the writer brings out, the demand is for a bureaucracy which pays great attention to performance rather than procedures, and which is task-oriented in structure and participatory in working. Hope is expressed that through this the growing gap between the p...r

and the bureaucracy will get narrowed. The case study brings out how, where and why the things go wrong. The writer acknowledges that his article is harsh from an angle, but it is of interest as "it is primarily about texture, tone style and language—in short, the sound of bureaucracy". And he goes on to say: "The new bureaucratic lexicon certainly took on some new features and emphasis: 'constraints' replaced 'problems' and 'bottlenecks' 'shortages'. 'Parameters' replaced 'limits', and 'increments' 'increases'. 'Exploitation' or/and 'utilization' took over from 'use'. 'Transport' could mean a 'truck', 'manpower' a 'truck driver', 'prioritization' was used in place of 'choose', and 'costbenefit analysis' was regularly referred to when 'pros and cons' would have sufficed. This was the world (for 'operating environment') of estimates and questimates, project formulation and evaluation, and projections and feasibility studies. Memoranda, negotiations, meetings agenda, corridors and offices, and even bars, were full of integrated rural development projects, pilot projects, policy framework, transport surveys, manpower surveys and socio-economic data. And it was always essential to observe that although health services were curative in nature, they would soon become preventive; that although planning was a top-down process, it would become bottom-up in time; and to preface all good proposals and assessments with the inseparable, magical words 'political', 'social' and 'economic'. It may be worth while to quote from the concluding paragraph also: "Advisers" were to be replaced by 'consultants'; 'administration' by 'management', 'calculators' by 'computers', 'proposals' by 'systems', 'performance' by 'printouts' and 'deadlines' by 'critical paths'. But while the sound was going to undergo some changes, the reality of bureaucracy seemed destined not to."

PETERSON, STEVEN A. Close encounters of the bureaucratic kind; older Americans and bureaucracy. *American Journal of Political Science*, 30(2) May 86, p. 347-56.

BUSINESS

OTSUBO, MAYUMI. A guide to Japanese business practices. *California Management Review*, 28(3) Spring 86, p. 28-42.

CABINET SYSTEM

BROWNE, ERIC C., JOHN P. FREN-DREIS and DENNIS W. GLEIBER. The process of cabinet dissolution: an exponential model of duration and stability in Western democracies. *American Journal of Political Science*, 30(3) Aug. 86, p. 628-50.

WHITEHEAD, PHILLIP. Cabinet crisis. *New Society*, 77(1228) 11 July 16, p. 9-11.

CANADA—GOVERNMENT

AUCOIN, PETER. Organisational change in the machinery of Canadian government: from rational management to brokerage politics. *Canadian Journal of Political Science*, 19(1) Mar. 86, p. 3-27.

CAREER SERVICE

KAR, A.B. Mechanism of career success or failure. *Indian Management*, 25(8) Aug. 86, p. 23-9.

CHILD LABOUR

BESHAROV, DOUGLAS J. Unfounded allegations—a new child abuse problem. *Public Interest*, (83) Spring 86, p. 18-33.

BURRA, NEERA. Child labour in India: poverty, exploitation and vested interest. *Social Action*, 36(3) July-Sept. 86, p. 241-63.

CHILD LABOUR—LEGISLATION

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CHILD LABOUR

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BURRA, NEERA. Child labour in India: poverty, exploitation and vested interest. *Social Action*, 36(3) July-Sept. 86, p. 241-63.

CHILD LABOUR—LEGISLATION

SAHA, MAITREYEE. Legislation no

solution. *Mainstream*, 24(50) 16 Aug. 86, p. 39-40.

CHILD WELFARE

PALLONI, ALBERTO and SARA MILLMAN. Effects of inter-birth intervals and breast feeding on infant and early childhood mortality. *Population Studies*, 40(2) July 86, p. 215-36.

PARKER, R.A. Child care: the roots of a dilemma. *Political Quarterly*, 57(3) July-Sept, 86, p. 305-14.

ROHATGI, K.C. Growth monitoring: a low cost revolution in child health. *Social Welfare*, 33(4) July 86, p. 6, 16.

SPECIAL issue on studies on children in India, *Social Change*, 16(1) Mar. 86, p. 3-67.

Contents: Child marriages in Rajasthan, by M.K. Jabbi; Gurudakpu movement: a model solution for child marriages, by C. Rajyalakshmi; Aggression and dependency behaviour in pre-school children, by Shalini Bhogle, G.T. Vanaja and P. Anantha Lakshmi; Child rearing practices in India and China, by Satvir Singh and Ritu Kapur; ICDS (Integrated Child Development Services) in four states, by M.K. Widge and Roohi Aijaz; Sociological correlates of intelligence in rural children, by Om Prakash and A.K. Sen; Language development in low SES children, by P.K. Chakrabarti and Ramanath Kundu; Ethnic prejudice in Muslim children: origin and development, by A. Khalique; Values attached to male and female children, by N. Munikrishna Reddy and K. Mahadevan; Televisia for children in India, by Rina Gill; Radio in support of women's empowerment for child survival, by D.S. Vyas; A select bibliography of studies on children in India, by M.K. Jabbi and C. Rajyalakshmi.

SUMAN SOMEN, K. Helping disturbed school children. *Social Welfare*, 33(5) Aug. 86, p. 4-7, 19.

CHILD WELFARE—LEGISLATION

ELLISON, JOHN. Review of child care law. *Local Government Chronicle*, (6219) 29 Aug. 86, p. 974-5.

CITIES AND TOWNS

HESELTINE, MICHAEL. Why we must build the new towns in old cities. *Town and Country Planning*, 55(6) June 86, p. 171-3.

CITIES AND TOWNS—GROWTH

SURVE, S.V. Brief note on social inputs in integrated development of small and medium towns. *Niyojan Vichar*, 17(1) Jan.-Mar. 86, p. 19-24.

CITY PLANNING

FAINSTEIN, SUSAN S. and NORMAN I. FAINSTEIN. Economic restructuring and the rise of urban social movements. *Urban Affairs Quarterly*, 21(2) Dec. 15, p. 187-206.

JAGMOHAN. Crucial importance of urban planning. *Administrator*, 29(1&2) Jan.-Mar. and Apr.-June 84, p. 19-34.

MOLOTCHE, HARVEY and JOHN R. LOGAN. Urban dependencies: new forms of use and exchange in U.S. cities. *Urban Affairs Quarterly*, 21(2) Dec. 85, p. 143-69.

NICHOLSON, GEORGE. London planning: too much or to little. *Town and Country Planning*, 55(4) Apr. 86, p. 117-19.

PANCHAPAKESAN, S. and J.C. GAMBHIR. Exchanging experiences in urban development. *Vikas Varta*, 3(4) Apr.-June 86, p. 16-26.

SPECIAL issue on urban development. *Urban India*, 5(2) July-Dec. 85, p. 1-49.

Contents: Strategy of urban development in Haryana during the Seventh Plan: revival of concept of rural city, by B.P. Sinha; Approach to urban development

in Karnataka in the Seventh Five Year Plan, by A. Ravindra; An approach to urban development in the Seventh Five Year Plan in Maharashtra, by N.R. Ranganathan; Policy framework and strategies for conservation of environment in human settlements: a case study of Punjab, by S. Swarn Singh Boparai; Seventh Plan approach to urban development in Rajasthan, by K.K. Saxena; Seventh Plan approach to urban development in Tripura, by J.L. Roy; Approach development in Seventh Five Year Plan in Uttar Pradesh—R.S. Mathur; Seventh Five Year Plan approach to urban development in West Bengal, by R. Kharlukhi; City profile; Dhampur, by Pushpa Pathak.

CIVIL LIBERTIES

ATHREYA, M.B. Training for civil liberties. *Indian Journal of Training and Development*, 16(2) Apr.-June 86, p. 81-91.

FLANAGAN, THOMAS. Insurance, human rights, and equality rights in Canada; when is discrimination "reasonable?" *Canadian Journal of Political Science*, 18(4) Dec. 85, p. 715-37.

NAGENDRA SINGH. Human rights in independent India. *Indian and Foreign Review*, 23(20) 15 Aug. 86, p. 20-2.

RAY, ASWINI K. Civil rights movement and social struggle in India. *Economic and Political Weekly*, 21(28) 12 July 86, p. 1202-5.

SHAKIR, MOIN. Rise of fundamentalism—an enquiry into its causes. *Radical Humanist*, 50(5) Aug. 86, p. 27-30, 41.

SORABJEE, SOLI J. The state and human rights. *Seminar*, (324) Aug. 86, p. 18.

CIVIL SERVICE

COHEN, STEVEN and THOMAS G. INGERSOLL. The effect of personnel

rules on line managers; the case of state hazardous waste clean-up organizations. *Public Personnel Management*, 14(1) Spring 85, p. 33-9.

DOIG, ALAN. A question of balance; business appointments of former senior civil servants. *Parliamentary Affairs*, 39(1) Jan. 86, p. 63-78.

Senior civil servants in Britain have increasingly chosen to take up business appointments on retirement. It raises the questions of impropriety and public image of the Crown service. The major arguments in favour of acceptability of private sector appointments and effectiveness of the present rules are; personal choice; trust in the personal integrity of civil servants; the lack of failures in the system, and the economic benefits of such movements. It is believed the Thatcher government is in favour of the acceptance of business appointments by former civil servants in the national interest.

FRY, GEOFFREY K. Government and the civil service; a view of recent developments. *Parliamentary Affairs*, 39(3) July 86, p. 267-83.

GALLAS, NESTA M. Representativeness: a new merit principle. *Public Personnel Management*, 14(1) Spring 85, p. 25-31.

HUQUE, AHMED SHAFIQUL. (Univ. of Chittagong). Role of administrative elites: a reassessment. *Indian Journal of Public Administration*, 32(2) Apr.-June 86, p. 268-76.

Ahmed Shafiqul Huque, gives a reassessment of the role of administrative elites in a comparative context, but with a particular slant on developing countries. He examines the concept, the meaning of the term and actual administrative functioning. From his analysis, he concludes: "However, administrative elites are not desirable as they tend to close themselves off from the rest of the

society and contribute toward the creation of an artificial barrier between the ruler and the ruled. But due to the absence of alternative means, they can be considered to be coordinators for the unstable systems. Judging from the trends in the field of public administration, it can be assumed that gradual reform attempts will continue to be made and dated elements such as administrative elites will ultimately be eliminated from the public services.—*Reproduced from the editorial.*

MONTGOMERY, JOHN D. (Harvard University). Life at the apex: the functions of permanent secretaries in nine Southern African countries. *Public Administration and Development*, 6(3) July-Sept. 86, p. 211-21.

The political role of senior civil servants in Africa cannot be differentiated from their administrative roles. An analysis of specially commissioned 'diaries' kept by 40 permanent secretaries or their deputies reveals that their roles include all the organizational functions described by Mintzberg. Their functions in order of priority as measured by time spent are 'resource handling' liaison, analysis/planning, monitoring, acting as spokesmen, entrepreneurship and dissemination. The political neutrality of permanent secretaries appears to survive in the sense of escaping party discipline. However, politicians and bureaucrats in the countries surveyed both act as conservators and innovators. Environmental circumstances other than politics have the greatest influence on the activities of top civil servants. The similarities in functions performed are striking, given the different ideologies, colonial heritage and traditions of the countries studied.
—*Reproduced.*

NEHRU, B.K. The public services. *Man and Development*, 8(1) Mar. 86, p. 47-62.

The present lecture seeks to answer the following questions: What are the public services, what are their functions;

whether they are performing their duties faithfully and loyally, if not why not; and how to get them to perform their functions. The author is of the firm view that civil services are not playing their due role. The main reasons for the failure are: deterioration in quality, corruption and refusals of the politicians to accept the proper role of civil servants. It is suggested to have an independent civil service and to raise the salaries of the civil servants.

This is text of lecture delivered on January 20, 1985 as part of a series of lectures organised by the Centre for Research in Rural and Industrial Development, Chandigarh.

PETERS, B. GUY. Burning the village: the civil service under Reagan and Thatcher. *Parliamentary Affairs*, 39(1) Jan. 86, p. 79-97.

The present article attempts to examine the degree to which the responses made by United Kingdom and USA political systems toward the perceived problems in their governing systems are similar and different. It gives a brief description some of the important changes which have been occurring in the U.K. and USA civil services and some of the findings of the Grace Commission concerning personnel management in the federal government. The similarities in the both countries are: (1) The size and privileged position is a political issue, underpay of senior civil servants and difficulties implementing the principles of merit system. (2) Increasing political pressures on higher civil servants for them to be more committed to the programmes of the present governments. (3) The private sector is the most appropriate standard of comparison for public sector management. (4) Both are reducing the size of the civil services.

SHRESTHA, MANGAL K. Experience in developing senior administrators in Nepal. *Prashasan*, 17(2) Mar. 86, p. 1-7.

CIVIL SERVICE AND LEGISLATORS

LOWERY, DAVID and CARYL E. RUSBULT. Bureaucratic responses to antibureaucratic administrations: federal employee reaction to the Reagan elections. *Administration and Society*, 18(1) May 86, p. 45-75.

COALITION GOVERNMENTS

MAAS, P.F. Coalition negotiations in the Dutch multi-party system. *Parliamentary Affairs*, 39(2) Apr. 86, p. 214-29.

RAPOPORT, AMNON and EYTHAN WEG. Dominated, connected, and tight coalitions in the Israeli Knesset. *American Journal of Political Science*, 30(3) Aug. 86, p. 577-96.

COLLECTIVE BARGAINING

FELKER, LON. Public sector labour relations in the states and municipalities : the impact of union legislative environment. *Public Personnel Management*, 15(1) Spring 16, p. 48-50.

OSIGWEH, CHIMEZIE A.B. Collective bargaining and Public sector union power. *Public Personnel Management*, 14(1) Spring 85, p. 75-84.

COLLEGES AND UNIVERSITIES

ATMA RAM. College Development Councils, *University News*, 24(35) 16 Sept. 86, p. 1, 5.

BAKSHISH SINGH. Report on international seminar on Distance Education -Experience of Open Universities : Indira Gandhi Open University, New Delhi, India. *Education Quarterly*, 37(2) Summer 86, p. 22-6.

BALACHANDER, K.K. Information base of higher education in India. *University News*, 24(30) 8 Aug. 86, p. 1-5.

HARAGOPAL, G. Gradual surrender of universities : trends in higher education in Andhra Pradesh. *Economic and Political Weekly*, 21(36) 6 Sept. 86, p. 1585-8.

JOSEPH, KEITH. Government policy on university education. *Cambridge Review*, 107 (2290) Jan. 86, p. 3-7.

KAPUR, J.N. University management : a plea to open up the system. *University News*, 24(28) 23 July 86, p. 3-4.

MISHRA, N.L. Central evaluation at Rajasthan University. *University News*, 24(26) 8 July 86, p. 3-7.

PASSI, B.K. Interdisciplinary approach to education. *University News*, 24(36) 23 Sept. 86, p. 6-7.

REDDY, C. KULSUM. The Open University. *Mainstream*, 24(45) 12 July 86, p. 27-30.

SUNDARAM, I. SATYA. Improving quality of higher education. *Education Quarterly*, 37(2) Summer 86, p. 1-4.

COMMUNALISM

ABDULLAH, HASAN. Communalism—the way out. *Mainstream*, 24(44) 5 July 86, p. 31-3.

HAZARI, R.K. Perceptions and counter-perceptions. *Mainstream*, 25(48) 2 Aug. 86, p. 7-9.

COMMUNICATION IN MANAGEMENT

BASU, P.K. Communication for managerial effectiveness. *Indian Journal of Training and Development*, 16(2) Apr.-June 86, p. 57-60.

MACDONALD, BRUCE A. Information management in the public service : summary of discussions. *Canadian Public Administration*, 29(1) Spring 86, p. 1-16.

SWEETNAM, SHERRY. How to organize your thoughts for better communication. *Personnel*, 63(3) Mar. 86, p. 38-40.

COMMUNICATIONS

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MURTHY, N.V.K. Communication vista in Third World countries. *Mainstream*, 24(46) 19 July 86, p. 23-4, 26.

PARTHASARATHI, G. Communication and value system. *Mainstream*, 25(2) 20 Sept. 86, p. 12-13.

COMMUNICATIONS—LEGISLATION

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—Reproduced from the editorial.

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decentralized computer systems. *IEEE Transactions on Software Engineering*, 12(6) June 86, p. 684-92.

JINDAL, ASHA. Role of computers in education. *Education Quarterly*, 37(2) Summer 86, p. 8-12.

OSTROWSKI, JOHN W. (George Mason University). Microcomputer management support strategies. *Bureaucrat*, 15(2) Summer 86, p. 53-8.

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—Reproduced from the editorial.

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ownership : causes and consequences. *Journal of Political Economy*, 93(6) Dec. 85, p. 1155-77.

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SHARMA, G.K. Of corruption and greed. *Democratic World*, 15(28) 13 July 86, p. 14-15.

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The central mission of the present paper is to provide a brief analysis of the nature and dimensions of political corruption in India alongwith some suggestive measures.

JOHNSTON, MICHAEL. The political consequences of corruption : a reassessment. *Comparative Politics*, 18(4) July 86, p. 459-77.

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ANANTACHARI, T. Computer crime. *Indian Police Journal*, 32(1) Jan.-Mar. 85, p. 3-6, 9.

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IGBINOVIA, PATRICK EDOBOR. The interpol telecommunications system in Africa. Indian Police Journal, 32(1) Jan.-Mar. 85, p. 14-18.

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JOHN CAVANAGH. Third World debt: the approaching holocaust. Economic and Political Weekly, 21(31) 2 Aug. 86, p. 1361-4.

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IQBAL NARAIN. India in 1985: triumph of democracy. Asian Survey, 26(2) Feb. 86, p. 253-69.

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DISTRICT ADMINISTRATION

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The article gives a comprehensive picture of the evolution of the institution of the District Collector. Since the dawn of independence, the role of the District Collector has increased, the prestige of the institution has declined.

The author is of the view the collector is the most suitable official to look after developmental activities in the district. It is believed the collector is an overburdened official and is not in a position to devote time to look developmental activities in the district. There is an urgent need to reduce the size of the district and curtail nondevelopmental protocol functions so that he can devote more time in the developmental activities.

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Singh outlines the origin of the district officer's establishment and several attempts that have been made to bring it under popular control. He also highlights the contradiction between what is expected of the district officer today and the hopeless position in which he finds himself on account of a variety of reasons. Singh makes a plea for 'elected district heads' and that for the District Officer as their Chief executive. He also throws light on the present state of district administration with all its problems headaches and frustrations.—*Reproduced from the editorial.*

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HUQ, M. MUFAZZALUL. Beyond

resource, structure and procedures: an administrative analysis of India's Drought Prone Areas Programme. *Journal of Local Government*, 14(2) July-Dec. 85, p. 41-57.

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DRY FARMING

GUNDU RAO, D.S., S. BISALIAH and H. CHANDRASHEKAR. Accounting for productivity differential in dryland agriculture: an econometric exercise. *Indian Journal of Agricultural Economics*, 40(4) Oct.-Dec. 85, p. 536-44.

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ment experience. Mainstream, 24(45) 12 July 86, p. 25-7.

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Y. Venugopal Reddy makes a worthwhile contribution in practical terms to what is commonly known as 'multi-level planning'. He attempts an integrated framework for evaluating planning machinery at sub-national levels. It has been recognised as a crucial problem of our planning and performance.—*Reproduced from the editorial.*

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mic planning".—Reproduced from the editorial.

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ECONOMIC POLICY

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EDUCATION, HIGHER

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EDUCATION AND STATE

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The passage of legislation is just one point in the process of negotiation and bargaining which formed the will to legislate and continues throughout the period of policy implementation. Using the 1981 Education Act as a case study, this paper develops a conceptual framework which sees education legislation as a significant reference point, a statement of government intent, but implementation as a political process involving negotiation, bargaining and compromise between different sectors of government, between central and local government, between education, health and social services, between administrators and professionals, and with parents.—*Reproduced.*

EFFICIENCY, ADMINISTRATIVE

DENHARDT, ROBERT B. (University of Missouri) and JAMES PYLE (State of Missouri). Productivity improvement in state government. Bureaucrat, 15(2) Summer 86, p. 21-5.

In 1982, despite financial constraints, Missouri initiated a state productivity improvement programme. The programme started with quality circles, employee suggestion system and other elements focused on the theme: the people

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THOMAS, CLARENCE (Equal Employment Opportunity Commission). Improving federal work quality. Bureaucrat, 15(2) Summer 86, p. 31-4.

The equal Employment Opportunity Commission has instituted a quality assurance programme which uses management quality circles, systems concepts, and statistical control procedures. Much emphasis is placed on defining work products and quality standards. Results to date include substantial reductions in errors and in the time required for reviewing and reworking cases. The objective is 'total quality management' through a participative approach.

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EISMEIER, THEODORE J. and PHILIP H. POLLOCK III. Strategy and choice in Congressional elections: the role of political action committees. American Journal of Political Science, 30(1) Feb. 84, p. 197-213.

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LEVY, DAVID A.L. and HOWARD MACHIN. How Fabius lost: the French election of 1986. Government and Opposition, 21(3) Summer 86, p. 269-85.

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ELEMENTARY SCHOOLS

BENJAMIN, C.T. and others. Univer-

salisation of elementary education in India—an approach. *Administrator*, 31(2) Apr.-June 86, p. 183-225.

SARKAR, B.N. Enrolment and primary education force in rural India. *Margin*, 18(3) Apr. 86, 72-89.

EMMANUEL, ARGHIRI—CRITICISM AND INTERPRETATION

CHANDRA, NIRMAL KUMAR. Theories of unequal exchange: a critique of Emmanuel and Amin. *Economic and Political Weekly*, 21(30) 26 July 86, p. PE77-84.

EMPLOYEE DISCIPLINE

ROY, SANJIT (Bunker). Voluntary sector: discipline and accountability. *Mainstream*, 25(2) 20 Sept. 86, p. 7-8, 33-5.

EMPLOYEE MORALE

MATHUR, KRISHNA MOHAN (CRPF, Ajmer). Value system in administration. *Indian Journal of Public Administration*, 32(1) Jan.-Mar. 86, p. 104-46.

Mathur deals with issues of Value System in Administration. What is the meaning of the value system in administration? Can they be conceptualised and concretised? What is the relationship of administration as a sub-sector with the value system of the society? Can they be consciously inculcated through training or personal example? Precepts only ritualise the value of so-called value system or ethical dimension of administration. In a wide-ranging article, the author covers such issues, analyses the many inadequacies of administration and suggests steps that may help to promote greater awareness of value system in administration.—*Reproduced from the editorial*.

EMPLOYEES REPRESENTATION IN MANAGEMENT

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tion in socialist systems: the Soviet case. *Comparative Politics*, 18(4) July 86, p. 401-18.

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McCORMICK, BARRY. Employment opportunities, earnings, and the journey to work to minority workers in Great Britain. *Economic Journal*, 96(382) June 86, p. 375-97.

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WALKER, JIM and ROBERT CRAWFORD. New technology deployment: a case study of one unionised and one non-unionised firm. *Management Services*, 30(7) July 86, p. 12-17.

EMPLOYMENT, RURAL

DINESH, C. Cooperatives and rural

employment. Cooperative Perspective, 20(4) Jan.-Mar. 86, p. 2-3.

VERMA, N.K. and V.K. KESAVAN. Agro-based industries in Haryana—growth in output and employment. Agricultural Situation in India, 41(4) July 86, p. 213-15.

ENERGY RESOURCES

JHA, MADAN, P. SHANMAGASUNDARAM and ARUN KUMAR. Energy policy in India with special reference to demand management and oil. Administrator, 31(2) Apr.-June 86, p. 99-181.

MULMULE, M.G. Socio-economic impact of gobar gas plants in Betul. Khadi Gramodyog, 32(9) June 86, p. 442-52.

WAHI, S.P. India's energy options. Capital, 197 (4833) 15 July 86, p. 33-7.

ENTREPRENEURS

CHOUDARY, K.V.R. Through small entrepreneurship. Social Welfare, 35(5) Aug. 86, p. 17-18.

DE, DIPAK. Factors affecting entrepreneur characteristics of farmers. Indian Journal of Social Work, 46(4) Jan. 86, p. 541-6.

RAMAMURTI, RAVI. Public entrepreneurs: who they are and how they operate. California Management Review, 28(3) Spring 86, p. 142-58.

SUSSMAN, IYLE and FRANK KUZMITS. The HRD professional as entrepreneur. Training and Development Journal, 40(8) Aug. 86, p. 42-4.

ENVIRONMENT

NORGAARD, RICHARD B. Environmental evaluation techniques and optimization in an uncertain world. Land Economics, 62(2) May 86, p. 210-13.

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of ecology and the environmental crisis. Indian Journal of Public Administration, 32(2) Apr.-June 86, p. 376-81.

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HAIGH, NIGEL (European University Policy, London). Developed responsibility and centralization: effects of EEC environmental policy. Public Administration, 64(2) Summer 86, p. 197-207.

The European Community is still a community of nation states in the sense that the obligations created by Community legislation fall on the member states who then have to implement them.

A point much commented is that this involves a loss of sovereignty or power for national parliaments and governments. What is less frequently is that it can also centralize into a national government's hands some powers that had previously been devolved to local and other authorities. Since the Community deals largely with national government functions the movement they fall within a Community policy.

This process can be seen at work as a result of the Community's environmental policy. In Britain a variety of adminis-

trative agencies have exercised considerable discretion in handling pollution matters. Some functions are handled by district councils, some by county councils, some by specialized regional authorities, e.g., water authorities, and some by specialized national agencies, e.g., the Industrial Air Pollution Inspectorate. As a result of the Community's environmental policy, the central government now has greater powers. If the erosion of the tradition of devolved responsibility is not to be resented, it must be justified on the grounds that some larger purpose is being served.—*Reproduced.*

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BHARAT-RAM, VINAY. Intellectual heritage of Indian manager. Mainstream, 24(25) 12 July 86, p. 6-8. 31-2.

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ROBINSON, ANN. Recent development in public expenditure control in the United Kingdom. Public Sector, 9(1/2) Aug. 86, p. 35-7.

WILKINSON, MARGARET. Tax expenditure and public expenditure in the U.K. Journal of Social Policy, 15(1) Jan. 86, p. 23-49.

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FARM WAGES

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FEDERAL AID

PHUL CHAND (Institute of Constitutional and Parliamentary Studies, New Delhi). Federal-financial relations in India: evolution of provincial finance. Indian Journal of Public Administration, 32(1) Jan.-Mar. 86, p. 19-48.

Phul Chand provides a broad historical survey of the federal financial relations in India since the establishment of the British rule. The narrative, covering pre-Independence era and the era after enforcement of the Constitution, provide a detailed background for our thinking today about the fiscal and financial tensions which are evident. Sarkaria

Commission is seized of the matter. The planning process has not necessarily served as solvent of these tensions. We may share the author's optimistic observation 'that the history of federal financial relations in India is in a sense the history of constitutional developments in the country and the people's struggle for independence and national integration'. But one is apt to question if that is enough for the problems of today and tomorrow. That in fact indicates the need for a dispassionate and indepth analysis of the issues involved so that the regional aspirations get harmonised with national needs and priorities.

—Reproduced from the editorial.

RAO, R. SUDARSANA (Andhra Univ., Waltair), Role of grants-in-aid in Indian federation. Indian Journal of Public Administration, 32(1) Jan.-Mar. 86, p. 49-51.

R. Sudarsana Rao discusses the allied operational problems of 'the Role of Grants-in-aid in Indian Federation. Some of the important aspects, identified by the author and about which there may not be difference of opinion, have to be scrutinised in the light of our experience to arrive at 'a rational policy' since this seems to elude us in the 'politics of scarcity'. —*Reproduced from the editorial.*

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DOVAL, S.C. Fighting menace of adulteration. Yojana, 30(12) 1 July 86, p. 27-9.

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DAVIES, SANDRA J. Parliamentary accountability of government-owned corporations and companies. Public Sector, 9(1/2) Aug. 86, p. 3-15.

This paper discusses the inadequacy of traditional mechanisms for ensuring parliamentary accountability of 17 major government-owned corporations and companies. Accountability through the appropriation process, through questions to ministers through tabling annual reports, and through examination conducted by select committees, is examined. The role of the Comptroller and Auditor General in assisting Parliament in this function, and the accountability implica-

tions of the growth in government owned corporations and companies are also discussed. The paper concludes that traditional mechanisms for ensuring parliamentary accountability of government-owned corporations and companies are inadequate if Parliament is to assert its role in maintaining regular systematic scrutiny of government-owned corporations and companies. Restructuring of select committee powers and functions to carry out this task offers an opportunity to redress the situation. Crucial to the success of this investigatory function, however, is the supply of timely, relevant and comprehensible information from which Parliament can Judge government-owned corporations and companies performance.—*Reproduced.*

GRIEVANCE PROCEDURES

NARAYANASWAMI, R. (Transport and Finance, Itanagar). Redressal of Public grievances. Indian Journal of public Administration, 32(2) Apr.-June 86, p. 295-302.

R. Narayanaswami presents three case studies relating to resolution of public grievances in government offices. In this first case study, he deals with the system as has been worked out by the Ministry of Labour in respect of one of its responsibilities, viz., emigration of labour. In the second, he discusses the arrangement that exists in this regard in Delhi Development Authority. In the third, he focuses on such an arrangement at the district level. In his presentation, Narayanaswami describes the system as it has evolved over a period of time to cope with the emerging problems and draws some general conclusions from experiences with which, he hopes, "with slight variations, every department having grassroots contact, could be made to enhance the purposeful accessibility of its decision-making functionaries".—*Reproduced from the editorial.*

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MUZZIO, DOUGLAS and ROBERT W. BAILEY. Economic development, housing and zoning : a tale of two cities. *Journal of Urban Affairs*, 8(1) Winter 86, p. 11-18.

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The essay by P.S.A. Sundaram deals with the theme of 'Housing for the poor'. The paucity of house is very glaring in the developing countries. Planners do suggest many strategies but the problem remains. The constraint is not only of resources but also of organisational inadequacy. Special agencies got set up and even the private sector vs. public sector debate starts. The author, in his essay, examines the Indian situation.
—Reproduced from the editorial.

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Modernising of the textile industry, by C.V. Radha Krishnan ; The Indian jute industry : imposed ailments, by P. Chattopadhyay ; Andhra Pradesh : rapid pace of industrial development spells sickness, by Syed Amin Jafri ; Assam : financial constraints cause of industrial sickness, by Sujit Sikdar ; Bihar government grappling with sickness, by Bireswar Ganguly ; Gujarat : managerial weakness causes sickness, by Jitendra Dholakia ; Haryana : public sector dominates sick units, by A.K. Basu ; Himachal Pradesh : sickness is region-specific, by J.N. Sadhu ; Jammu and Kashmir : large public sector companies chronically sick, by O.N. Koul ; Karnataka : sorry state of state-owned industries, by A.K. Basu, Maharashtra : textiles dominate sick units, by B.R. Sabade ; Punjab : civil disturbances accentuated industrial sickness, by Prakash Ananda ; Tamil Nadu : sickness widespread in textile industry, by K. Balasubramanian ; Uttar Pradesh : sugar heads sick industry units, by P.D. Shrimali ; West Bengal : unusual incidence of industrial sickness, by Shreemanta Das Gupta ; North-eastern states : thwarted industrial growth, by K.C. Chaudhuri.

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INTERNATIONAL RELATIONS

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INVESTMENTS, FOREIGN

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IRRIGATION

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HOTA, N.R. Political economy of irrigation in India. Indian Journal of Public Administration, 32(2) Apr.-June 86, p. 313-26.

As the title of the article 'Political Economy of Irrigation in India' by N.R. Hota indicates, the utilisation of water for irrigation is not just a technical problem. It has wider socio-political implications which ought to be taken into account if this crucial area of development is to achieve its intended results. Hota identifies four aspects of the political economy of irrigation in India, *viz.*, political economy of irrigation agriculture, identification and selection of projects, utilisation of potential, and water rate policies. The concept of water as a national resource, both for the country and for a region has to be appreciated in a constructive manner if irrigation projects are to fulfil the expected standards and norms of technical, managerial and economic performance.

—Reproduced from the editorial.

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JAYAPRAKASH NARAYAN—CRITICISM AND INTERPRETATION

PARIKH, G.G. Politics of Jayaprakash Narayan. Janata, 41(19) Independence Day Number 86, p. 79-83.

JOB SATISFACTION

SHARMA, RAVINDRA (Univ. of Rajasthan, Jaipur). Job satisfaction of the village extension workers in Rajasthan. Indian Journal of Public Administration, 32(1) Jan.-Mar. 86, p. 93-103.

When the stress is on the strengthening of the grassroots administration or on sharpening the cutting edge of administration, the job satisfaction of the functionaries at this level of administration assumes significance. Ravindra Sharma reminds us that the concepts of motivation, morale and job satisfaction are interrelated and he goes on to discuss in this context the problem of job satisfaction of the Village Extension Workers in Rajasthan.—*Reproduced from the editorial.*

SIGELMAN, LEE and DAVID LOWERY. The impact of employee mobility on job orientations in the federal service. Public Personnel Management, 14(1) Spring 85, p. 41-50.

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JUDGES

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JUDICIAL PROCEDURE

KESARI, U.P.D. Legal syndrome about Ram Khilawan—a case study. Administrator, 29(1 & 2) Jan.-Mar. and Apr.-June 84, p. 93-7.

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JUDICIAL REVIEW

SPECIAL issue on judicial review. Public Administration (U.K.), 64(2) Summer 86, p. 133-227.

Contents : Judicial Review, by Lord Scarman ; Judicial review and the control of government, by H.F. Rawlings; Judicial review of administrative decisions—a background paper, by John Boynton ; Administrative law and judicial review—the practical effects of developments over the last 25 years on administration in central government, by Michael Kerry ; Public lawyers and public administrators : prospects for an alliance? by Gavin Drewry ; Changes in judicial review : an outsider's reflections, by Roger Errera.

Administrative law is traditionally said to be concerned with the 'control of government' and judicial review of administrative action is said to be the primary mechanism of 'control'. It is argued that judicial review fails in any significant sense to control central government. Explanations for this include the ability of the executive, acting through the legislature it controls, to reverse or nullify judicial decisions ; the characteristics of the civil service which, in the absence of any significant legal training as a condition of employment, tend not to be aware of the significance of administrative law principles ; and the imprecision of those principles, which make them inadequate as a guide to determine administrative process. If administrative lawyers do in fact seek to establish

control over central government, some at least of those problems must be faced, perhaps by the creation of a body of principles of administration.

Judicial review is now the normal route for anyone seeking to challenge an administrative decision, unless there is a separate statutory right of appeal as for example in town planning matters. Grounds for challenge have been variously described by the courts but include: (a) that the decision was wrong in law, (b) that it was unreasonable or irrational, and (c) that there was procedural unfairness. Those who seek review must understand that the court will not substitute its own view for that of the decision taker. The adequacy of the remedy of judicial review has been challenged by some on the grounds that leave to proceed has to be sought from the court within three months. There is too the difficulty in some cases of establishing that the plaintiff has a sufficient interest to sue. Whilst it is too early to talk of a distinct body of public as opposed to private law, recent decisions have widened the concept of public law and have interpreted the circumstances in which a private right may be pursued against a public authority.

The theme of the article is that, although access to the courts has been made easier for the citizen aggrieved by an administrative decision, and court procedure has been greatly improved, the course of administration has been less dramatically affected—in fact little, if at all, by some important earlier cases. Nevertheless the spirit of administratively law is now becoming more widely diffused, the areas which are not subject to review are becoming less and a number of specific doctrines have been developed which affect administration. The following are particularly emphasized : (1) the courts' restrictive view of the 'Wedsbury' doctrine and their tendency to find other grounds to override decisions which

they find objectionable or unreasonable—a tendency which causes real administrative difficulty ; (2) the recently enunciated doctrine of legitimate expectation whose limits are uncertain but which may have considerable effect on administration in future ; and (3) the requirement that a person affected by a policy should be given an opportunity to show that he is a special case.

Finally the writer has to emphasize that his personal experience ended in August 1984 when he retired. In a large organization such as the civil service a change of ethos is slow.

There is in Britain a longstanding gulf between the study and practice of public administration on the one hand, and the study and practice of public law on the other. The state of affairs contrasts sharply with the situation in many other countries of Western Europe, where public administration is underpinned by well-developed systems of administrative law. Recent procedural and substantive developments in the field of judicial review of administrative action, together with intensification of debate about constitutional issues, such as the desirability of enacting a new Bill of Rights, have increased the urgency of improving communications and collaboration between these two cognate areas of activity. The burgeoning literature of public law, and the law reports of cases in this subject-area, constitute a potentially invaluable quarry of source material for students of British public administration.

The present article discusses recent developments in judicial review. The article consists of three parts. Firstly the manner in which the recent reforms have been introduced and their likely consequences ; secondly, the practical effects of judicial review on the administration, and thirdly, the cultural, social and political factors that influence the shape

and role of administrative law.—Re-produced.

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Local government is the subject of official review. This paper suggests that any review of the system of local government should consider at the outset the purposes or values which provide the rationale for local government, and should examine how the institutional framework and prevailing organizational practices promote or hinder achievement of those values. The values of local government as traditionally understood are summarized and aspects of the institutional framework and organisational practices are explored.—*Reproduced*.

SBRAGIA, ALBERTA (Univ. of Pittsburgh). Capital markets and central-local politics in Britain. *British Journal of Political Science*, 16(3) July 86, p. 311-39.

Local government borrowing in Britain involves a 'game' played by central and local government in the financial markets that provide many of the loans used by local authorities to finance capital investment. The Treasury attempts to regulate sophisticated local financial manoeuvres so as to protect the

centre's own borrowing activity; helped by members of the financial community, local officials, in turn, use the markets to circumvent the Treasury's regulations. Local officials, however, play the central-local 'game' in different ways 'Entrepreneurs' test the limits of the central-local relationship as conventionally understood, while 'administrators' bargain within that relationship.

At least where government borrowing is involved, the co-existence of the 'mixed economy' with differentiated levels of government leads to a process in which each level of government uses the financial community to maximize its interests relative to other levels of government. In this sense, politics, within the public sector draws on the private sector for both financial resources and expertise.
—*Reproduced*.

WHITE LOUISE G. (George Mason Univ.). Urban community organizations and local government: exploring relationships and roles. *Public Administration and Development*, 6(3) July-Sept. 86, p. 239-53.

There is an increasing interest in using local community organizations to assist in the development process. Observers who evaluate the contribution of such groups frequently classify them into two clusters those which are closely tied to the government and focus on service delivery, and those which guard their autonomy and engage in development rather than service delivery. This dichotomy, however, down plays the developmental role of groups allied with local governments and obscures some important contributions they can offer. Three different models are proposed and two case studies of service-oriented groups in Cairo are presented. The cases suggest that an important criterion in assessing voluntary groups is the extent to which their service delivery role enables them to develop an

organization. From this perspective their role is potentially much broader than expediting government services.—*Reproduced.*

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MOTIVATION

BHALLA, B.K. and V.D. MISRA. Genesis of motivation and morale of workers. Indian Worker, 34(46) 18 Aug. 86, p. 25-37.

LEHRER, SANDE (GAO). Motivating subordinates: making it work. Bureaucrat, 15(2) Summar 86, p. 49-52.

Good managers recognize that their performances are judged primarily on the productivity of their work groups. In other words, their success depends on the success of their subordinates. Effective

managers take pride in the accomplishments of their subordinates and consistently produce productive employees by displaying certain attributes such as respect, concern, warmth and a willingness to listen. Making certain that an organization's employees are motivated in probably the cheapest and easiest way for a company to improve its productivity. The following three strategies are intended to remind managers of successful techniques which they can use to motivate and challenge their staffs. Managers can inspire their subordinates by displaying faith and confidence in the abilities of their staff members. (2) They can take initiative and provide feedback to subordinates so that staff members can improve their performance. (3) Systematical reinforcing desired results is a powerful technique that managers can use to motivate subordinates.

The article is reprinted from the GAO Review, Summer 1985.—*Reproduced.*

MOTOR TRANSPORTATION

PATANKAR, P.C. and P.R. FOUR-ACRE. Public transport in second order cities in India. *Journal of Transport Management*, 10(7) July 86, p. 5-10.

MUNICIPAL BUDGET

PECORELLA, ROBERT F. Community input and the city budget: geographically based budgeting in New York city. *Journal of Urban Affairs*, 8(1) Winter 86, p. 57-70.

MUNICIPAL EXPENDITURES

CONNOLLY, M.E.H. (Univ. of Ulster). Controlling local government expenditure the case of Northern Ireland. *Public Administration*, 64(1) Spring 86, p. 83-96.

The purposes of this paper are two-fold, namely, to outline the basic features of local government finance in Northern

Ireland and to discuss how the financial system has been affected by the concerns of central government to control public expenditure. It will be argued that there has been no radical revision of the local government financial system but that central government used traditional methods of moral per and capital controls to induce councils to restrict their spending. The reasons for this include the small size of local expenditure and the political risks involved in further curbing local governments in Northern Ireland.—*Reproduced.*

MUNICIPAL GOVERNMENT

AWASTHI, R.K. Civic needs and municipal administration in India—a study of Kanpur metropolis. *Civic Affairs*, 33(8) Mar. 86, p. 9-20.

BRYNTSE, KARIN. Changing cultures in a local authority. *Local Government Studies*, 12(3) May/June 86, p. 17-20.

JOSHI, P.S. Inter utility organisation. *Brihan Mumbai Mahanagarpalika Patrika*, 33(4) June 86, p. 9-10.

KANHERE, GOPAL K. A role of cantonments in the year 2000—some aspects of Pune metropolitan region. *Nivojan Vichar*, 17(1) Jan.-Mar. 86, p. 30-3.

LUNGU, GATIAN F. Mission impossible: integrating central and local administration in Zambia. *Planning and Administration*, 13(1) Spring 86, p. 52-7.

MAGNUSSON, WARREN. The local state in Canada: theoretical perspectives. *Canadian Public Administration*, 28(4) Winter 85, p. 575 99.

MUNICIPAL SERVICES

FERRIS, JAMES and ELIZABETH] GRADDY (Univ. of Southern California). Contracting out: for what? With

who? Public Administration Review, 46(4) July-Aug. 86, p. 332-44.

This paper develops a two stage model of the decision to contract out. The first stage is the choice of whether to produce publicly provided services internally, externally, or to reduce costs as well as potential cost savings, which depend primarily on the nature of a particular service. The second stage in the contracting decision is the choice of sector with which to contract other governments, private firms, or non-profit organizations. Sector choice is primarily influenced by the nature of the service and the availability of suppliers in the different sectors. The model is used to analyze the current contracting patterns of 1,780 cities and countries from across the United States.—*Reproduced.*

IRCHA, M.C. Municipal infrastructure: an international review. Planning and Administration, 13(1) Spring 86, p. 6-13.

KRAUSE, ROBERT and TREVOR PRICE. The impact of financial restraint on the provision of municipal services in Canada. Planning and Administration, 13(1) Spring 86, p. 58-63.

NATIONALISM

HUEGLIN, THOMAS O. Regionalism in Western Europe: conceptual problems of a new political perspective. Comparative Politics, 18(4) July 86, p. 439-58.

JOSHI, P.C. Role of culture in social transformation and national integration. Economic and Political Weekly, 21(28) 12 July 86, p. 1224-32.

POZDERAC, HAMDIJA. The socio-economic roots of nationalism. Socialist Thought and Practice, 26(4) 86, p. 59-84.

PURI, BALRAJ. Communalism, regionalism and nationalism. Radical Humanist, 50(5) Aug. 86, p. 31-5.

NATURAL RESOURCES

MAHAJAN, V.S. Hidden wealth of North-East India. Commerce, 153(3920) 5 July 86, p. 13-15.

NADKARNI, M.V. Institutional constraints in eco-development. Mainstream, 24(50) 16 Aug. 86, p. 31-3.

SHIVA, VANDANA. Ecology movements in India. Alternatives, 11(2) Apr. 86, p. 255-73.

SOLOW, ROBERT M. On the intergenerational allocation of natural resources. Scandinavian Journal of Economics, 88(1) 86, p. 141-9.

NUTRITION

LEVIN, HENRY M. A benefit-cost analysis of nutritional programs for anemia reduction. World Bank Research Observer, 1(2) July 86, p. 219-45.

SILBERBERG, EUGENE. Nutrition and the demand for tastes. Journal of Political Economy, 93(5) Oct. 85, p. 881-900.

WHOLEY, JOSEPH S. WIC (Women, Infants and Children): against the ride. Bureaucrat, 15(2) Summer 86, p. 26-30.

OLD AGE

PLACHAUD, D. Disability, retirement and unemployment of older men. Journal of Social Policy, 15(2) Apr. 86, p. 145-62.

ORGANISATION

CHAVKIN, NANCY FEYL. The practice-research relationship: an organizational link. Social Service Review, 60(2) June 86, p. 241.

COOPER, ROBERT. Organization/disorganization. Social Science Information, 25(2) June 86, p. 299-335.

FLAMHOLTZ, ERIC G. Which HR (Human Resource) accounting system fits

your organization? *Personnel Journal*, 65(7) July 86, p. 75-81.

HALACHMI, A. OD (Organization development) issues and concerns from the management's perspective. *Management in Government*, 17(4) Jan.-Mar. 86, p. 303-13.

HILL, C.W.L. and J.F. PICKERING. Divisionalization, decentralization and performance of large United Kingdom companies. *Journal of Management Studies*, 23(1) Jan. 86, p. 26-50.

HORNSTEIN, HARVEY A. Managerial courage: individual initiative and organizational innovation. *Personnel*, 63(7), July 86, p. 16-23.

KOIRALA, GOVINDA P. Superior-subordinate relation in organization. *Prashasan*, 17(2) Mar. 86, p. 35-42.

MEARES, LARRY B. A model for changing organizational culture. *Personnel*, 63(7) July 86, p. 38-42.

MILES, RAYMOND E. and CHARLES C. SNOW. Organizations: new concepts for new forms. *California Management Review*, 28(3) Spring 86, p. 62-73.

RAMESH, G. (IIM Ahmedabad). Characteristics of large service organisations in a developing country like India: a conceptual model. *Indian Journal of Public Administration*, 32(1) Jan.-Mar. 86, p. 77-92.

G. Ramesh attempts to provide a conceptual model of organisational characteristics of large sized service organisations and advances some interesting hypotheses "to provide link between the structure, behaviour and performance" of such organisations. A brief review of the existing literature on the subject precedes the discussion of features and the designing of the conceptual model. He concludes with accent on the need for 'dynamic perspective' in organisa-

tional life.—*Reproduced from the editorials*.

SCHLESINGER, ERIC. The management of diversity. *Public Sector*, 9(1/2) Aug. 86, p. 38-9.

ORGANIZATION AND METHODS

GADKARI, S.S. O & M in government—the experience in Maharashtra. *Management in Government*, 17(4) Jan.-Mar. 86, p. 324-34.

ORGANISATIONAL CHANGE

DYER, WILLIAM G. and W. GIBB DYER, Jr. Organization development: system change or culture change? *Personnel*, 63(2) Feb. 86, p. 14-22.

JOHNSON, HOMER H. and ALAN J. FREDIAN. Simple rules for complex change. *Training and Development Journal*, 40(8) Aug. 86, p. 47-9.

KEANE, MICHAEL J. Spatial aspects of organisational change: a public sector example. *International Review of Administrative Science*, 51(4) 85, p. 349-55.

MACDONALD, BRUCE A. and C. GURUPRASAD. Organizational change for better information management. *Canadian Public Administration*, 29(1) Spring 86, p. 78-94.

PAKISTAN—GOVERNMENT

RICHTER, WILLIAM L. Pakistan in 1985: tasting time for the new order. *Asian Survey*, 26(2) Feb. 86, p. 207-18.

PEASANT UPRISINGS

ATLURY, MURALI. Peasants' perception of non-cooperation in Andhra (1920-22). *Social Science Probings*, 3(1) Mar. 86, p. 73-95.

GUPTA, AKHIL. Revolution in Telengana, 1946-1951. *Social Science Probings*, 3(1) Mar. 86, p. 3-72.

PENSIONS

CAYER, N. JOSEPH, LINDA J. MARTIN and A. JAMES IFFLANDER. Public pension plans and social investing. *Public Personnel Management*, 15(1) Spring 86, p. 75-7.

PERSONNEL

GUPTA, M.L. New dimensions in personnel management. *Productivity*, 27(1) Apr.-June 86, p. 13-18.

JOHNSON, VICTORIA E. (Mercer Univ. in Atlanta) and DAVID SINK (Univ. of Alabama at Birmingham). Personnel reform in consolidated metropolitan governments: executive responsibility and neutral competence. *Public Personnel Management*, 15(1) Spring 86, p. 11-21.

Metropolitan governmental mergers and consolidations are distinctly structural reforms which suggest administrative reforms of similar disposition. For the personnel function, reform has meant some blending of the neutral competence and executive responsibility models in order to maximise local governmental responsiveness and accountability, while protecting employees from partisan political abuses. Resultant personnel systems in seven consolidated governments are surveyed to determine the degree of complementarity between the two models. By measuring these metropolitan government personnel systems against ten criteria concerning coverage and hiring-firing-promotion practices, each may be characterized as "safe, good government" reform or "strong executive leadership".—*Reproduced*.

PERSONNEL—EMPLOYEE ASSOCIATIONS

ISAMAH, AUSTIN. Professional unionism in Nigeria. *Indian Journal of Industrial Relations*, 21(4) Apr. 86, p. 413-27.

PERSONNEL—RECRUITING

HERRING, JOHN J. Establishing an integrated employee recruiting system. *Personnel*, 63(7) July 86, p. 47-52.

PERSONNEL—SELECTION

DANIEL, CHRISTOPHER (Tarleton State Univ. in Stephenville, Texas). Science, system or hunch: alternative approaches to improving employee selection. *Public Personnel Management*, 15(1) Spring 86, p. 1-10.

Since the scientific management improvement of the early 20th century, managers have attempted to improve employee selection by introducing by innovative techniques. The federal governments Equal Employment Opportunity (EEO) validation requirements have affected many institutions' selection efforts negatively, stifling innovation and leading to increased reliance on unreliable, informal interviews. Some managers cannot improve selection without first reassessing their assumptions about science, validity. EEO and the law.
—*Reproduced*.

PERSONNEL, MUNICIPAL

BOYNE, GEORGE A. (Polytechnic of Wales). Socio-economic conditions, central policies and local authority staffing levels. *Public Administration*, 64(1) Spring 86, p. 69-82.

This paper analyses whether central pressure on local authorities to cut staff has resulted in greater efficiency by concentrating reductions in the more heavily staffed authorities. A measure of staffing levels is derived which takes into account the different socio-economic conditions faced by different authorities. The relationship between this measure and changes in staffing levels since 1980 is then analysed. The statistical results show that staff cuts have not fallen systematically on

the more heavily staffed authorities. It is concluded that the indiscriminate impact of central government pressure to reduce staff indicates that a more informed and more selective policy towards public sector employment is required.—*Reproduced.*

PERSONNEL, PUBLIC—PAY PLANS

DATT, RUDDAR. Pay Commission Report: first impressions. *Mainstream*, 241-45) 12 July 86, p. 2-4.

MEHTA, BALRAJ. Report of the Pay Commission. *Capital*, 197(4833) 15 July 86, p. 40-2.

RANGACHARI, K. The Fourth Pay Commission and after. *Monthly Commentary on Indian Economic Conditions*, 27(11) June 86, p. 9-10.

PERSONNEL, PUBLIC SALARIES

OWEN, DAVID. Public sector pay: justice without inflation. *Public Administration*, (U.K.), 64(1) Spring 86, p. 1-11.

PERSONNEL, PUBLIC—SERVICE RATING

SISODIA, V.S. (Centre for Organisation Development, Hyderabad). Redesigning performance appraisal system: experience of a state government. *Indian Journal of Public Administration*, 32(2) Apr.-June 86, p. 277-94.

Performance appraisal is an important part of personnel administration as it helps to promote both efficiency and morale in public services. With the changing requirements of the government, the profile of the functionaries needs review and reinterpretation. In this background, the terms and format of character rolls, and records require to be periodically reviewed and suitably modified or amplified. In the recent past, the Union Government has laid stress on working out adequate indicators of

efficiency and performance. So have many state governments from time to time in the pursuit of administrative reform. This is a matter of considerable interest to the public-minded sections of our people and opinion makers.—*Reproduced from the editorial.*

POLICE

ANANTHACHARI, T. Police in a changing society. *Indian Police Journal*, 31(4) Oct.-Dec. 84, p. 14-22.

ARTHUR, PAUL. Policing and crisis politics: Northern Ireland is a case study. *Parliamentary Affairs*, 39(3) July 86, p. 341-53.

DANG, SATYAPAL. Punjab police: why ineffective? *Mainstream*, 24(48) 2 Aug. 86, p. 5, 35.

DAS, DALIP K. The image of American police in comparative literature. *Police Journal* 64(3) July.-Sept. 86, p. 265-79.

JACOBS, JAMES and ANDREW SANDERS. Should police be armed? *New Society*, 77(1228) 11 July 86, p. 12-13.

JAYAWARDENE, C.H.S. Internal organizational constraints on police efficiency. *Indian Police Journal*, 31(3) July-Sept. 84, p. 10-16.

JHA, SUDHIR KUMAR. Juxtaposition of formal and informal leadership in police. *Indian Police Journal*, 32(1) Jan.-Mar. 85, p. 56-8.

MUKERJEE, I. Better utilisation of manpower in the police. *Indian Police Journal*, 31(4) Oct.-Dec. 84, p. 27-31.

RANA, N.S. A grass-roots model of public grievances: a case study for Delhi. *Indian Police Journal*, 32(1) Jan.-Mar. 85, p. 49-54.

SINGH, N.K. Central police organisa-

tions—whether separate cadre of I.P.S. necessary? Indian Public Journal, 32(2) Jan.-Mar. 85, p. 39-44.

SINGHVI, G.C. Evaluation of personnel performance in police perspectives. Indian Police Journal, 31(4) Oct.-Dec. 84, p. 2-9.

SKOLNICK, JEROME. Police: the new professionals. New Society, 77(1236) 5 Sept. 86, p. 9-11.

POLICE—COMMUNITY RELATIONS

CHATURVEDI, S.K. Pathology of police-public relationship: causes and cure. Indian Police Journal, 31(3) July-Sept. 84, p. 39-42.

POLICEMEN

SAHA, B.P. Ego and policemen. Indian Police Journal, 31(4) Oct.-Dec. 84, p. 10-13.

POLICY SCIENCES

WATSON, S.R. Modelling acid deposition for policy analysis. Journal of the Operational Research Society, 37(9) Sept. 86, p. 893-900.

POLITICAL PARTIES

ARBLASTER, ANTHONY. Labour's future and the coalition debate. New Left Review, (157) May-June 86, p. 45-60.

COX, GARY W. The development of a party-orientated electorate in England, 1832-1918. British Journal of Political Science, 16(2) Apr. 86, p. 187-216.

GHOSH, PAPIYA. The rural base of the Bihar Congress (1920-36). Social Science Probings, 3(1) Mar. 86, p. 96-114.

GLADDISH, KEN. The Dutch political parties and the May 1986 elections. Government and Opposition, 21(3) Summer 86, p. 317-37.

LINTON, MARTIN. The born-again labour voters. New Society, 77(1239) 26 Sept. 86, p. 12-14.

MALIK, YOGENDRA K. The Akali Party and Sikh militancy: move for greater autonomy or accessionism in Punjab? Asian Survey, 26(3) Mar. 86, p. 345-62.

PATAGUNDI, S.S. The opposition in the Indian Political system. Journal of Karnataka University (Social Sciences), 20-21, 84-85, p. 126-33.

SARKAR, SARAL. The Green movement in West Germany. Alternatives, 11(2) Apr. 86, p. 219-54.

SINNOTT, RICHARD. Party differences and spatial representation: the Irish case. British Journal of Political Science, 16(2) Apr. 86, p. 217-41.

SURENDRA MOHAN. What is happening to the party system. Janata, 41(17) 3 Aug. 86, p. 5-6.

POLLUTION

GOPAL, V., THILAKA CLEMENT and K. NAGARAJAN. Potential of megascolex pumilio in biomonitoring environmental pollution. Indian Journal of Environmental Health, 28(3) July 86, p. 194-9.

PINTO, ALBERT. Curbing marine pollution. Capital, 197(4837) 15 Sept. 86, p. 17-22.

POPULATION

ALBA, FRANCISCO and JOSEPH E. POTTER. Population and development in Mexico since 1940: an interpretation. Population and Development Review, 12(1) Mar. 86, p. 47-75.

RAMA RAO, N. and TIM DYSON. On the recent demography of Maharashtra. Journal of Family Welfare, 32(4) June 86, p. 3-21.

PORTS

PINTO, ALBERT. Calcutta port: stagnant traffic causes concerns. Capital, 197(4832) 1 July 86, p. 51-2.

POVERTY

ACHAYA, K.T. and VINOD K. HURIA. Rural poverty and operation flood. Economic and Political Weekly, 21(37) 13 Sept. 86, p. 1651-6.

BORAIYAN, M.P. Liquidating rural poverty. Social Welfare, 33(4) July 86, p. 7-9.

CHAUDHURI, PRAMIT. Aid and poverty. IDS Bulletin, 17(2) Apr. 86, p. 14-21.

DANDEKAR, V.M. Agriculture, employment and poverty. Economic and Political Weekly, 21(38 & 39) 20-27 Sept. 86, p. A90-100.

DANZIGER, SHELDON and ROBERT D. PLOTNICK. Poverty and policy: lessons of the last two decades. Social Service Review, 60(1) Mar. 86, p. 34-51.

JODHA, N.S. Common property resources and rural poor in dry regions of India. Economic and Political Weekly, 21(27) 5 July 86, p. 1169-81.

NANJUNDAN, S. Interdependency for rich: dependency for poor? Economic and Political Weekly, 21(29) 19 July 86, p. 1261-2.

NOVAK, MICHAEL and GORDON GREEN. Poverty down, inequality up? Public Interest, (83) Spring 86, p. 49-56.

RAHMAN, P.K. Md. MOTUIR. Poverty and inequality in land holding distribution in rural Bangladesh. Indian Journal of Agricultural Economics, 40(4) Oct.-Dec. 85, p. 513-23.

THAPAR, S.D. Endless wait of the

poor. Voluntary Action, 27(11 & 12) May-June 85, p. 144-6.

TUPE, S.D. Role of educational institutions in poverty eradication. Kurukshetra, 34(9) Sept. 86, p. 10-11, 19.

VEIT-WILSON, J.H. Paradigms of poverty: a rehabilitation of B.S. Rowntree. Journal of Social Policy, 15(1) Jan. 86, p. 69-99.

POWER PLANTS

LAKSHMI DEVI, K.R. Power crisis in Kerala: need for more efficient management. Indian Journal of Regional Science, 17(2) 85, p. 79-82.

PRESIDENTS

OSTROM, CHARLES W., Jr. and BRIAN L. JOB. The President and the political use of force. American Political Science Review, 80(2) June 86, p. 541-66.

THOMAS, NORMAN C. The Carter administration memoirs: a review essay. Western Political Quarterly, 39(2) June 86, p. 348-60.

PRESIDENTS—POWERS AND FUNCTIONS

GOSLING, JAMES J. Wisconsin item—veto lessons. Public Administration Review, 46(4) July-Aug. 86, p. 292-300.

PRESS

RINEHART, WILLIAM D. Will there be newspapers in the year 2000? Vidura, 23(2) Apr. 86, p. 72-5.

SEN, A.N. Press and press council. Press council of India Review, 7(2) Apr. 86, p. 1-9.

SEN, A.N. Role of press in Punjab. Press Council of India Review, 7(3) July 86, p. 1-5.

PRESSURE GROUPS

DENZAU, ARTHUR T. and MICHAEL C. MUNGER. Legislators and interest groups: how unorganized interests get represented. *American Political Science Review*, 80(1) Mar. 86, p. 89-106.

GOLDEN, MIRIAM. Interest representation, party systems, and the state: Italy in comparative perspective. *Comparative Politics*, 18(3) Apr. 86, p. 279-301.

PRICE POLICY

DUTTA, AMAR NATH. Administered pricing: a budget by instalment. *Yojana*, 30(16) 1 Sept. 86, p. 21-3, 29.

GANGULY, A.K. How serious is the talk of checking price rise? *Commerce*, 153(3927) 23 Aug. 86, p. 364-6.

PROHIBITION

WEISSWAN, NEIL. Prohibition and alcohol control in the USSR: the 1920s campaign against illegal spirits. *Soviet Studies*, 38(3) July 86, p. 349-68.

PROJECT MANAGEMENT

GOBELI, DAVID H. and ERIK W. LARSON. Project management research program: a status report. *Project management Journal*, 17(1) Mar. 86, p. 24-8.

MCNEIL, HAROLD J. and KENNETH O. HARTLEY. Project planning and performance. *Project Management Journal*, 17(1) Mar. 86, p. 36-44.

PLASKET, RICHARD L. Project management: new technology enhances old concepts. *Journal of Systems Management*, 37(6) June 86, p. 6-10.

PROPERTY TAXES

HENDERSON, J. VERNON. Property tax incidence with a public sector. *Journal of Political Economy*, 93(4) Aug. 85, p. 648-65.

SEXION, TERRI ERICKSON and

RICHARD J. SEXTON. Re-evaluating the income elasticity of the property tax bases. *Land Economics*, 62(2) May 86, p. 182-91.

PROVIDENT FUND

APTE, VINOD. Provident Fund rules deprive subscribers of their due interest share. *Commerce*, 153(3925) 9 Aug. 86, p. 257, 259.

PUBLIC ADMINISTRATION

BHATTACHARYA, MOHIT (Calcutta Univ.). Public administration in India: a discipline in bondage. *Indian Journal of Public Administration*, 32(2) Apr.-June 86, p. 219-29.

In his article, Mohit Bhattacharya traces the evolution of public administration, both as a field of inquiry as well as of practice in a limited way, and mentions the various changing phases and movements. He feels that "in the meandering process of growth" of the discipline of public administration, the American thought processes held their sway and the impact of Marxian thinking was neither understood nor appreciated. According to Bhattacharya, "American public administration has basically grown up as a support system for the American Capitalist State". He makes a fervent plea that "the contribution of Marxist social theory to public administration may be considered as an alternative paradigm". In his analysis, he is very critical of what is commonly known as "development administration" and then he relates the theme and the argument to the agenda and evolution of public administration in India. It is in the context of its lineage that he provocatively characterises it as "a discipline in bondage" and later on even castigates it as "a comprador discipline".—Reproduced from the editorial.

DUBHASHI, P.R. Trends in Public administration—South Asia. *Prashasan*, 17(2) Mar. 86, p. 27-34.

MAHESHWARI, SHRIRAM (I.I.P.A., New Delhi). Aspects of administrative federalism: the Indian model. *Indian Journal of Public Administration*, 32(2) Apr.-June 86, p. 230-40.

Shriram Maheshwari, in his article, starts by tracing important chapter of India's administrative history and working and then goes on to describe and analyse the EO's responsibilities and the rationale of his office. Maheshwari, shows that it is an institution of crucial importance but, strangely, it is neither known widely nor has it been analysed adequately. As Maheshwari says: "the EO system seeks to link the states with Centre, and the field with headquarters by a process of appointment of personnel possessing first-hand experience of the other side of the ring, and their rhythmic rotation. This constitutes India's model of institutional response to certain important facets of administrative federalism".—*Reproduced from the editorial.*

POLLITT, CHRISTOPHER. Performance measurement in the public services: some political implications. *Parliamentary Affairs*, 39(3) July 86, p. 315-29.

RAKSASATAYA, AMARA. Delivery of public services: an overview. *Prashasan*, 17(2) Mar. 86, p. 8-19.

WECHSLER, BARTON and ROBERT W. BACKOFF (Ohio State Univ.). Policy making and administration in state agencies: strategic management approaches. *Public Administration Review*, 46(4) July-Aug. 86, p. 321-27.

Although the strategy literature has largely focused on business firms, public agencies also engage in strategic management, as reflected in a variety of policy-making and administrative activities. This paper extends the emerging literature on strategic management in public organizations by reporting the results of field studies in four Ohio agencies and

providing a preliminary classification of public organization strategies. Also, characteristics of four distinct strategies (developmental, transformational, protective, and political) are identified and described.

PUBLIC GOODS

KINDLEBERGER, CHARLES P. International public goods without international government. *American Economic Review*, 76(1) Mar. 86, p. 1-13.

PUBLIC POLICY

BAGGOTT, ROB (Univ. of Hull). By voluntary agreement: the politics of instrument selection. *Public Administration*, 64(1) Spring 86, p. 51-67.

There are many ways in which policies can be sanctioned, and legislation is only one of a number of alternatives. This article examines one such alternative: voluntary agreements. After outlining the major characteristics of this policy instrument there is an examination of the various factors which appear to influence their selection in favour of legislation. This is followed by an attempt to trace a pattern of policy succession by examining three particular cases where there has been a change in the principal policy instrument. Finally, the discussion as a whole is set in the context of the executive domination of Parliament. The implications of the use of non-statutory instruments, such as voluntary agreements, for this relationship are noted.—*Reproduced*

CHANDLER, MARSHA A. Constitutional change and public policy: the impact of the resource amendment (Section 92 A). *Canadian Journal of Political Science*, 19(1) Mar. 86, p. 103-26.

HOFFERBERT, RICHARD I. Perspective on public policy: policy evaluation, democratic theory, and the division of

scholarly labor. *Policy Studies Review*, 5(3) Feb. 86, p. 511-28.

The implicit priorities of political science have been inhospitable to policy evaluation as a scholarly endeavour. Political science, at least as practiced in the West, draws from a philosophic tradition that views political life, and especially democratic political life, as a public objective, not principally as instrumental for other social ends. Comparative policy analysis deviated from that tradition by treating political conditions as independent variables. Policy evaluation, which assesses the social consequences of governmental actions, deviated even further, adopting an explicitly and totally instrumental approach. The argument of this essay is that the traces of policy evaluation should be adopted for assessing the impact of policy patterns on democratic institutions and citizenship. This recommendation flows from a diagnosis of the division of labour in policy evaluation and an identification of the optimum entry points to political science.—*Reproduced*.

KELLY, RITA MAE. Trends in the logic of policy inquiry: a comparison of approaches and a commentary. *Policy Studies Review*, 5(3) Feb. 86, p. 520-8.

This paper provides an overview of trends in the logic of policy inquiry. It compares Harold Lasswell's view of the policy sciences with the applied social science approach articulated by James Coleman and revised into pluralism by Thomas Cook. Alternative approaches are presented by Trudi Miller (design science) and Yvonna Lincoln and Egon Guba (naturalistic inquiry) are also examined commonalities existed among them are identified.—*Reproduced*.

MUKARJI, NIRMAL. Public policy making. *Administrator*, 31(2) Apr.-June 86, p. 89-97.

REICHELT, PAUL A. Public policy

and public opinion towards sex education and birth control for teenagers. *Journal of Applied Social Psychology*, 16(2) 86, p. 95-106.

ROSE, RICHARD. Law as a resource of public policy. *Parliamentary Affairs*, 39(3) July 86, p. 297-314.

SCHNEIDER, ANNE LARASON. The evolution of a policy orientation for evaluation research: a guide to practice. *Public Administration Review*, 46(4) July-Aug. 86, p. 356-63.

Although many efforts have been made in the past decade to increase the utilization of evaluation, policy makers still find that evaluations contain much information which is irrelevant to their decisions. Equally distressing decision makers often need certain types of research information which is seldom produced by evaluation committee.

Drawing upon the perspective of the policy sciences and a cross-disciplinary background, the author presents an integrated model of information-producing research activities which feed into various parts of the decision-making process. This model incorporates evaluation, needs assessments, policy analysis, training and technical assistance, and implementation studies.—*Reproduced*.

PUBLIC SERVICE—SERVICE CONTRACTS

DUNLEAVY, PATRICK (London School of Economics and Political Science). Explaining the privatization boom: public choice versus radical approaches. *Public Administration*, 64(1) Spring 86, p. 13-34.

Public choice theories of bureaucracy, especially the budget maximization thesis have been influential in stimulating the drive towards privatization in Britain and the U.S.A. But these accounts are strangely silent about why changes in

state agency practices have, come about under 'new right governments'. They apparently attribute the scope of change entirely to 'virtuous' political direction overcoming previously inherent features of bureaucratic behaviour and democratic politics.

By contrast, a radical construction of instrumental models of bureaucracy explains the privatization boom in terms of the primacy of bureau-shaping motivation in the welfare functions of policy-level bureaucrats. Privatization is seen as a development of earlier strategies (such as the separation of control and line agencies, the creation of dual state structures, and automation) by which the class interests of senior bureaucrats have been advanced at the expense of rank and file state workers and service recipients. An examination of divergencies in the internal and social costs of public agency functions explains why legislators and policy-level bureaucrats (especially, in control agencies) push ahead with the 'inappropriate' privatization of public service delivery systems where overall social welfare is reduced.—*Reproduced.*

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RURAL DEVELOPMENT

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AMINUZZAMAN, SALAHUDDIN Md. (Univ. of Dhaka). Design of integrated rural development programmes : Some ideas and issues ; comments by Saleh A. Al-Hathloul and Anis-UR-Rahmaan. International Review of Administrative Sciences, 51(4) 85, p. 311-22.

The basic objective of this article is to suggest ways and means to tackle ticklish problem of rural development in the Third World countries in general and the South and Southeast Asian countries in particular. It discusses in brief the consequences and shortcomings of different strategies adopted in dealing with Integrated Rural Development Programme. The author is of the view, the success of IRD depends on new range of scientific and technical skills, organisational designs, education and training modules. Saleh A. Al-Hathloul and Anis-UR-Rahmaan argued that the assumptions and definition of IRDPs stated in this article need to be reviewed in the context of a number of conceptual dilemmas which are presently confronting the Third World.

AMINUZZAMAN, S. Md. (Univ. of Dar-es-Salaam). Strategies for rural development in countries of Asia-Pacific Region : an overview. Indian Journal of Public Administration, 32(1) Jan.-Mar. 86, p. 65-76.

S. Md. Aminuzzaman, in his paper, "attempts to review some of the dominant strategies and models of rural development in the light of the experiences of the countries in the Asia-Pacific Region". He briefly discusses the strategies, models and approaches which have been worked out during the last two

decades or so, both in conceptual terms as well as from operational angle. The role and approach of some important institutions, such as the World Bank, the UN, USAID and Asian Development Bank, have also been indicated. The author rightly concludes : "An effective rural development strategy is basically the product of a systemic interaction of the components where patterns of asset distribution, organisations and institutions, incentive systems, mode of production and production relationships and selected endogenous and exogenous factors maintain a dynamic equilibrium. However, the success or effectiveness of such strategy would depend not so much on technical inputs and token changes in administrative infrastructure but on conscious and deliberate reforms with total political commitment."—Reproduced from the editorial.

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In a comparative analysis of 15 rural development projects the author finds five problem areas in their administration: project economics; design and location of infrastructure; design of project technical outputs ("software"); support services; and maintenance and management of infrastructures. All but one of the projects reviewed were severely hampered by one or more of these problems. The author suggests that these problem areas are caused by three general patterns: disjunction between project designers and managers', working models of reality in the field; goal conflict among diverse agencies involved; and the simple technical complexity of

the rural development task. The author concludes by noting these three patterns are found throughout developed countries as well as the less developed, but may have more severe consequences in the less developed because of the absence of organizational and social redundancy to catch, correct and circumvent these perhaps unavoidable features of centrally administered, complex projects. Fewer, but more organizationally enriched, projects may do more for rural development than the current pattern where many donors each design many projects, overwhelming at times the organizational capacity of less developed countries.—
Reproduced.

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BOOK NOTES

BALASUBRAMANYAM, V.N. *The economy of India*. London, Weidenfeld and Nicolson, 1984. 241p. Rs. 150.00.

The present book is concerned with India's development problems over the past three decades. The book consists of ten chapters. After brief introduction, Chapter 2 reviews India's population structure, the pattern of livelihood of her teeming millions and the extent of the poverty in the country. Chapter 3 analyses the growth of performance and the structure of India's national product. Chapter 4 highlights on the trends in savings and capital formation in the Indian economy. The structure and performance of India's agricultural sector, including a discussion of the Green Revolution, forms the subject of Chapter 5. Chapter 6 is devoted to a discussion of India's industrialization experience. Chapter 7 discusses the role of private foreign investment and technology imports in the Indian economy. Chapter 8 reviews the role of foreign aid in India's development process. Chapter 9 analyses India's foreign trade with special reference to the export sector. Chapter 10 draws together the main conclusions of the book. There is a six-page bibliography.

CERNY, PHILIP G., ed. *Socialism, the state and public policy in France*, ed. by Philip G. Cerny and Martin A. Schain. London, Frances Pinter, 1985. 298p. £ 17.50.

The book explores main features of French Socialism in power. The book has been organized into three sections. The first section considers the various problem faced by the Socialists and Communists as parties of government both nationally and locally, and analyses two of the most salient issue-areas in policy-making, economic policy and defence policy. The second section looks at social and institutional relationships within the state apparatus, focusing on the 'new' Socialist elite, the Government's relations with the civil service, and the contradictions of the decentralization reforms. The third section considers the changes under the Socialists in the State's relations with major social groups : trade unions, industry, farmers and small business. It is concluded how policy and structural changes have retained certain prior etatiste and corporatist practices and linkages, and discarded others, without, however, successfully establishing new ones to take their place.

COCKLE, PAUL, ed. *Public expenditure policy, 1984-85*. London, Macmillan, 1984. 240p. £ 25.00.

The book is an annual series which explores current fiscal and public expenditure policy. It brings together an analysis of the considerations that went into framing current expenditure plans, programme by programme, and the Budget. It effectively simulates the Government policy-making process in the tax and expenditure field.

The macro-economic constraints and policy initiatives are fully analysed using the HM Treasury Model. The vulnerability of Government plans to economic developments outside its control are examined by simulations of alternative scenarios and the consequences for fiscal policy discussed. The Treasury's own judgement is subjected to critical comment.

The Government expenditure programmes on oil, local authority finance, education and science, health and personal social services, social security, defence, and employment are analysed. The analysis seeks to demonstrate where Government priorities lie. The discussion focuses not only on what has been decided but what might have been done in the various policy fields.

DUA, HANS R. Language planning in India. New Delhi Harnam Publications, 1985. 340 p. Rs. 160.00.

The book deals with language planning theory in general and the major problems of language planning in India in particular. It begins with the discussion of different aspects of language problems. It builds up a systems approach to language planning in terms of language system, social system, and planning system showing how constraints arise from these systems and influence the course of language planning. Its central focus is on the socio-cultural and political dimensions of language planning in relation to such topics as social change, sociolinguistic surveys, corpus language planning and evaluation in language planning. It also explores the problems of formulation and implementation of language policy and planning language use in the domains of education, broadcasting, administration and court of law. It also discusses in brief the language problems of linguistic minorities and development of a translation policy. There is a thirty-five page bibliography at the end of the text.

ESMAN, MILTON J. Local organizations : intermediaries in rural development, by Milton J. Esman and Norman T. Uphoff. Ithaca, Cornell University Press, 1984. 391p. \$ 42.00.

This book presents a systematic assessment of a neglected element in rural development—the role of local organizations. Covering Asia, Africa, and Latin America, it focuses on the tasks and performance of local organizations to determine what features and approaches are likely to be effective under varying conditions for improving the productivity and well being of the rural poor.

The analysis makes use of an extensive statistical analysis of 150 case studies of efforts to establish workable membership organizations in rural areas of developing countries, examining propositions and evidence found in the case and general literature on rural organization. Having identified various 'pathologies' of local organization, they suggest ways of offsetting these weaknesses and offers specific strategies at both community and national levels for making improvements.

The authors maintain that local organizations have too often been overlooked and efforts to work with them poorly informed. They argue that locally based membership organisations, such as cooperatives, farmers' associations, mothers' clubs, health committees, ethnic unions, and tenant leagues represent a third sector, distinguishable from the public and private sectors as conventionally defined. The authors believe these organizations can act as important intermedia-

ries between rural residents and both government agencies and private enterprises. There is a twenty-six page bibliography.

GEHLOT, N.S. Office of the Speaker in India. New Delhi, Deep & Deep, 1985. 211p. Rs. 125.00.

In this book, an attempt has been made to analyse the procedure adopted for the election of the Speaker in the pre-independence Central Legislative Assembly and the eighth Lok Sabha. It compares the 'Indian Procedure of Election' with the procedures adopted by the UK and the USA

Indian Speakers retain party affiliations and the result is that they are not impartial and effective. The Speaker is elected by the majority party without consultation of the opposition, the Speaker has been unable to win the confidence of the opposition. It also contains all materials and developments that have weakened and the position of Speakers both at the centre and in the states.

The author has focused on the future trends associated with the Speakership in India with regard to election, powers and position. Various recommendations and constructive suggestions have been put forward to improve the tarnished image of the Indian Speakers. There is a five-page bibliography.

GHUGE, V.B. Public finance and government debt. Poona, Mehta Publishing House, 1984. 152 p. Rs. 60.00.

The book is concerned with some aspects of public finance and government debt. The book has been organized into eight chapters. Chapter 1 critically examines the views of classical and Kynesian economists including Professor J.K. Galbraith, A.P. Lerner, R.A. Musgrave and others. Chapter 2 is devoted to the public expenditure theory in both partial and general equilibrium settings. Chapter 3 concentrates on the growth trends in the Union and State Governments' Gross expenditures and their composition during the period from 1941 to 1980. Chapter 4 presents various concepts of Government debts, the allocational burdens and benefits, the problems of State over-drafts, servicing and repayment of Union Loans received by the States and the remedies by the Finance Commissions. The issue of Government debt and its impact on wealth and income distribution in India is the subject matter of the fifth chapter. Chapter 6 asks the questions : what is the role of Government debt vis-a-vis other factors in this inflationary spiral ? What are the consequences of price spiral ? Chapter 7 analyses the relation between monetary policy and public debt management in India during 1941 to 1980. The concluding chapter deals with the quantum, types and nature of foreign aid received in India from various countries and international agencies. The allocation, utilisation, conditions associated with the aid, foreign debt burdens, etc., have also been analysed in this chapter. It contains seven-page bibliography.

GOEL, S.L. Public health administration. New Delhi, Sterling, 1984.

The present book concentrates on the nature, scope, role of health care administration and its relationship with socio-economic development. It analyses the challenges of health and health care administration in the context of developing countries with special reference to South-East India. The population policy and the family planning programmes have been examined to bring about the changes in the programmes to make its success time bound.

It also analyses the process of policy-making and planning for health care administration. It discusses the role of different agencies and stages in the formulation of health policy and plan. It also deals with the education and administration of nursing services.

It highlights on the organisational and administrative aspects of health care administration. It examines the role of United Nations System—WHO, UNICEF, etc. Since the health system in a country depends upon the success of primary health care, the author makes a special survey of the primary health care administration. In this book, the newly introduced community Health Workers Schemes has also been examined in light of the International Conference on Primary Health Care, Alma-Ata, USSR (6-12 Sept. 1978). There is an eight-page bibliography.

GUPTA, C.B. Managerial and executive remuneration in India. New Delhi, Allied, 1984. 336p. Rs. 125.00.

The book is an outcome of Ph. D. thesis submitted to University of Delhi. This book represents the first effort to answer the following questions. Do the ceilings affect in any significant way the motivation and performance of corporate management? Have they contributed in every significant way to distributive justice and the creation of an egalitarian society? Is there a conflict between corporate growth and social justice in this regard?

The book consists of ten chapters. Chapter one is introductory, it describes the objectives of the study, the hypotheses to be tested, the research methodology and the sources of data. The second chapter contains a brief survey of previous research in this area. An analysis of the structure and pattern of remuneration is made in the third chapter. In the fourth chapter, basic data relating to managerial and executive personnel are presented. An attempt has been made in the fifth chapter to measure the relationship between remuneration, professional qualifications and experience. The sixth chapter contains an econometric analysis of the relationships between remuneration, corporate size, and profitability. A comparative study of remuneration practices in the transnational corporations and in the Indian enterprises in the drugs and pharmaceutical industry is made in the seventh chapter. Remuneration has been analysed in the context of personal income-tax and inflation in the eighth chapter. In the ninth chapter, the policy and regulatory measures concerning managerial remuneration are appraised against the objectives underlying them. The concluding chapter contains a summary of the main findings of the study and their implications for policy improvements at the macro as well as micro levels. It contains six appendices. There is a twelve-page bibliography at the end of the text.

GUPTA, GOURI S. Budgetary control in electricity undertakings. New Delhi, National, 1984. 187p. Rs. 120.00.

The present book relates to the system of budgetary control in the Delhi Electricity Supply Undertaking, Calcutta Electric Supply Corporation and Ahmedabad Electricity company. The book is based on the research conducted by the author as a part of research thesis for Ph. D. degree of the University of Delhi. The findings of this book are revealing in many ways particularly with respect to the

organisational and procedural aspects of the control system in electricity undertakings. Every chapter concludes with bibliographical references.

INDIAN INSTITUTE OF PUBLIC ADMINISTRATION. CENTRE FOR URBAN STUDIES. Municipal executives in India, ed., by Abhijit Datta. New Delhi, IIPA, 1985. 120p. Rs. 80.00.

In this volume are brought together some of the selected articles published in the past issues of quarterly Journal 'Nagarlok' which critically examine the vexed problem of the executive in the various municipal organisations and suggest alternative arrangements.

The twelve papers selected for this volume discuss the various issues of the municipal executive in the context of: (a) coordinate executive authorities in the municipal corporations, (b) single political executive in the municipalities and (c) democratisation issues in the smaller municipal bodies. It contains four-page bibliography.

KAHLON, A.S. Agricultural marketing and price policies, by A.S. Kahlon and M.V. George. New Delhi, Allied, 1985. 283p. Rs. 75.0.

The present book concentrates on agricultural marking and price policies in India. The book consists of two parts. Part one opens with a treatment of the critical importance of agricultural marketing policies in making the production policy a greater success. The structure of agricultural commodity markets is discussed in detail with a focus on market conduct and performance. The part two deals with agricultural price policies in India and throws light on the exhaustive treatment of inter sectoral terms-of-trade in India, the lessons learnt from agricultural price policy operations during the seventies and the prospects of making the price policy more effective by rationalising market intervention and development oriented marketing policies during the eighties.

KAMAT, A.R. Education and social change in India. Bombay, Somaiya, 1985. 348p. Rs. 135.00.

This book deals with educational advance in India during the post-independence period and tries to relate it to social change with particular reference to Maharashtra.

The book consists of eleven chapters. First chapter is introductory. Second chapter considers the relationship of education and social change, outlines a conceptual framework and illustrates the principles outlined by considering specific sub-periods in the pre-independence British period. Chapters third and fourth outline educational development after independence in India and Maharashtra. Chapter fifth where the critical issues in education are related to their socio-economic and socio-political roots and to the structural changes that have come about or are coming about in them. Chapter sixth considers education in relation to economic change and political change. Chapter seventh considers education and social stratification, the role of education affecting changes in stratification and how it has actually influenced social stratification in India and Maharashtra. Chapter eighth considers women's education and social change: the development and advance in women's education, the expectations and attitudes with respect to the education of girls, education and employment of women, and finally,

social change brought about by the education of women, including the social status of women, and prospects for the future. Chapter ninth considers education change among Scheduled Castes and Scheduled Tribes. A short note on the education of Muslims is also appended. Chapter tenth deals with the nature and extent of cultural-ideological change that has occurred or is occurring, in our society together with changes in values both conceptual and in practice-amongst the present generation of the Indian educated elite. The concluding chapter tries to explore the possible direction of the dynamics of social change in the womb of the future.

MANNING, D.J. *The place of ideology in political life*, by D.J. Manning and T.J. Robinson. London, Croom-Helm, 1985. 128p. £ 17.95.

The book explores the concept 'ideology' in an attempt to take a step towards redressing the balance. Its aim is to consider the intellectual status of ideology by determining the sense in which it constitutes a genuine form of understanding human relationships and the place that understanding has in all political activity regardless of whether or not any particular ideology is to be approved or condemned. It contains four-page bibliography.

NUALLAIN, COLM O, ed *The Presidency of the European Council of Ministers: impact and implications for national governments*, ed. by Colm O. Nuallain in collaboration with Jean-Marc Hoscheit. London, Croom-Helm, 1985. 279p. £19.95.

The book examines the operation of the Presidency and its evolution during the life of the European Community. The purposes of this book are: (1) To document basic information on the organisational and administrative arrangements and procedures which were adopted by the various national bureaucracies in preparing for and managing the Presidency; (2) To determine the views and perceptions of key national officials directly involved in the work associated with the Presidency and, in particular, their suggestions for adaptation and change; (3) To outline the major issues and problems in the adaptation of the various bureaucracies towards the European Economic Community Presidency; (4) To describe the problems encountered by the Commission of the European Community in relation to the term of the Presidency and in relation to national bureaucracies and their administrative traditions; (5) To describe the role of the Secretariat of the Council in the management of the Presidency; (6) Finally, given the intended practical and applied nature of the research, to give possible suggestions for a better and more effective preparation and implementation of the numerous tasks of the Presidency.

PADHI, A.P., ed. *Indian state politics: a case study of Orissa*. Delhi. B.R. Publishing Corporation, 1985. 433p. Rs. 325.00.

This volume is a collection of research-based papers to commemorate the services of Professor Sreeram Chandra Dash, retired Professor of Political Science of Utkal University. In this volume various aspects of the Government and politics of Orissa have been thoroughly analysed. The volume presents a thorough analysis of political scene in Orissa. The main topics of this book are: Formation of Orissa Political process; Nature of Council of Ministers; Election and political development; Role of the Chief Minister; Patterns of coalitional politics; Politics

of defection: Origin and growth of the legislature; Political corruption; Trends of the party system; Regional political parties; Oppositional politics: Urban local bodies; Working of Panchayati Raj; Zila Parishads, Democratic decentralisation, Role of collector; Student protest movement; Caste and class in rural Orissa; Social change; Socio-economic structure, Federal-state relation and problem of regionalism in Orissa politics.

PAGE, EDWARD C. Political authority and bureaucratic power: a comparative analysis. Brighton, Sussex, Spiers, 1985. 192p. £18.95.

This book is concerned with assessing the scope for political action by non-officials within a system in which officials have power. The book asks the following questions: (1) How far are the modern systems of administration in France, Germany, Britain and the United States bureaucratic in the ideal typical sense discussed by Weber? (2) What is the influence of bureaucrats on political decisions and the quality of life in the four countries? (3) To whom are the bureaucrats accountable for their actions?

The book explores the recruitment, training and work of top bureaucrats, examining the relationship between executive and legislative organs of government.

The book consists of eight chapters. After brief introduction chapter 2 looks at how far the job of the administrator can be termed bureaucratic in the sense discussed by Weber: are the administrative systems staffed by career officials with specialist training who can be distinguished in their mode of behaviour from politicians? Chapter 3 explores the same question from the perspective of the structure of administrative organisations: can the bureaucratic systems of the four countries be characterised as a system of organisations with clearly delineated responsibilities and clear hierarchical relationships with other institutions? Chapter 4 explores the role of parliament as a means of exercising control over the administrative apparatus as well as its potential as a training ground for political leadership. Chapter 5 explores more closely the question of the degree to which interest-group activity serves to limit the exercise of authority by the executive. Chapter 6 briefly explores the limitations on the power of officials through collegial forms of decision-making, through the use of advisers and personal staffs by the politician to counter the expertise of permanent officials. It also considers the role of the judiciary in applying the legal norms which almost by definition limit the competence of executive authority in a bureaucratic form. Chapter seven asks the question: To whom are the bureaucrats accountable for their actions? The concluded chapter discusses the value of the Weberian framework for the comparative study of public administration. There is a sixteen-page bibliography.

PANDA, R.K. Agricultural indebtedness and institutional finance. New Delhi, Ashish, 1985. 175p. Rs. 130.00.

The objectives of the present study are: (1) To study the sources of borrowings and the pattern of credit distribution among different categories of farmers of irrigated and non-irrigated regions. (2) To study the nature of utilisation of borrowed funds in different farm sizes of both farm regions. (3) To examine over-dues and chronic overdues position in different farm categories of irrigated and non-irrigated regions. (4) To identify factors associated with the increasing over-

dues among different categories of defaulters both in irrigated and non-irrigated regions.

The study consists of eight chapters. The first chapter is the introductory with objectives and hypotheses of the study. In the second chapter, the conceptual interpretation of the problem of agricultural indebtedness and its development from time to time is presented. The third chapter is devoted to the sampling technique and analytical procedures used with a predescription of agro-economic conditions of the study area—Puri district of Orissa. Chapter four, five, six and seven contain the general characteristics of the economy of sample farms credit supply source and terms of borrowing, credit-use and outstandings and overdues. The concluding chapter concludes the whole work through summary and conclusions. Also contains bibliography.

PANDEY, RAM DARSHAN. Fundamental rights and constitutional amendments. Delhi, Capital Publishing House, 1985. 232p. Rs. 150.00.

This book is based on author's Ph.D. thesis. It is an attempt to enquire into the nature and scope of amending power of the Parliament with regard to fundamental rights enshrined in part 3 of the constitution. The main emphasis has been given on the decisions in Golak Nath's and Keshvananda's cases in order to find out the attitude of the Supreme Court of India towards amendment of fundamental rights. All amendments related to fundamental rights have been discussed in order to examine the reaction and attempt of the Parliament to remove the constraints in the way of socio-economic transformation of the society and further to assert its absolute and unfettered amending powers.

The present book consists of seven chapters. The first chapter deals with the intentions of the framers with regard to the nature and amendability of the fundamental rights. The second chapter analyses the various constitutional amendments having bearing on fundamental rights enacted by the Parliament. The third chapter is devoted to a discussion of the attitude of the Supreme Court in the Shankari Prasad and the Sajjan Singh cases. The fourth chapter is devoted to the study of the Supreme Court in the Golaknath V. the State of India. The fifth chapter analyses the judgement delivered by the Supreme Court in the Keshavanand Bharati case. The sixth chapter analyses Parliaments power to amend the Fundamental rights in the light of both the provision of Article 368 and the judicial decisions and constitutional amendments and main emphasis on the Twenty-fourth and Forty-second amendments. The concluding chapter contains summary and conclusions. There is an eleven-page bibliography.

PANIGRAHI, D.D. Centre-state financial relations in India. Delhi, Vikas, 1985. 242p. Rs. 125.00.

The present book is virtually the reproduction of the author's Ph. D. degree of the Utkal University. The central mission of the book is to make a critical assessment of fiscal federalism in India to find out how far it has fulfilled its postulated task of bringing about a closer economic integration of the country with progressive reduction of inequalities between regions in general and that of Orissa particular. The book comprises seven chapters. Chapter one is introductory. The purpose of the second chapter is to review the fiscal performance of Orissa on the revenue side and to examine the trends in the magnitude and structure of state taxation

with an assessment of the effort of additional taxation put forward by the state and the general problems involved in the exploitation of the sources of revenue. Third chapter is devoted to the state finances in Orissa on the expenditure side. Chapter fourth concentrates on resource transfer from the centre to the states on the recommendations of the Finance Commissions. Chapter fifth highlights on the central resource transfers to states and the discretionary transfer distributed by the Planning Commission and the Central Government, sometimes without any rational criteria. The sixth chapter discusses in detail the impact of federal aid. Seventh chapter contains summary and conclusions. There is a nine-page bibliography.

PRASAD, KAMTA. Planning for poverty alleviation. New Delhi, Agricole Publishing Academy, 1985. 228p. Rs. 150.00.

This present book provides a systematic, comprehensive and pragmatic approach in the alleviation of poverty, facing the nation for a long time. Poverty could not be erased due to meagre allocation of funds, weak delivery system and administrative inefficiency. The author is of the strong view that poverty alleviation is possible within the next ten years if concerted efforts are made in terms of changes in the objectives and strategy of planning and adoption of a set of inter-related policy measures including the system of planning, coordination, implementation and monitoring at the district and block levels.

RAO, D. VASUDEVA. Facets of rural development in India. New Delhi, Ashish, 1985. 162p. Rs. 100.00.

The book discusses the evolution of the concept, rationale and methodology of the growth centre approach to regional development with particular reference to Pochampad Ayacut : a sub-region of Telengana in Andhra Pradesh.

The book contains fifteen chapters under three major headings : concept, employment and farm studies. The first seven chapters deal with regional planning for the development of rural development areas and command areas development under irrigation projects, at micro-level.

The employment aspect in the overall rural development both in the farm and non-farm, is discussed in eighth, ninth and tenth chapters. Chapters eleven, twelve and thirteen highlight on changes in crop pattern, variation in India holding size and the market channels. Some solutions for farmers unrest and the Governments role in extending good extension machinery are the subject matter of the fourteen and fifteen chapters. Bibliographical references are presented at the end of each chapter.

RAY, AMAL. Studies in rural development and administration, by Amal Ray and Vanita Venkatasubbiah. Calcutta, World Press ; 1984. 172p. Rs. 65.00.

The present book presents four papers of India's rural development process with administrative and organisational issues. The first paper provides a critical survey of rural development strategies and organisational approaches. The second and third papers deal with small-farmer development and applied nutrition programmes. The concluding paper seeks to identify the linkages between development politics and organisational behaviour in India's rural

setting. Several suggestions have been made within the constraint of India's political reality to strengthen the grassroots administrative and institutional functioning for effective implementation of the anti-poverty programmes.

ROSE, JACK. The dynamics of urban property development. London, E and F.N. Spon, 1985. 289p. £ 20.00.

The present book deals with the dynamics of urban development and is based on a thesis written for a research degree at the Faculty of Urban and Regional Studies of the University of Reading. The purpose of the book is to examine the social, economic and political forces which have shaped the towns and cities of the UK from the Industrial Revolution to the present time. Each chapter concludes with bibliographical references.

SANKAR, T.L., ed. Leading issues in public enterprise management, ed. by T.L. Sankar, R.K. Mishra and S. Ravishankar. Bombay, Himalaya, 1985. 684p. Rs. 275.00.

The present book identifies and analyses a wide range of issues concerning the management of public enterprises. It consists of six parts. First part deals with the public enterprise philosophy and policy issues. Second part concentrates on operational aspects. Third part highlights on government enterprise interaction. Fourth part deals with planning and management of technology. Part fifth is devoted to human resources development. To promote an understanding of public enterprise environment in the international context, part six deals with international experiences.

SARAN, PARMATMA. The Asian Indian experience in the United States. New Delhi, Vikas, 1985. 131p. Rs. 75.00.

This book investigates the consequences of migration for those Indians, specially, who migrated to the United States after the changes in the immigration laws of the United States in 1965. It deals with their life styles and patterns of adaptation.

The main findings are : (1) Indian immigrants are highly educated group of people and are heavily concentrated in the profession. (2) Their activities centre around Indian friends and organizations. (3) They maintain close contact with family and friends in India and show a great interest in Indian affairs. (4) Generally, there is a great desire to return to India for resettlement. (5) The parent-child relationship is becoming strenuous. (6) Preference is given to Indian food and Indian native languages. (7) They are still religious. (8) They are savings oriented. (9) The sense of Indian identity is very strong. It contains four-page bibliography.

STANISLAUS, M. SEBASTIAN. Farmers response to price changes in a developing economy. New Delhi, Ashish, 1985. 110p. Rs. 85.00.

The objectives of the present study are : (1) To evaluate supply response of farmers of Salem, Coimbatore and Tiruchirappalli districts in Tamil Nadu, i.e., to put to test the hypothesis that Tamil Nadu farmers are price responsive. (2) To develop positive and normative tools for empirical analysis of farmers, decision

behaviour in response to changes in product prices. (3) To draw inferences useful to policy decisions.

The study consists of eight chapters. Chapter one introduces the problem of supply response and makes a brief survey of literature on farmers' supply response. Chapter two analyses the response of output acreage to price change by the use simple ratios and link relatives. Chapter three monthly price quotations are used and quinquennial averages of prices and area in two different periods are related to each other and the ranks of price and area changes from one period to the other are compared to find out the response of area to price changes. Chapter four makes use of various regression models to test the hypothesis of response of area to price changes. Chapter five is a simple version of Marc Nerlove's adjustment lg model as revised by Raj Krishna is used to study farmers' response in Tamil Nadu. Chapter sixth normative analysis to study the likely reactions of farmers to changing price quantity relationships under the assumption optimisation of production subject to constraints is undertaken making use of linear programming techniques and basing on primary data collected from the farmers themselves. Chapter seven mixes both positive and normative analysis, making use of primary data of over 1000 farmers and the secondary data employed in other models. The final chapter summarises the results of various analyses, draws conclusions and makes recommendations. Also contains a selected bibliography.

TRIPATHY, RAM NIRANJAN. Public finance and economic development in India, by Ram Niranjan Tripathy and M. Tripathi (Mrs). Delhi, Mittal, 1985. 326p. Rs. 150.00.

The book is concerned with all the important aspects of the economics of Indian public finances in terms of their bearing on the long term growth of the economy. It is devoted to the role of public expenditure under the impact of planned economic development and the extent to which the investment component of public expenditure has undergone a change compatible with the requirements of a developing economy. It has gone into a detailed study of the role of taxation and is to analyse its role as an instrument of resource mobilization for financing the growing plan expenditure of the public sector and also an attempt has been made to find out whether the use of taxation as an instrument of resource mobilization has produced any adverse effect on savings and investments in the private sector. It has suggested various measures of tax reforms. The performance of the Government enterprise has been assessed and the reasons for their poor performance have been examined and important suggestions have been made to improve their performance. An attempt has been made to analyse the structure of borrowing and its relative importance as an instrument of resource mobilization has been examined. The economics of Indian public debt has been analysed in all its aspects. The relationship between deficit financing and money supply has been analysed and the growth in reserve money and its effect on the multiple creation of credit through the mechanism of the credit multiplier has been examined. It also analyses the relationship between money supply and the behaviour of the general price level by taking into account the rate of growth of national output.

VIDYARTHI, L.P., ed. Research methodology in social science in India, ed. by L.P. Vidyarthi and A.K. Haldar. New Delhi, Today and Tomorrows Printers and Publishers 1985. 246p. Rs. 135.00.

The papers in the present book are drawn from the seminar on the problem of Research methodology in social sciences in India. It was organised at Ranchi with the financial assistance from the UGC, New Delhi.

The papers of this book have been organised into six sections. The first section is devoted to the discussions of the problem of scientific methods in social investigation, logical analysis and research design and throws light on the recent trends in the methods of scientific enquiry in India and problems of data analysis. The second section deals with the problems related to the application of psychological techniques and statistical methods to social research. The third section discusses the various approaches to the study of tribal and folk cultures in India. Various approaches to the study of complex societies and civilization forms the basis of discussion of the fourth section. The fifth section discusses the methodological problems involved in the study of culture through time. The discussion throws some new light on the problems of the relationship between history and anthropology. The concluding section is concerned with research method in action and applied anthropology.

ZAIDI, A. MOIN, ed. Not by a class war : a study of Congress policy on land reforms during the last 100 years. New Delhi, Indian Institute of Applied Political Research, 1985. 176p. Rs. 150.00.

The present book presents a collection of Congress resolutions and other documents pertaining to all aspects of land reforms adopted during the last one hundred years.

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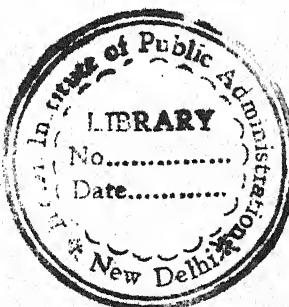
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INDEX AND ABSTRACTS OF ARTICLES

ADMINISTRATIVE CONTROL

GORMLEY, WILLIAM T., Jr. The representation revolution : reforming state regulation through public representation. *Administration and Society*, 18 (2) Aug. 86, p. 179-96.

LEBAS, MICHAEL and JANE WEIGENSTEIN. Management control: the roles of rules, markets and culture. *Journal of Management Studies*, 23 (3) May 86, p. 259-72.

RISO, GERALD R. and WILLIAM L. KENDING (U.S. Deptt. of the Interior). Strengthening federal management controls with less effort. *Public Administration Review*, 46(5) Sept.-Oct. 86, p. 438-46.

This paper reviews a study on how to reduce the paper and costs associated with the implementation of the Federal Managers' Financial Integrity Act of 1982. The Act deals with the federal government's internal control process and has been adopted by several states and some local governments. The Act requires an evaluation of internal controls and corrective action for identified weaknesses. The paper begins with a discussion of management control, proceeds to review key aspects of the Act and the subsequent OMB guidelines and GAO Standards, and discusses the results of the study of the implementation process. Findings include these: (1) in excess of 1.6 million pages of paper were generated in 1984, (2) approximately 5,800 staff years were required for the implementation, and (3) the cost per material weakness reported to the Presi-

dent and Congress found by Act procedures approximated 1 million. Recommendations include: (1) making the process more meaningful to managers by replacing vulnerability assessments with a management planning process and increasing the use of Alternative Internal Control Reviews, (2) concentrating audits on results achieved, not process, and (3) improving overall direction and coordination.—*Reproduced.*

ADMINISTRATIVE DECENTRALISATION

BROWN, M. PAUL (Dalhousie Univ.). Environment Canada and the pursuit of administrative decentralization. *Canadian Public Administration*, 29(2) Summer 86, p. 218-36.

Administrative decentralisation has suddenly become a major concern with respect to the operations of the national government in Canada. The specific catalyst has been a perceived need for greater responsiveness, and a belief that devolution of decision-making power to officials in the field is a way to achieve it. It is nevertheless problematic whether the requisite decentralization can be achieved. For one thing, headquarters-field relationships within the Canadian government reflect a powerful centralist orthodoxy. For another, it is difficult to find the right balance between centralization and decentralization in the delivery of services to the public.

These problems in administrative decentralization have nowhere been etched more clearly than in the case of Environment Canada, a complex, physi-

cally decentralized department established in 1971 to prevent pollution and the degradation of the renewable resource base. It was recognized within Environment Canada at the outset that special initiatives were required to ensure both corporate coordination in the regions and a regional voice in decision-making at the centre. These initiatives took early form as a consensus-seeking regional board of managers, but reached their greatest maturity in an Office of the Regional Director General, a corporate official who sat on the departmental Senior Management Committee and reported directly to the deputy minister. Neither the regional board nor the RDGs fully met their mandate, however, in part because of the complexity of the environmental mission but more so because of the strength of centralist orthodoxy in departmental management structures and processes. As a result, the future of administrative decentralization within this department is now very much in doubt. Environment Canada's experience thus offers one approach to, and a compelling illustration of the difficulties to be overcome in the pursuit of administrative decentralization in Canada.

—Reproduced.

ELCOCK, HOWARD. Decentralization as a tool for social services management. *Local Government Studies*, 12 (4) July-Aug. 86, p. 35-49.

GREGORY, SARAH and JERRY SMITH. Decentralisation now. *Community Development Journal*, 21(2) Apr. 86, p. 101-6.

The present article deals with decentralization in local authorities in England. The first part of this article introduces the background to this policy in both political and administrative terms. The second part examines the relationship between decentralisation, concepts of community and the role of community work. It raises the further dilemma of

whether bringing local government closer to the public implies the incorporation and loss of independence of community organisation.

HUQUE, AHMED SHAFIQUL. Politics and administration in a periurban community in Bangladesh. *Asian Survey*, 26(9) Sept. 86, p. 959-72.

KHAN, MOHAMMAD MOHABBAT. The process of decentralisation in Bangladesh. *Community Development Journal*, 21 (2) Apr. 86, p. 116-25.

The author presents an example of decentralisation in a developing country through the assessment of an agriculture and economic development programme in Bangladesh. He is of the view Upazilla could not achieve goals due to extensive centralized bureaucratic control, financial dependence on the national government and unrepresentative character.

LEMIEUX, VINCENT. Deconcentration and decentralization : a question of terminology ? *Canadian Public Administration*, 29(2) Summer 86, p. 318-24.

PREMDAS, RALPH R. and JEFFREY S. STEEVES. Decentralization and development in Melanesia : Papua New Guinea and the Solomon Islands. *International Review of Administrative Sciences*, 51(2) 85, p. 120-32.

The present article addresses the substantive debate on decentralization as a strategy for promoting democracy and development in Papua New Guinea and the Solomon Islands. The article consists of three parts. Part 1 describes how the countries were colonized and controlled; Part 2 discusses the impact of World War II and the subsequent introduction of councils; and Part 3 addresses the independence period and the demands that were made for decentralization in the face of the new nationalists refusing to share power with the grass-

roots. It is concluded by evaluating authors thesis.

SILLS, PATRICK, DAVID MARSDEN and MARILYN TAYLOR. Decentralisation : current trends and issues. Community Development Journal, 21(2) Apr. 86, p. 84-7.

ADMINISTRATIVE LAW

ARUL, F.V. The application of science and medicine to the administration of law. C.B.I. Bulletin, 20(7) July 86, p. 1-2.

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ADMINISTRATIVE REORGANISATION

BACCOUCHE, N. Administrative reform in Tunisia. International Review of Administrative Sciences, 51 (2) 85, p. ii-iii.

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WILENSKI, PETER (Australian National Univ.). Administrative reform-general principles and the Australian experience. Public Administration, 64 (3) Autumn 86, p. 257-76.

Failure to understand the political nature of administrative reform and to develop a political strategy to overcome resistance lies behind the failure of many reform attempts. The prerequisites of reform include political will, time, re-

sources, an ongoing institution promoting change, and a strategy which concentrates on the implementation stage when resistance is strongest. Such a strategy must use the principal levers of change, including legislation, which directly affect administrative behaviour. In Australia in the 1970s administrative reform proceeded only slowly with the exception of changes in some States and the introduction of a new body of Federal administrative law. A better reform strategy in the past two years has resulted in extensive legislative change at the Federal level including greater ministerial control over certain senior appointments, open public competition for the top one per cent of civil service jobs, affirmative action and industrial democracy. There has thus been a further shift towards a unique Australian model of public administration.—Reproduced.

ADMINISTRATIVE RESPONSIBILITY

CAMPBELL, JAMES E. and GREGORY B. LEWIS. Public support for comparable worth in Georgia. Public Administration Review, 46 (5) Sept.-Oct. 86, p. 432-7.

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BUREAUCRACY

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In Hegel's political theory many important and difficult functions were assigned to government. Because of its recruitment on merit and complex structures it is the bureaucracy outlined in Hegel's theory that must assume the functions of government. Hegel's account of bureaucracy corresponds to seven of Weber's ten criteria. Where they differ is in Hegel's insistence that the bureaucracy has a moral mission that defines its functional one. Commitment to that moral mission, according to Hegel, can be attained only through the continual development of ethical character as recommended by Aristotle and Kant. To meet Hegel's standard of bureaucracy, a government must be organized in a certain way to be functionally effective and efficient, but it must also be profoundly committed to the common good.—*Reproduced*.

MONTGOMERY, JOHN D. (Harvard Univ.). Bureaucratic politics in Southern Africa. *Public Administration Review*, 46(5) Sept.-Oct. 86, p. 407-13.

Bureaucratic politics—defined here as efforts to influence the policies or behaviour of other organizations—represent a small but significant proportion of the activities of managers. This study reviews more than 119 such efforts among 1,800 management events which took place in

nine Southern African countries in August 1984. Unlike the large-scale case studies of bureaucratic politics which provide much of the information available on the subject to American students of organisation theory, these mini-cases permit the analyst to identify 'common' or 'ordinary' issues of bureaucratic politics and to study and compare the effectiveness of tactics followed by the players.
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REHFUSS, JOHN A. (California State Univ. Sacramento). A representative bureaucracy ? Women and minority executives in California career service. *Public Administration Review*, 46(5) Sept.-Oct. 86, p. 454-60.

This article adds information to the discussion about bureaucratic representativeness. Focusing on the highest ranking civil servants, the data are from personal interviews with members of the California Career Executive Assignment (CEA) system, equivalent in rank to the Federal Senior Executive Service (SES). Emphasis is on (1) comparisons of higher civil servant representativeness between the SES, CEA, and states in general; (2) differences between women and minority CEA members and their male and non-minority CEA colleagues; and (3) how CEA women and minorities view their management roles. These roles raise again the question of whether 'passive' representation of women and minorities leads to 'active' representation of their group interests. No conclusions are possible, but the responses suggest that

women and minorities hold 'managerial' perspectives similar to nonminority males. These ideologies may work against direct representation of group interests.—Reproduced.

SATYA DEVA. Bureaucracy and development. *Economic and Political Weekly*, 21(48) 29 Nov. 86, p. M149-55.

The theory of bureaucracy suffers from contradictions and has reached an impasse.

Weber's contribution lies, not in discovering the characteristics of bureaucracy, since these were mentioned by Kautilya and Hegel before him, but in legitimising it, in the face of Marx's criticism, on the ground of its rationality, indicated chiefly by its use of specialised knowledge. However, he confuses between specialisation of function and specialisation of knowledge, and fails to realise the significance of the fact that generalist administrators are given higher status and emoluments than specialists. He also tries to ignore the fact that bureaucratisation involves exploitation and alienation, which interfere with the utilisation and growth of science and technology.

In contemporary India, the socialisation of administrators in the family, the university and the organisation tends to make them psychopathic.

The public bureaucracy provides support to the ruling class politically as well as economically : its expansion helps to create effective demand for durable consumer goods produced by the monopoly and oligopoly sector.

The bureaucratisation of education results in universities which are hollow shells, without the kernel of scholarship. They only help to maintain and legitimise the existing order, not to induce change.

Industrial organisations also do not support research and development; they

deepen national dependency. Bureaucratization mainly fulfils private interests through the exploitation of the vast majority.—*Reproduced.*

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The objective of this article is to determine whether there are any Japanese public management practices that the government of Canada might emulate. The article discusses the career paths of Japanese senior public servants and the functions of Japanese central agencies. Recruitment of the "best and brightest" by competitive examinations, life time employment within one department, a variety of "organizational learning" assignments for younger senior public servants, and bottom-up decision-making all combine to produce a senior public service of the highest calibre. The Japanese have controlled the growth of government by committing themselves to strict limits on the growth of spending, bureaucratic personnel and new organizational units. A central agency programme evaluation unit and ongoing administrative reform commissions are evidence of a serious commitment to programme evaluation. It is suggested that authors attempt to emulate the Japanese by rotating senior officials less frequently so they

can develop greater expertise within specific department, by adopting firmer limits on bureaucratic growth and by strengthening central agencies programme evaluation capabilities.—*Reproduced*.

KALIMUTHU, P. (Pre-Examination Training Centre, Madras). Bureaucratic positions and persons: a study of the promotees in the IAS cadre of Tamil Nadu. *Indian Journal of Political Studies*, (10) Dec. 86, p. 51-60.

The article is concerned with the social, educational and career backgrounds of the promotees in the IAS cadre of Tamil Nadu. The article reveals that they are males and Hindus. The occupation of a majority is agriculture and belong to the backward communities and scheduled castes. As regards educational qualifications they are either graduates or with higher qualifications. They are of the view that the IAS is more important than the other two all-India services. They have positive orientation towards democracy, equality, secularism and socialism.

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—Reproduced.

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Contents : Genesis and the growth of distance education, by K.G. Deshmukh; Some thoughts on the concepts and forms of distance education, by Malcolm S. Adiseshiah; Distance education—an overview, by Gunvant B. Shah; The status of correspondence courses in India, by Saraswati Balasubramaniam; Andhra Pradesh Open University—some reflections, by C. Narayana Reddy; Management of distance education, by Joginder Kaushal; Organisation and management of distance education : the 'delivery system', by D.P. Verma ; Distance education, backward classes and the new social order, by Hem Lata Talesra; Approaches to course development in distance education, by N. Jose Chander; Designing the instructional system for the Open University—perspective, by M.B. Menon and Vibha Joshi; Teaching of mathematics in distance education, by J.N. Kapur; Teaching of English through correspondence, by Inayat Khan; Distance education systems of the future, by D.K. Sharma; Student support services for distance education, by Sneha M. Joshi; Counselling in the context of distance education, by Gautam Banerjee; Conventional and modern media in distance education, by Anupama Shah; Media in distance education: need for an integrated approach, by Anil Pathak; Educational technology in distance education, by Vasant D. Bhat; Role of satellites in the promotion of distance education, by T.V. Pavate; Role of Audiovisual aids in distance education, by R. Amritavalli; Effective pupil evaluation in distance learning systems—conceptus and considerations, by Arun K.

Gupta and Renu Arun; Evaluation methodology in distance education system—a practical approach, by N.L. Mishra; Financing distance education, by J.L. Azad; Economics of higher education : current trends and new priorities, by S.M. Israney and K.K. Balachander; Finance of distance education at university level, by P.K. Sahoo; Work ethics for distance education by Dawoodibhai A. Ghanchi.

EDUCATION—FINANCE

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SPECIAL number on education policy and implementation. *Indian Journal of Public Administration*, 32(3) July-Sept. 86, p. 435-77.

Contents : New national policy on education, by Rajiv Gandhi; Education policy for India, by K.C. Pant; New education policy, by P.V. Narasimha Rao; Strategy for change, by Kireet Joshi; Selected issues for implementing new education policy, by Brahm Prakash and Yash Aggarwal; Making of twentyfirst

century Indian, by Malati J. Shendge; Education for developing social capabilities, by G.D. Sharma and Shakti R. Ahmed; Implementation of the new education policy—1986, by J. Veera Raghwavan, Some aspects of planning in education, its pedagogical dimensions, by T.V. Kunnumkal; Planning and management at the institutional level : effective monitoring of education system, by Nitish De; Educational finance in India; Progress, problems and perspectives, by J.L. Azad; Educational finance in India, by Jandhyala B.G. Tilak; New education policy and the tribal people, by B.D. Sharma; Adult education in India : programme of action, by Inder Prabha Sharma; Role of the media in distance teaching, by G. Ram Reddy; National testing service, by Amrik Singh; Training of IES, by R.P. Singh ; University objectives in changing world, by O.N. Chaturvedi; Power structure in India's university system : reflections of an insider, by Iqbal Narain; Recruitment of teachers : problems and remedies, by Harbans Pathak; Training of teachers and the new education policy, by A.K. Jalaluddin; Assessment of performance in education, by Chitra Naik; Private enterprise in education : a study of the social background of students in private vis-a-vis government colleges, by Ambarao T. Uplaconker; Financial management issues in education in Seventh Plan, by C.B. Padmanabham ; Application of social psychology to classroom life, by Vimala Veeraraghavan ; Implementation of education policy: a critique on sex-based disparity, by R.N. Thakur.

Dedicated to the theme of "Education Policy and Implementation", this year's special number of the Indian Journal of Public Administration opens with speeches of the Prime Minister, Shri Rajiv Gandhi, and Shri K.C. Pant and Shri P.V. Narasimha Rao, delivered at distinguished public forums and which individually and collectively help to depict the texture and the contours of as

well as the thinking and the vision that pervade the present effort to remodel the education system for future. The pronouncements of the Prime Minister, expounding the rationale and parameters of the education policy, delineate scenario of hopes and expectations, genuine fears and misgivings, the quantum of effort and the nature of commitment called for at different levels. The integrated nature of education policy and interweaving of relationships, required to accomplish the desired goals, find authentic expression. The official version, facilitates to inform the people in general as well as the concerned parties about the new vistas of education policy.

Kireet Joshi briefly, but succinctly, analyses the assumption behind the national policy and spells out the ideas embodying 'the strategy of change' as envisioned in the document on programme of Action that followed the National Policy on Education. Since a policy paper is no more than a pious statement of intentions, it has to be backed up by action arranged in a logical and well-conceived sequence, for the seemingly slumbering beast of non-implementation has devoured many a policy papers and keeps lurking around greedily for prey when a laudable cause by its very charm is prone to create an atmosphere of euphoria and complacency. However, a commendable feature of the present policy pronouncement is that it has been quickly followed up after a wide-ranging debate and consultation with a programme of Action to realise the objectives of the new policy. Continuing vigilance and self-assessment can be the only safeguard of any meaningful action programme.

Brahm Prakash and Yash Aggarwal, therefore, analyse what they call the 'selected issues for implementation of NPE' focussing on some critical areas, like enrolment in schools, proportion of boys-

girls and the ratio of teacher and students in schools, measures necessary to stem further deterioration of quality of education, etc. Certainly, these are crucial areas which require greater understanding, initiative, drive and sustained effort. As a matter of fact, it is necessary for knowledgeable persons and experts to locate more of such key issues and operational points in different areas for the new education policy will manifest itself in an immense number of projects, programmes, schemes, agencies, institutions, and so on.

The serious malaise which afflicts our education systems as deep-rooted and pervasive. The historical process and forces governing it as well as the nature of society have had their own impact, for both good and bad. Malati J. Shendge takes a broad sweep, critically examines some of the basic premises and pleads for reviving single-teacher institution in villages and remote areas. Her suggestions may have considerable merit in the context of the need for universalisation of primary education which is seriously constrained by paucity of resources. She has chosen a rather futuristic title, i.e., 'Making of the Twentyfirst Century Indian', indicative of the thrust of her argument. But it is necessary to draw lessons from the previous experience of single-teacher schools in differing circumstances and see how it can be more satisfying in future.

Efforts in the field of education have to be viewed in the overall context of investments in developing social capabilities. G.D. Sharma and Shakti R. Ahmed, therefore, examine the approach of the new policy and programme from the angle of contents, processes and structures that comprise an education system. They rightly underscore the need for evolving a cycle of planning, implementation, monitoring, review and feedback in order to make best use of our scarce resources. But it is easily said,

readily conceded, promptly forgotten and seldom done. The keen awareness of the elements of administrative performance has to permeate the policy-makers as well as the field staff if result-mindedness is to have any meaning. This has to be not in terms of the broad expression of aspirations but must be backed by meticulous and imaginative striving.

J. Veera Raghavan spells out the important facets of the operationalisation and implementation of the new policy, including the organisational structure as well as the specifics in relation to different aspects of programmatic effort as visualised by the policy-makers and the Ministry. In a perceptive and analytical manner, he tries to explore the complexity of issues and the cobweb of relations which an adequate understanding and consequently successful implementation strategy or programme of education policy will encounter. Veera Raghavan's presentation must receive wider consideration of individuals and authorities in the field.

The new policy rightly aims at reshaping the role of education as being both developmental and integrative. This poses a major challenge regarding re-orientation of teachers—the tools of realising the objectives of the new policy. T.V. Kunnunkal, therefore, discusses the pedagogical dimensions of planning in this regard. The issues that he has raised are important not only from the viewpoint of enhancing capability of system but also of its credibility and ethics as well as of its dignity and acceptability. Accountability, as a concept, is not irrelevant in the realm of education.

For any time-bound programme, monitoring and evaluation are most essential for obtaining optimum results from investment of precious resources, for which management techniques come handy. But application of these techniques in educational institutions has not

been thought of seriously despite periodical lip homage for obvious reasons. The role of managerial techniques is seldom appreciated. The behavioural inputs are difficult to measure. However, Nitish De has ventured to develop an insightful package for this purpose which merits careful attention and examination.

The present number carries three articles on the financial aspects of education in the country. J.L. Azad, C.B. Padmanabhan and J.B.G. Tilak, between them span the broader aspects of financing education and management issues that will have to be tackled during the Seventh Plan. The financing of education bristles with problems and complexities. It is not the financial allotment for the totality of education which alone is of paramount importance. Allocation of resources within the system at different levels and different purposes from the angle of purposive and integrated development of education runs very often into difficulties due to all kinds of pulls and pressures. The mobilisation of resources from all possible sources for education is hardly resorted to as it means more effort and at times political constraints. Priorities are not either worked out or followed. Financing of education has also regional, local and Union-States implications. But it is self-evident that a sound system of financing of education, imaginatively designed, will have to be a continuing process if the implementation of the policy is to proceed without hesitations and halts, fits and starts.

It has been generally accepted that illiteracy and lack of opportunities for education are fundamental reasons of backwardness of a people or a group of people. Therefore, the new policy visualises education as a key factor to bring about equality amidst plethora of imbalances. Tribals and women are perhaps the worst affected sections of our population from the angles of equality

and equity in education. B.D. Sharma, with his wide experience and empathy for the tribal population, focuses on the specific problems of tribals in this area which need to be solved with meticulous care if education, both as the essential ingredient of as well as tool of tribal development, has to fructify and serve its purpose. This is a social imperative, which the society can ignore at its peril. Allied, though slightly different in nature, is the problem of arranging for the education of Scheduled Castes in a way that the benefits flow to the needy, while the prevailing distinctions do not get perpetuated. R.N. Thakur examines the level of male-female disparity that has existed and still persists regarding opportunities for education. As is obvious, the implementation strategies will have to be made very flexible, more particularly for the tribals, so that necessary adaptations according to local requirements may be possible to meet varying needs. Similarly, the problems of women education will also require both perception and commitment, which have not been abundant so far. Indeed, it would be a very challenging tasks.

Another area requiring a realistic treatment and a fresh approach is that of adult education. Inder Prabha Sharma discusses weaknesses of the existing national programme of adult education and examines the needs of the programme in the light of the new education policy. Adult education has had a chequered history and has had its ups and downs in our country. Very often, the approach has been publicity-oriented, being centred on number and targets. Even the implications of the changing nuances of the meaning of the concept of adult education have been rarely explained or understood. It is an area where, with governmental support, voluntary agencies can play an effective role. But it either becomes a refuge for deception or gets politicalised. There is need for rethinking as to how the movement of adult educa-

tion can be guided and monitored to achieve the desired results, as an instrument of social awareness in democracy.

We have four articles mainly relating to problems in the area of higher education, which is so important for a developing nation to maintain its place in a rapidly changing and intensely competitive, if not ruthless, international community. Iqbal Narain provides a useful and first-hand account and analysis regarding the dynamics of actual functioning of the university system. The reflections on power structure in India's university system by an 'insider' bring out the issues like the dichotomy between authority and responsibility, unionisation at levels in the campus, the academic policies, role of political parties, power-sharing, institutional structures, etc., which deserve thoughtful consideration and corrective action as otherwise they are sliding down the hill of parochialism, wastefulness and non-performance. Here, one is also faced with the question as to how seriously we take reports about Universities, Central or State, righteously announced, painstakingly made though ponderously submitted but promptly consigned to the limbo of oblivion.

In his contribution, O.N. Chaturvedi focuses on objectives of a university in the present environment of changing world and suggests suitable modifications in the existing set of objectives. He also identifies some of the pathological features, raises questions of standards of conduct as well as the quality of staff and thereafter sums up the six objectives which he feels will help to meet the situation. Every country and every age tries to work out its own works idea of a university. With increasing democratisation of our political life, it becomes essential that the privilege of this exercise become more broad, if education, as the road to knowledge and hence power, is not to remain the prerogative of the elite.

G. Ram Reddy introduces us to the horizons and possibilities of the universalisation of educational opportunities through the use of modern media as is being attempted in open universities in some countries. After Andhra Pradesh, many State Governments are exploring the possibility of establishing open universities. The Union Government has already set up one with a wide mandate and wider possibilities. In his article on 'the role of media in distance teaching,' Ram Reddy outlines the main features of an open university, describes the media which technology has made available and discusses the criteria which ought to determine our choice. The technique of distance education has equally vital implications for school or primary education. But it is important to recognise that it requires a lot of preparatory work. Unfortunately, it is treated by peers in the comparable traditional areas as something 'secondary' or 'inferior'. This psychology then obviously percolates to the people who do not want to be fobbed off with 'inferior stuff' when their children have to face the challenges of the next century. This is a dilemma which has to be honestly resolved.

The decline in quality of education, particularly of higher education, is a common lament and is generally true. Amrik Singh's main concern is the maintenance of standard and quality in education in the existing university systems. He proposes creation of a 'National Testing Service' to ensure rigorous maintenance of quality, lack of which is seriously corroding the credibility of our universities today. It will also impart training about conduct of exams, setting of papers, evaluation of answer books, etc. In the light of the task of the new education policy, Amrik Singh, with his long experience of university education, opines that there is no other alternative. Apart from the usual talk of the desirability of innovation, differential approaches, experimentation and above

all the much prized autonomy of universities, one hopes the system does not create 'two worlds' one looked upon as superior to the other, in an already fragmented and privileged educational system. Moreover, the agency for testing and its working are such as do not detract from the responsibility and effort of the normal testing or examining authorities, and, in the long run, inspire confidence among the people. The claims of equality with democratic aspirations for availability of equal opportunities, and not only access, can only be reconciled if there is clarity of thought and integrity in action.

Setting up of a separate cadre of educational administrators as an all-India service in the take of the recommendations of the State Reorganisation Commission (SRC) was tried in the country a few times earlier. It is also known that the Indian Education Service of the former political dispensation of the British was wound up due to a variety of reasons. Need for such a cadre has surfaced again in the context of the new education policy. A fairly indepth study taking into account the past experience and misgivings will have to be done. R. P. Singh, therefore, discusses some of the important factors that should weigh in the training of the new cadre and the problems that are likely to be encountered in their career management. The problems of training and career management do require an imaginative approach, if frustrations later on as well as antagonism of many vested agencies in the present have to be avoided. A superior cadre will also mean higher responsibilities and greater obligations. We cannot be oblivious of this obvious fact. The I.E.S. *ipso facto* will not do the magic trick as regards the qualitative transformation of the total academic scene.

In another article on training, A.K. Jalaluddin disusses the training needs of teachers in the context of the new

education policy. Here, again, we have had a number of experiments as regards teachers' training at different levels and of different categories. Nomenclatures of degrees and diplomas have changed. New methodologies have been tried to raise standards. New training institutions have been set up over the years. Even efforts and organisational arrangements at regional levels have been mounted. But, somehow, both the quantitative coverage as well as the qualitative impact are wanting. Training has hardly been able to instil the much needed motivation for work as well as for self-development. Research to reinforce training has been initiated but still there is hardly any noticeable improvement. The role of apex institutions—like State Institutes of Education, NIEPA and especially NCERT—becomes, therefore, very important and has to be critically assessed as regards their previous record and future capabilities.

Assessment of teaching-learning performance in schools is very important in the moulding of future generations. In the light of new education policy, Chitra Naik reflects on norms and criteria and approach and strategy for evolving a sound system of assessment. It is a difficult area of psychological complexity as well as of behavioural insights and of managerial perspectives. Chitra Naik has analysed the issues not only with incisiveness and enthusiasm but also in the wider societal context. The depth and orientation of her analysis merit attention of our policy-makers as well as of educational administrators and pedagogues.

The training of teachers and assessment of performance are inextricably linked with the quality of recruitment and the scientific methodology employed for the purpose. Harbans Pathak raises a few questions in this area which are concerned with not only recruitment of teachers at junior levels but also colleges

and universities. Some basic elements and requirements of propriety will be common, though the approach and areas of selection will have to be different. Unfortunately, this field also has not been beyond controversy and criticism. Parochial considerations and patronage very often reign supreme. Even corruption is alleged. Whatever the reasons, people have begun to believe that even in the sacrosanct academic campus, fairness, merit and integrity are, at a discount. One may not fully agree with his rather critical assessment that "the current method of recruitment of teachers in this country puts the premium on ignorance, apathy, factionalism, spuriousness and inertia. His learning is a foil to originality, a substitute for knowledge. He wraps himself up in his web and prefers generalities and sees only the glimmering shadows of ideas reflected from the minds of the other." But the matter is vital to any attempt at educational reform and for enhancing the credibility of the system and, therefore, needs more thought and continuing consideration.

The issue includes two articles on comparatively restricted but significant and interesting themes related to education. In the first one, Ambarao T. Uplanoiker, in his empirical study (conducted in Gulbarga city on 1300 pre-university students), probes the difference in the character and outlook (whether sectarian or egalitarian) of students coming out of institutions managed by private bodies and government. This has obviously deeper implications for society and the problem, therefore, requires further exploration. Vimala Veera Raghavan discusses the application of social psychology to classrooms. The article assumes significance when we want the formal structures of education to be liberalised and increasing interactive approach in classroom to be promoted so that the teacher is able to

contribute his best to the taught and the taught can, to the maximum extent possible, be not only a passive recipient of but active participant in the learning/teaching experience.—*Reproduced from the editorial.*

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The planned investment by the Indian government in modern energy forms, i.e., electricity, petroleum and coal, is massive at 30 per cent of the total outlay of the Seventh Five-Year Plan (1985-90), and the largest of any sector. But the traditional forms of energy, on which the poor eighty per cent of the population depend almost entirely, get virtually nothing from the Seventh Plan outlay. Clearly, the Indian state accords the very highest priority to a continuation of the rapid growth of the modern energy sector

achieved during the first half of the present decade, whose benefits today accrue largely to the top 20 per cent of the population via modern industry, transport and other infrastructure serviced by modern energy forms. However, the Indian State has yet to spell out the concrete measures and instruments required for solving the many problems that beset the modern energy sector, massive investment alone will not be sufficient.—*Reproduced.*

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GOVERNMENT ENTERPRISE— FINANCE

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Central and State government enterprises are in a financial mess. The main reasons responsible for poor performance in generating savings are: (1) Although the share of public sector in NDP has been consistently rising, public sector saving has not been increasing *pari passu* and has declined sharply after mid-sixties. (2) The poor performance of Central Government in generating savings is largely due to the falling retained profits and dividend of departmental enterprises and increasing expenditure on subsidies. (3) The negative savings of governments non-financial enterprises stand in sharp contrast to the consistently positive savings of its financial enterprises. The difference in saving performance is due to the different set of problems faced two types of enterprises. (4) State government enterprises have been facing recurring losses for many years and have failed to earn enough even for paying the heavily subsidised rates of interest on their block capital—*Reproduced*.

RUBIN, BARNETT R. Financing gross capital formation in Indian public sectors: a quantitative model. *Economic and Political Weekly*, 21(44 and 45) 1-8 Nov. 86, p. 1943-50.

The model presented in this paper shows that, in recovering from the recess-

sion of the mid-sixties, the Indian state changed its methods of mobilising resources. There was earlier an ongoing shift of savings into the organised sectors (private, corporate and especially the public sector), with a quickly increasing mobilisation of savings through taxation. Afterwards the public sector relied increasingly on an expanded, nationalised banking system to mobilise household sector saving. The rising political pressures of populism and broader participation prevented the government from rising, or even constant, proportions of the new revenues it mobilised mainly through indirect taxes. The use of public sector enterprises as source of patronage politicised management and made them a drag on the public sector finances as a whole.

The limit of immediate gains through improving the financial infrastructure has now been reached and the international circumstances too are less favourable. The leadership can, therefore, no longer escape making difficult political choices if it wishes to strengthen the public sector. More efficiency in the public sector means, ultimately, an attack on one of the sources of Congress Party corruption and patronage. The easier alternative, inflation, whether produced by deficit financing or administered price rises, comports the risk of popular unrest. The ultimate political out of failing to mobilise the resources, means, if not stagnation, at least a continuation of a slow growth path that gives little hope of satisfying the aspirations of either the consumption-oriented middle class or the subsistence-oriented masses—*Reproduced*.

GOVERNMENT ENTERPRISE— SERVICE RATING

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Tracing the links between managerial performance and performance indicators reveals the limited quality of information provided by those indicators. There are two reasons. First, aggregate indices in their composition and assumption provide only a starting point for analysis and evaluation. Second, the political context inhibits publication of informative indicators of the kind which a competent organization might use for internal purposes. Part of the problem resides in misapplication of a private sector analogy. It concludes that both understanding of the nature of managerial performance in nationalized industries and conditions for working towards a more appropriate evaluation have been largely lacking in the public forum.

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GOVERNMENT ENTERPRISE, SALE OF

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This paper surveys and analyzes the economic literature on 'privatization' policies, restricting coverage to policies designed to improve the operating efficiency of public sector enterprises through increased exposure to competitive market forces. These include asset sales, liberalization (or deregulation) and franchising. The objectives, incentives and constraints of public and private enterprises are examined, and evidence on their comparative performance is analyzed. Public sector revenue effects from asset sale are also explored. On the basis of these considerations, the paper concludes that liberalization is an important ingredient in any policy package designed to improve the operating efficiency of public sector enterprises.

Asset sale may enhance the beneficial impact of deregulation but asset sale in the absence of deregulation is unlikely to improve efficiency, and may introduce additional market distortions. Franchising is seen as an appropriate mechanism for privatization when the market is inherently monopolistic and when the government desires to retain control over output and or price.—Reproduced.

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The intent of this paper is to create a better understanding of the central role of health policy issues in India in the broader social context. It is meant to show that problems of population explosion and communicable and non-communicable diseases cause health despoliation which, in turn, makes the nation socially backward. The paper seeks to present the case for more concerted action on health issues to those dealing with health policy matters. The objective has been to show that significant improvement in the health of our people cannot be brought about unless we achieve complete success in our efforts for the establishment of the 'small family norm' and in containing the growth of population within the planned parameters.

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Of all the levels of the state or government in Canada, the local one is the most often subject to structural

change or reorganization. The processes by which that change occurs—or by which it is postponed or avoided—are the focus of this article. In particular, the consequences of choosing one process of change rather than another are explored. After developing framework to define and explore the processes of change, the article proceeds to analyze 81 instances between 1953 and 1983 in which reorganization of local government in Canada either actually occurred or was merely proposed. —Reproduced.

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current literature concentrates too narrowly on officer-councillor relationships and invariably emphasizes the total dominance of an officer-councillor elite. Our new approach identifies six possible arenas of policy influence within local authorities (of which the officer-councillor elite is just one) and emphasizes the dynamics of intra-organizational politics inside local authorities.—*Reproduced.*

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democracy: some thoughts, by R.R. Diwakar; Parliamentary democracy: right means to achieve ends, by K.K. Shah; Author and guide of parliamentary democracy in India, by Dinesh Singh; Nehru and parliamentary democracy, by Renuka Ray; Nehru's vision of parliamentary democracy, by A.N. Das; Nehru and working of democracy, by Ansar Kidwai; Nehru and secular democracy, by Frank Anthony; Nehru and parliamentary democracy, by Bhishma Narain Singh; Nehru and democracy, by Tara Ali Baig; Nehru and Parliamentary democracy, by Biju Patnaik; Nehru and democracy at the grassroots level, by Narain Chand Parashar; Jawaharlal Nehru: the democrat, by Gopal Singh; Nehru as a democrat, by Rasheeduddin Khan; A perfect democrat and an ardent socialist, by Uma Shankar Dikshit; Democratic thinker and a charming parliamentarian, by N.G. Ranga; Nehru and the constitution-making, by L.P.S. Srivastava; Nehru and parliament, by Karan Singh; Nehru's role in shaping the parliament, by B.R. Nanda; Nehru and presiding officer, by S.L. Shakdher; the Nehru era in Parliament: some re-collections, by P.N. Krishna Mani; Nehru as I saw, by M.S. Gurupadswamy; Nehru, some reminiscences, by Darbara Singh; As the leader of the Lok Sabha, by P. Gangadeb; Nehru and the Rajya Sabha, by Pranab Mukherjee; Nehru and the opposition, by Krishna Mehta; Jawahar Lal Nehru as a parliamentarian, by Sushila Rohatgi; Nehru from the press gallery, by J.P. Chaturvedi.

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PENSIONS, INDUSTRIAL

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KAMTA PRASAD (IIPA, New Delhi). Planning for rural poverty in India—experience and lessons. Social Change, 16(2&3) June Sept. 86, p. 68-75.

The long experience that India has acquired in dealing with the problem of poverty in rural areas is so rich and varied as well as unique that it is quite rewarding to examine it specially for deriving lessons for the future. This is what has been attempted in this paper. It makes a critical appraisal of various policies adopted for this purpose like the trickle-down strategy, land redistribution, beneficiary oriented programmes for the poor such as the IRDP, NREP, RLEGP, etc. It draws attention to their strategic deficiencies and gives suggestions for

improvement. It makes a case for a sizeable step-up in financial outlay for poverty alleviation programmes and considerable strengthening of the delivery system. This would imply assigning top priority to poverty alleviation in the real sense of the term. The paper also shows how this would be possible without reducing growth which is necessary for reducing poverty. It pleads for adoption of a suitable rehabilitation policy and integration of beneficiary oriented programmes with those of area development; dwells upon the relative role of agriculture and industries and makes a case for faster growth of rural industries and support services. The paper expresses itself against the continuance of the uniform approach in different parts of the country because wide variations in techno-economic and socio-economic conditions and makes a case for a more flexible or a cafeteria approach whereby the blocks are given not a fixed menu of schemes but a menu of their choice out of the available national or State schemes. Incidentally, this would also provide a real test of the popularity of different schemes and create an environment for their improvement. The overall conclusion that emerges is that it is possible to alleviate poverty in the next few years if concerted efforts are made in terms of changes in the objectives and strategy of planning and adoption of a set of inter-related policy measures of the type suggested in the paper—*Reproduced.*

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PADMAJA PAL, S.R. CHAKRAVARTY and N. BHATTACHARYA. Poverty in

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REDDY, J. RAMADAS. Why poverty continues? *Yojana*, 30(22) 1 Dec. 86, p. 20-1.

REDDY, M. GOPINATH and C. JOS. THOMAS (ISEC, Bangalore). Administrative coordination: is it antidote to the problem of rural poverty? *Indian Journal of Political Studies*, 10 Dec. 86, p. 68-73.

The purpose of this paper is to look into some of the administrative and organizational inadequacies in the implementation of the Integrated Rural Development Programme in the background of existing politico-economic structure. It concentrates on administrative issues like the problem of coordination and ineffective delivery system among the multiple agency services. There is an urgent need for coordination among the various multi-agencies so that anti-poverty programmes could deliver the good.

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SHOURIE, ARUN. A code for the press. Seminar, (327) Nov. 86, p. 37-9.

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PRINTING INDUSTRY

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PROJECT MANAGEMENT

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PUBLIC ADMINISTRATION

CULLEN, R.B. The Victorian Senior Executive Service : a performance based approach to the management of senior managers. *Australian Journal of Public Administration*, 45(1) Mar. 86, p. 60-73.

HUNTER, RODGER (Univ. of Victoria). The private sector, the public sector and the laws of nature. *Canadian Public Administration*, 29(2) Summer 86, p. 197-217.

The author analyses differences between the private and public sectors by assessing their compliance with several laws and principles considered to governed organisms and organizations in nature. Those laws and principles involve : niche overlap; types of competition; natural selection and survival of the fittest; symbiotic relationships; and maturation of eco-systems. Each biological principle is first described in layman's terms. Subsequently the ways in which the public and private sectors relate to and comply with the principles are compared and discussed. Although both sectors are found to contravene nature's laws, the public sector is found to be a frequent violator. The implications of this lack of compliance to individuals in the fields of public administration and management science are discussed. The author suggests that an

understanding of biological laws is of considerable value to those attempting to explain differences between the private and public sectors as well as to public administrators in general.—*Reproduced.*

OLIVER, J.D. Communication : a crucial factor in public administration. SAIPA, 21(2) June 86, p. 77-87.

The present article seeks to answer the following questions : what is communication ? How is it relevant for the public administrator ? In what contexts is communication significant for the public servant ? How can the effectiveness of communication be improved in these contexts ? What is adequate communication important ? Why more so today ? What significance, with reference to communication, does the new constitutional dispensation have for the public servant ?

QUERMONNE, JEAN-LOUIS (Foundation Nationale des Sciences Politiques, Paris) and LUC ROUBAN (Université de Rennes, Paris). French public administration and policy evaluation : the quest for accountability. *Public Administration Review*, 46(5) Sept.-Oct. 86, p. 397-406.

Recent evolution of the French administrative system has received a question which has been present since the beginning of the Fifth Republic, that of its political accountability. The growing needs for managers to legitimate their choices in an era of scarcity as well as the increasing pressure of public opinion have provided impetus for re-examining policy evaluation procedures. In the French political-administrative interface, analytical capacities are used much less than in the United States. The reasons for this state of policy evaluation can be surmised to lie in the cultural traditions, the political process with little resort to information-based consensus, and the

administrative system based on legalistic and introverted patterns. When reviewed within this context, the reforms undertaken thus far may have little impact on the quality of public programmes. These limited changes failed to address several of the larger administrative and political issues concerning the decision-making process.—*Reproduced.*

PUBLIC ADMINISTRATION— STUDY AND TEACHING

DURANT, ROBERT F. (Univ. of Georgia) WILLIAM A. TAGGART and AMY HORNE (New Mexico State Univ.). The relevance question revisited: a mid-careerist perspective on public service education. *Public Personnel Management*, 15(3) Fall 86, p. 281-95.

Although nearly two decades have passed since the Honey Report was issued, MPA education is still wrestling with the "relevance question". This exploratory study seeks to assess the relevance issue from the unique vantage point of 183 mid-career MPA students at sixteen universities across the country. Queried are mid-careerist perceptions of the content, effect, and curriculum development needs of their MPA educational experience. The findings indicate: (1) a concern about the theoretical versus practical application focus of the mid-careerist experience; (2) a perception by these students that MPA education was having a substantial effect on their work habits, attitudes and values; (3) a feeling that the balance afforded to ethics, politics, and skill development should probably differ among the subdisciplines; (4) a convergence of opinion with pre-service students on the most appropriate teaching styles of PA classrooms; (5) the perception that distinct differences existed in pre-service/mid-careerist to help academics provide a more applied view of the public service to pre-service students. This study concludes by argu-

ing for the adoption of a service delivery ethic stressing knowledge of co production in the MPA educational process.
—Reproduced.

PUBLIC DISTRIBUTION SYSTEM

CHETTY, V.K. and HALIBURN, C. Estimation of price and income elasticities of demand for food grains in an economy with public distribution schemes. *Indian Economic Review*, 21(2) July-Dec. 86, p. 95-114.

ROY, SHYAMAL. Reducing the burden of food subsidy—an alternative proposal. *Indian Journal of Agricultural Economics*, 41(4) Oct.-Dec. 86, p. 628-34.

PUBLIC GOODS

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This article argues that: (1) the clarity of a policy intention depends upon the

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This paper argues that theories of organisational power which are based on the concepts of dependence and uncertainty may constitute a useful approach for explaining the manner in which government policies come to be implemented. In the intra-organisational context, studies by Crozier and Hickson demonstrate that subgroups which can control sources of uncertainty and create

dependencies rise to positions of relative power within the organization and may use this position to bargain for increased organisational rewards. Subgroups within public sector organisations that achieve power in these terms may, as their organisational reward, seek to impose particular values on policy programmes carried out by the organisation as a whole. Activities in the inter-organisational context may be viewed from a similar perspective. The work of J.D. Thompson indicates that organisations can possess positions of power relative to other organisations in their task environment. In the public sector such power may be used to influence the policy programmes of dependent department. The paper then suggests that in the public sector intra and intra-organisational theories of power may be combined to explain how subgroups can evolve into organisations in their own right and, in so doing, succeed in considerably changing the stated direction of government policy. To show how such a situation can occur, a case study of the evolution of Queensland's institutes of technology is included. The paper concludes that theories of organisational power can be of value to policy implementation theorists but require some modification to accommodate the particular characteristics of the public sector environment.—*Reproduced.*

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The compounded title of the subject, namely, administration and social change, is the least studied one. There are many studies on administration and allied subjects; there are also some studies on social change. On the two together, however, I have not had access

to any studies, except a bunch of essays of mine published under the compounded title in 1978. In this essay, I have tried to handle the subject from the stand point of theory and perspectives of social change as well as administration. I have also mentioned a few illustrations of changes in society giving rise to the emergence of consumer oriented middle class. A reference is made to replace the 'hierarchic' bureaucracy by "organic and professional" management system as well as a participative democratic politico-administrative system. A few fundamental questions were raised about ends and means of managing the assimilation of the old with the new weighing under the heavy impact of discoveries in science and innovations of technology. A suggestion is made to discover in the 'Golden Mean' path of the earlier prophets a process that could reconcile quantitative and qualitative aspects of human destiny and safeguard homosapiens from the cancer of sophisticated civilization destroying the culture of harmony between humanity and nature.—Reproduced.

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BOOK NOTES

BANERJEE, SANJAY. Dominant classes and the state in development : theory and the case of India. Boulder, Westview Press, 1984. 116 p. \$ 17.50.

Why does capitalist development give rise to political alliances between the state and certain economically dominant classes ? Addressing this question, the author uses an evolutionary approach to social structure to develop a theory of the interaction within among business and manufacturing firms—a theory that highlights those aspects of market processes that promote the formation of dominant economic classes. Structural—evolutionary conceptions of property relations and of state planning and regulation are developed and combined with the market model.

According to the author, the market property relations, and state administration form a self-sustaining structure that simultaneously develops the economy in an uneven and clustered fashion and gives rise to a "dominant alliance" between a segment of the state and the fastest-accumulating classes in the economy. He applies his model to India during the 1956-75 period examining the industrialization-process of the Second and Third plans, the crisis of the mid-1960s, and the Green Revolution.

CROSS, D.T., ed. English structure planning : a commentary on procedure and practice in the seventies, ed. by D.T. Cross and M.R. Bristow. London, Pion, 1983. 342 p. Rs. 262.40.

The book deals with structure planning as a particular part of land-use planning in England, and discusses it as a process of strategic decision-making about the environment.

The book consists of three parts. In part 1, Solesbury sets an historical and administrative context from a central government viewpoint. Part 2 follows with Greater Manchester, the West Midlands, West Yorkshire, County Durham, Berkshire, Hampshire, and East Sussex case studies of structure planning. In part 3, the editors Cross and Briston, joined by Barker, employ the evidence of the case studies and other material to examine structure planning in terms of land-use planning practice, central-local relations and participation, and planning theory. The concluding chapter is an examination of the role of subregional strategic planning within land-use planning generally and considers the possible future of structure planning in England. Each chapter concludes with bibliographical references.

DUTT, R.C. Imperialism to socialism : memoirs of an Indian civil servant. New Delhi, Milind Publications, 1985. 181 p. Rs. 100.00.

The 'Chronicles' presented in this book are narrated and moulded into the form of memoirs. It is a history of the life and times of the author over a period of nearly six decades, beginning with the 1920s onwards. The book gives a ringside view of the many episodes in the politico-bureaucratic drama, its peaks and troughs in Europe and India till the author retires. There is an insider's account of the first two decades and a half of independence, the high expectations and higher aspirations of the leaders of the freedom movement, and the responses of the civil service to them. This transformation of the raj to a democratic form of government brought about its own strains and stresses, which are still very much with us.

The book also outlines the history of the early days of the public sector and concludes with a description of the distortions in the ethos of the Gandhi-Nehru era. Excerpts from the note of Dissent to the Report of Monopolies Inquiry Commission, Government of India, 1965, New Delhi is presented at the end of the text.

INDIAN INSTITUTE OF PUBLIC ADMINISTRATION. Managing public personnel systems : a comparative perspective, by S.P. Verma and S.K. Sharma, New Delhi, I.I.P.A., 1985. 202 p. Rs. 100.00.

The present study is a revised, enlarged and updated version. This study of twenty-three countries, seven developed, *i.e.*, Australia, Canada, France, Japan, United Kingdom, United States of America and the Federal Republic of Germany, and sixteen developing, *i.e.*, Bangladesh, Ghana, India, Indonesia, Iran, Kenya, the Republic of Korea, Malaysia, Nepal, Nigeria, Pakistan, the Philippines, Singapore, Sri Lanka, Tanzania and Thailand—deals with the management aspect with special reference to the role of central personnel agencies.

The study briefly describes the multiplicity of existing alternative personnel practices and suggests a tentative model of central personnel agency which can be adopted with modifications to suit local conditions. The central theme in that for a well planned and concerted personnel planning and implementing system, the Central Personnel Agency has to be given a definite, positive the expanding functions of the State during Third Development Decade and the emerging challenges of New International Economic Order. It contains four page bibliography.

INDIAN INSTITUTE OF PUBLIC ADMINISTRATION, CENTRE FOR URBAN STUDIES. Municipal personnel administration : a comparative study of unified and separate systems, by Asok Mukhopadhyay, New Delhi, I.I.P.A. Centre for Urban Studies, 1985. 113p. Rs. 85.00.

This study is the first ever full length empirical research on municipal personnel administration. Based on field investigation in four municipalities each in Rajasthan and Gujarat, this study has compared the actual functioning of the unified and separate personnel systems followed in municipal administration in Rajasthan and Gujarat respectively. This empirical analysis has been prefaced by a thorough discussion about the theoretical advantages and disadvantages of 'separate', 'unified' and 'integrated' municipal personnel systems, and a short review of the practices and thinking on municipal personnel administration in India.

The present study leads to the conclusion that the advantages claimed for unified state-cadre of municipal personnel have not been derived in practice. Rather the case for separate personnel system in municipal administration emerges stronger provided, of course, the overdue reorganisation of state-municipal relations could achieve and sufficiently large amount of financial resources could be devolved to popularly elected municipal bodies. The final message of the present study is that centralisation of personnel administration is likely to infuse the basic value of municipal government without producing any substantial compensating impact on the effectiveness of municipal government. This study was made possible with a plan grant from the Union Ministry of Works and Housing.

INTERNATIONAL BANK FOR RECONSTRUCTION AND DEVELOPMENT.
International debt and the developing countries, ed., by Gordon W. Smith and John T. Cuddington. Washington, D.C. World Bank, 1985. 339 p.

The papers in this book are drawn from the conference entitled "International Debt and the Developing Countries" which was organised by the Economic Research Staff of the World Bank in April 1984. The book deals with global financial reform and borrowing policy for developing countries. Their contributions analyze the domestic and external roots of the current problem, the dynamics of debt crises once they develop, and proposals to improve the international system for transferring resources to developing countries.

The book has been organized into four parts excluding brief introduction.

The chapters in part 1 discuss the new micro economic theories of international borrowing and lending with repudiation risk and uncertainty and applies them to recent experience. In part 2 the behaviour of commercial banks and international financial markets is examined, and changes in the system are suggested to improve efficiency while reducing the likelihood of future debt crises. Part 3 contains an econometric analysis of the precursors of debt repayment problems and asks whether these problems can be predicted in advance. Case studies of Argentina, Brazil, Chile, Korea, and Mexico are presented in Part 4, and the relative importance of external shocks and inappropriate domestic policies is considered.

INTERNATIONAL BANK FOR RECONSTRUCTION AND DEVELOPMENT.
Paying for health services in developing countries: an overview, by David de Ferranti. Washington, D.C., World Bank, 1985. 111 p.

This paper presents an overview of the principal issues, problems and policy options in financing health services in developing countries. The shortcomings of existing policies, which finance health care to a significant extent from public revenue sources, are reviewed. Alternative approaches are identified and examined, with particular attention to : (i) opportunities for greater cost recovery from users, through fees for services and/or fees for health care 'coverage', (ii) the potential role of risk-sharing arrangements, which can range from large, formal insurance plans to small, informal community-based cooperatives, (iii) the public/private mix in both providing and financing care, and (iv) the structuring of subsidies and their incentive effects. Issues relating to these options are discussed concerning efficiency, equity, financial viability (and chronic underfunding 'crises'),

ability and willingness to pay (and demand elasticities), externalities, users' lack of complete information or understanding of health problems and, service benefits, and "merit good" and "public good" arguments, along with several other considerations.

The conclusions argue that present policies need to be substantially reoriented in many countries. The conventional and still growing faith that health care should be totally paid or administered by government needs to be vigorously challenged. Yet extreme care in developing alternative strategies also is critical, lest, sweeping pro-cost-recovery, pro-private-sector reforms be adopted when in fact a more selective approach recognizing the inherent requirements of different types of services (e.g. preventive vs. curative), is needed.

Within this context of reform tailored to service-specific factors, there appears to be considerable scope for having users bear a larger share of health care costs, preferably through a combination of fees for services and fees for coverage, rather than either alone. The most clearcut target for greater cost recovery is non-referral curative care, which together with referral curative care, which together with referral services accounts for over two thirds of health expenditure. Fees for many preventive services should remain below marginal private cost, and in some cases should be zero or even negative (*i.e.*, there should be incentive payments).

Data on many of these points is very limited. Nevertheless the basic arguments are not intrinsically different from those used for other sectors, where similar data constraints exist as well. The economic principles appealed to are well known. A case can be made for more research but this should not deter country officials from taking immediate action where warranted. Much progress in reforming fee schedules, public/private roles, and subsidy structure is possible, even with current evidence, before the question "How far is too far?" becomes critical. The initial incremental steps in such reforms can help generate valuable additional information needed in designing subsequent measures. It contains an eight-page bibliography.

INTERNATIONAL BANK FOR RECONSTRUCTION AND DEVELOPMENT.
 Urban housing in India, by Devendra B. Gupta. Washington, D.C.; World Bank, 1985. 229 p. (World Bank Staff Working Papers Number 730).

Evidence indicates that the situation of urban housing in India has been poor over the past thirty years and may have even deteriorated in many important aspects over this period. There is a high degree of crowding which has been getting worse over the years; by now there are an average of over three persons per room in Indian towns and cities. Despite increasing urban population the share of housing investment has been declining as a proportion of total investment in the country and is much less than in many other countries. One consequence of the lack of housing supply is the increasing proportion of people living in slums and squatter settlements, now estimated to be over a third of total urban population. This paper documents and brings together a range of scattered information not hitherto accessible to shed light on this neglected area of economic policy in India. It evaluates the existing housing stock in the country and the role of housing in the national economy. It analyses the components of increasing housing demand and identifies the series of constraints that impair the expansion of supply. It concludes that there is a clear need for a major overhaul

of many of the government policies and regulations such that housing supply may be more responsive to demand from all income levels. Prime candidates for revision include urban land policy, rent control, housing standards set by urban land zoning and building by-laws, the provision of infrastructure and security of tenure to the poor, and a streamlining of the approval process for home building. Several policy interventions are proposed in the field of housing finance in order to expand significantly the currently low level of available housing finance. It is clear from the analysis that economic demand exists for such an expansion of housing finance which will, therefore, be easily utilized. However, many innovations will be necessary in its delivery system so that much of existing housing stock can be upgraded in addition to new starts, and that housing finance can also reach the poor.

KANANA IKIL, JOSE, ed. *Seventh Plan and development of weaker sections: questions, challenges and alternatives.* New Delhi, Indian Social Institute, 1985. 188p. Rs. 70.00.

The papers in this book are drawn from the 'Seminar on the Seventh Five Year Plan' organised at the Indian Social Institute from January 19 to 31, 1985. The book consists of four parts excluding brief introduction and conclusions and recommendations. The book seeks to answer the following questions: what is the aim of planning in our country? Who are the architects of planning and for whom do they plan? What intention do the poor, the disadvantaged, the oppressed receive in our Five Year Plans? Where is the planning process taking all of us?

The first part contains four papers, by Ram Niwas Mirdha, Imtiaz Ahmed, Raj Krishna and N. Manohara Prasad. Papers in this part attempt to give an overall view of the state of planning for the weaker sections in our country. Part two contains five papers: P.S. Krishnan in his paper highlights some of the basic problems of scheduled castes agricultural labourers and marginal cultivators. Roy Burman examines the process of tribal transformation and different phases of planning for tribal development. Bhupinder Singh examines the strategies and socio-economic programmes so far taken up for the development of scheduled tribes. Ghosh examines the government programmes in the area of health and nutrition for the rural poor. Balasubramanian deals with the problem of women and asks some questions as to why the basic problems of women have been neglected. Part three contains five papers, by M.S.A. Rao, Padam Singh N.R. Madhana Menon, Laxshmiswar Misra and P.L. Aware. This part seeks to answer the following questions. What are the specific problems in planning for the weaker sections? What have been our approaches to these problems and where they have failed? The concluding part contains three papers, by Rajni Kothari, M.N. Kulkarni, and N.G. Uke. They attempt to discuss the following topics: Where do we go from here? What are the types of reform we need? How can wider participation in the planning process be encouraged. How can we ensure that the weaker sections in our country are taken seriously? There is a sixteen page bibliography.

MERRITT, RICHARD L., ed. *Innovation in the public sector*, ed. by Richard L. Merritt and Anne J. Merritt. New Delhi, Sage, 1985. 312 p. \$ 25.00.

The present book is the outcome of the papers originally presented in December 1979 at International Institute for Comparative Social Research Science Centre, Berlin. The book was financed by International Political Science Association and International Institute for Comparative Social Research Science Centre, Berlin. The book consists of four parts excluding brief introduction. Part one contains three essays by Dean Keith Simonton, Joseph E. McGrath, Everett M. Rogers and Joung-Im Kim. The essays of this part focus on creativity or innovative behaviour at several levels of society. Part two contains three essays, by Thomas Ellwein, Herbert Konig and Frieder Naschold. The essays focus on innovation in the administrative system of the Federal Republic of Germany. Part three contains three essays, by Hans N. Weiler, Erhard Blankenburg and Ronald A. Francisco. This part examines innovation from a cross-national perspective. The concluding part contains two papers and deals with the question of how the prospects for innovation in the public sector can be improved. Abstracts of the papers are presented at the end of the text.

MISHRA, BHAGABAT. Economics of public distribution system in foodgrains. New Delhi, Ashish, 1985. 306p. Rs. 175.00.

The present book is the result of authors' Ph.D. thesis entitled "Economic Aspect of Public Distribution System in Foodgrains in Orissa" awarded by the Utkal University. The purpose of this book is to examine the rationale and working of the public distribution system in foodgrains in Orissa from the point of view of its economic efficiency and social equity. A projection of the supply-demand position in foodgrains is also made to justify the future necessity of the system in the State. Chapter two attempts a historical review of the origin and operation of the public distribution system in India and Orissa. Chapter three contains a study of the post-war experience of price control, rationing, Fair Price Shop distribution, working of the zonal system and the operation of the graingola scheme in Orissa. Chapter four is devoted to a discussion of the economics of buffer stocks and the role of the Food Corporation of India in Orissa. In Chapter five, the problems relating to the fixation of producer's and consumer's prices are discussed. In this context, the issues like the basis for support price and dual pricing for rice in Orissa are also analysed. Chapter sixth focuses on the problems of procurement and the working of the levy scheme for purposes of public procurement in the state. Chapter seventh makes an appraisal of the ability of the administrative machinery and the financial aspects of the public distribution system. In chapter eighth, an attempt is made to illustrate the working of the public distribution system in foodgrains in Orissa with the help of the field data. Chapter ninth contains the summary and conclusions. There is a twenty-page bibliography.

MISHRA, S.K. Evaluation of public policies for agricultural development in less developed regions. Kharagpur, Indian Institute of Technology, 1984. 277p. Rs. 80.00.

The central mission of this book is to make an attempt to select combinations of public policy measures and analyse their impacts on various agricultural variables ultimately determining income and employment of farmers and agricultural labourers in two regions, viz., the district of Darbhanga and Sahabad in the State of Bihar.

The book is organised in seven chapters. Chapter I establishes a case for evaluation of public policies for agricultural development in Darbhanga and Sahabat districts and aims at a contribution towards a relevant methodology. Chapter II presents a theoretical exposition of the mechanism of income generation in the agriculture sector. Chapter III deals with the theoretical superstructure of empirical investigation for understanding the mechanism of income generation in the agriculture sector. Chapter IV presents an empirical analysis of the two case studies so as to test the hypotheses and validate the structural relationships among the agricultural variables. Chapter V presents the empirical findings on the reduced form equations, that is the overall relationships among the agricultural variables. Chapter VI evolves a methodology of project formulation and accomplishes the task of evaluation for undertaking any agricultural development project. Chapter VII contains conclusions of the book. Two appendices are also presented. Each chapter concludes with bibliographical references. There is a nine-page bibliography.

NANDA, B.R. Gandhi and his critics. Delhi, Oxford University Press, 1985. 178p.
Rs. 85.00.

The author in this book analyses the following issues: the evolution of Gandhi's personality and thought, his approach to religion and politics, the caste system and the racial problem, his struggle against colonial rule, his attitude to events leading to the partition of India, his social and economic thought and his doctrine of nonviolence.

PAL, S.P. Contribution of irrigation to agricultural production and productivity. New Delhi, NCAER, 1985. 109p. Rs. 90.00.

The present book analyses and empirically measures the contribution of irrigation to agricultural productivity, cropping pattern and increase in cultivated area.

The book consists of seven chapters. Chapter 1 contains an analysis of the contribution of irrigation to productivity. It also analyses rabi and summer crops. Chapter 2 is devoted to kharif crops. The role of irrigation in the expansion of gross cropped area has been analysed in chapter 3. Chapter 4 contains an analysis of cropping pattern in irrigated and unirrigated agriculture. The role of irrigation in inducing demand for complementary inputs like fertiliser and HYV seed has been studied in Chapter 5. In chapter 6, an attempt has been made to rank irrigation and fertilizer in order of their importance in raising agricultural production. Findings of the study and conclusions are drawn in Chapter 7. Appendices are presented at the end of the text.

PURI, K.K., ed. Public administration: Indian spectrum. Allahabad, Kitab Mahal, 1985. 256p. Rs. 125.00.

The present book is the outcome of the revised version of papers presented in conferences of Indian Association of Public Administration and seminars organised by various universities. After brief introduction, it deals with two themes—the evolution of the discipline of Public Administration and the value system in which it is expected to operate and the bureaucracy as an effective tool of administration. It contains five page bibliography.

HALE, SYLVIA MARION. Decision processes in rural development in India. Lucknow, Ethnographic and Folk Culture Society, 1984. 253p. Rs. 120.00.

This book is the result of research done for the University of British Columbia Vancouver, with the financial support of Canada Council Fellowship. This book is a pioneering perceptive, anthropological study of decision-making processes of rural development in India. The book consists of eight chapters. The first chapter examines the body of theory concerned with elaboration of formal models of choice behaviour. The second chapter scans existing literature on development programmes in rural India for substantive findings and theoretical debates which bear on the predictions implied by the theory. Chapter three describes the research procedures used. It outlines methods of data collection and the main limitations of data. The background characteristics of respondents are described as these relate to important dimensions in the theory. Chapter four describes the innovations sponsored through the development programmes. Chapter five tests hypotheses concerning the flow of information within a community, as these affect the range of new alternatives, and consequences known to different individuals. Chapter six studies mechanisms of persuasion, as these affect the interpretation and evaluation of information received. Chapter seven evaluates the mechanisms of control over input facilities, as these affect the range of alternatives which are feasible. The concluding chapter summarizes briefly the results of the study. It brings out their practical implications for development programmes, and their broader significance for the theory of choice behaviour. There is a twenty-six page bibliography.

RIDDELL, ROBERT. Regional development policy: the struggle for rural progress in low-income nations. New York, St. Martin's Press, 1985. 282p. \$ 31.50.

The book advances a macro-model for balanced development which seeks to attain fiscal equity, social harmony and a resource equilibrium. The approach presented is that of a regional paradigm for the advanced of balanced development as a part of a subjective and pragmatic process.

The book is shaped in two parts. The first part explores, under the general heading of 'Endowments', the theoretical, functional, and territorial issues underlying regional development : then the second part, under the general heading of 'Embodiment', sets out strategic options, regional policy, and a strategic framework for the organisation and management of regional public policy. There is a fifteen-page bibliography.

VENKATESWARLU, B. Dynamics of green revolution in India. New Delhi, Agricole Publishing Academy, 1985. 309p. Rs. 200.00.

The present book discusses various myths and mysteries concerning the green revolution in India. The book consists of 14 chapters. Chapter 1 is introductory. Chapter 2 discusses various myths and mysteries concerning the revolution. Chapter 3 covers the panorama of agricultural transformation in foodgrain crops discussing the trends in cropped area, production and productivity from 1950-80. Chapter 4 examines the relative role of different factors controlling production or contributed to production like fertilizers, irrigation and modern varieties. Chapter 5 discusses various experiences in the adoption of modern technology. Chapter 6 briefly presents the recent transformation in agricultural research,

extension activities and the role of agricultural universities. Chapter 7 deals with various aspects of price, parity in prices and different lines of prices for the benefit of both the producer and the consumer. Chapter 8 discusses various gaps production and highlights the various measures required for bridging them. Chapter 9 examines the essentiality of the farmer—scientist combination and association for effective transformation. Chapter 10 discusses population and food production dynamics and examines their equation, projection and the nature of trends generating in their growth rates in different situations. Chapter 11 brings out the enormous enature and the complex character of developing agriculture. Chapter 12 highlights the importance of systematics in farm production crop choice and cropping patterns. Chapter 13 examines the 'rights' and 'wrongs' in modern technology for effectivity in transform in Indian agriculture. The concluding chapter is devoted to the various Principles that are to be observed while planning the strategies for higher farm production.

WENNERGREN, E. BOYD. Agricultural development in Bangladesh, by E. Boyd Wennergren, Charles H. Antholt, and Morris D. Whitaker. Boulder, Colorado, Westview Press, 1984. 373p. \$ 39.00.

The performance of the agricultural sector and other related areas of the economy of Bangladesh are assessed in this book, which includes descriptions and analyses of Bangladesh's natural and human resources bases ; trends in agricultural input use and production of major crops ; the agricultural marketing system ; public sector interventions, organization, and financing ; donor programmes ; and the agricultural research, extension, and educational system. The authors identify positive factors contributing to sectoral growth and development as well as specific constraints to progress and conclude by offering an overall development strategy for achieving increased agricultural productivity, complete with specific policy and programming recommendations. There is an eleven-page bibliography.

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